# Comprehensive Annual Financial Report



Photo from Megan Chase

# City of Farmington, Minnesota

Year Ended December 31, 2020

David McKnight - City Administrator

Prepared by: Finance Department



# CITY OF FARMINGTON DAKOTA COUNTY, MINNESOTA

Comprehensive Annual Financial Report

for the Year Ended December 31, 2020

David McKnight City Administrator

Report Prepared by Finance Department

Member of Government Finance Officers Association of the United States and Canada



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430 Third St., Farmington, MN 55024



651-280-6800



FarmingtonMN.gov

May 11, 2021

# To the Honorable Mayor, Members of the City Council, and Citizens of the City of Farmington, Minnesota,

The Comprehensive Annual Financial Report (Annual Report) of the City of Farmington, Minnesota (the City) for the fiscal year ended December 31, 2020 is hereby submitted. This report was prepared by the Finance Department and responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, supporting schedules, and statistical tables rests with the City.

To provide a reasonable basis for making these representations, management of the City has established a comprehensive internal control framework that is designed to protect the City's assets from loss, theft, or misuse, and to compile sufficient reliable information for the preparation of these financial statements in conformity with accounting principles generally accepted in the United States of America. Because the cost of internal controls should not outweigh their benefits, the City's internal controls have been designed to provide reasonable, rather than the absolute assurance, that the financial statements will be free from material misstatements.

As management, we assert that to the best of our knowledge and belief, this Annual Report is complete and reliable in all material respects; that it is presented in a manner designed to fairly set forth the financial position and results of operations of the City as measured by the financial activity of its various funds; and that all disclosures necessary to enable the reader to gain the maximum understanding of the City's financial affairs have been included.

The organization, form, and contents of this report were prepared in accordance with the standards prescribed by the Governmental Accounting Standards Board, the Government Finance Officers Association (GFOA) of the United States and Canada, the American Institute of Certified Public Accountants, Minnesota's Office of the State Auditor, and city policies.

The City's financial statements have been audited by Malloy, Montague, Karnowski, Radosevich & Co., P.A., a professional firm of certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City for the year ended December 31, 2020, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the City's financial statements, for the year ended December 31, 2020, are fairly presented in conformity with accounting principles generally accepted in the United States of America. The Independent Auditor's Report is presented as the first component of the financial section of this report.

This transmittal letter is designed to complement the management's discussion and analysis (MD&A) and should be read in conjunction with it. The MD&A can be found immediately following the report of the independent auditors.

#### **Profile of the Government**

The City is a suburban community located 30 miles south and east of downtown Minneapolis in Dakota County and was established in 1872 as a railroad center for the surrounding farming community. The 2010 Census established the City's population at 21,086, with a current population estimate of 23,123. Additionally, the City's boundary has grown easterly, adding 1,407 acres of annexation and growing from 12.5 square miles in 2000, to its current size of 14.8 square miles. The growth that the City has experienced is due to a number of factors, such as relatively affordable home ownership as compared to homes north and west of the City, the opportunity to locate further from the inner core, and the opportunity to live in a community with a "home-town" feel because of its discernable traditional downtown.

The City operates under the mayor-council form of organization. The governing City Council, consisting of the mayor and four other councilmembers, is elected at large and on a nonpartisan basis. Terms of office are staggered four-year terms, with elections held in each even-numbered year. The City Council is responsible for, among other things, passing ordinances, adopting the budget, appointing members to the various committees and commissions, and hiring the city administrator, heads of various departments, and city employees. The city administrator is responsible for carrying out the policies and ordinances of the City Council, for overseeing the day-to-day operations of the City's government, and the heads of various departments and city employees.

The City provides its residents and businesses a full range of municipal services, including police and fire protection, ambulance services, construction and maintenance of highways, streets, and other infrastructure, as well as recreational and cultural activities. The City operates the following enterprise funds: municipal liquor operations, sewer, solid waste, storm water, water, and street lights. The City also contributes to the senior center operations, ice arena, limited community recreation services, and several other important community-based events and projects.

#### **Economic Condition**

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the City operates.

#### **Local Economy**

Major industries located within the City's boundaries include the Independent School District (ISD) No. 192, Federal Aviation Administration, a building materials and installation company, an electric utility cooperative, an assisted living facility, an independent living senior facility, a transportation company, a trucking company, and manufacturers of dairy products. ISD No. 192 provides a significant economic presence providing employment to approximately 925 people. Installed Building Solutions and The Federal Aviation Administration employ 500 and 498 people each, respectively.

During 2020, a number of new businesses opened or expanded, construction was completed on three building expansions in downtown Farmington and one along Highway 3. The City continues to partner with Dakota County to offer the Open to Business initiative, which provides financial and business advice to small and future business owners.

New residential construction was significantly higher than 2019. In 2020, the City issued new construction permits for 82 new single-family units and one new commercial building. The new single-family permits resulted in a total new residential building valuation of \$17,737,900. The new commercial building had a valuation of \$2,263,280. The number of foreclosures in the City remained relatively flat. There were 8 foreclosures in the City in 2020, compared to 9 in 2019.

#### **Long-Term Planning**

The City Council meets each year to review changes that have taken place in the City and identify a set of priorities for the next 1–2 years. In March 2020, the City Council established four priorities for 2020, which include:

- Sound Financial Practices
- Development for a Successful Future
- Build on Established Partnerships
- Quality Service Delivery and Special Projects

These priorities are intentionally broad, high level goals that the City Council believes will make the City an even stronger community. During the year, the city administrator formally updates the City Council on the staff's progress. The City achieved its goal of increasing the bond rating with S&P when it was upgraded from AA to AA+ in April 2019. The AA+ rating was affirmed in 2020. The City Council will continue to strive to maintain financial excellence by strengthening the fund balance in the General Fund and continuing to use the liquor store profits for projects benefiting the community.

During 2020, the staff continued to review and revise various capital improvement plans including those for streets, trails, and equipment. The City's new aerial truck was ordered in early 2020, with delivery scheduled for mid-2021. After numerous years on hold, mill and overlay street projects began again in 2019, with plans to continue in future years along with street reconstruction projects.

The City's 2040 Comprehensive Plan and Highway 3 Corridor Plan were completed in 2019. The Highway 3 Corridor Plan was developed to create a guide that will result in a flourishing corridor that promotes economic growth and safe and efficient transportation. Additional information about these strategies and goals may be found on the City's website, www.FarmingtonMN.gov.

#### **Major Initiatives**

The City continues to place a high priority on planning for the community's needs as growth and expansion issues impact city operations. The availability of land, infrastructure, and services continue to drive the community development focus of the City.

A community that helps grow value has a positive impact on the net worth of all its property owners. As an organization, the City has worked diligently to build a variety of services, facilities, infrastructure, and secure a financial foundation for its residents and stakeholders. Maintaining high quality services plays a key role in favorable appreciation of the community's property values. The City's substantial investments in its infrastructure have helped extend the life of some existing roadways and improve the quality and safety of other roads in the City. Investments in homes and businesses represent the most important assets in an American citizen's personal portfolio; therefore, the continued enhancement of that value is extremely important. The City is seeing its average residential home values continue to increase.

The City needs to continue to progress forward by building and renewing its community. The community and organizational strength, both financial and operational, allows the City to create even greater opportunities. City ordinances continue to be reviewed and updated to provide for new business opportunities. The City Council approved the second addition of the Sapphire Lake development for 33 lots, and a third addition with 32 lots was recently approved in January 2021. The City Council also approved the second and third addition for 35 and 36 lots, respectively, in the Fairhill Estate at North Creek development. Lastly, the City Council approved a new market rate apartment building consisting of 52 units planned for construction in 2021. The City continued implementation of the Downtown Redevelopment Plan, including a Downtown Facade Improvement Grant Program. Implementation has also begun on the small area study for redevelopment of the Highway 3 corridor.

Farmington Municipal Liquor Operations have made tremendous improvements over the past several years. With new management in 2012, an emphasis was placed on improving store operations, expectations, and profits. Store profits benefit the community and over the past nine years, the stores have produced an average of over \$200,000 per year in profits. Notably, the liquor stores have been able to provide roughly \$1.5 million since 2005 to city departments and community organizations.

The City continues to collaborate with Dakota County, Dakota County Community Development Agency, Dakota County Regional Chamber of Commerce, the Farmington Business Association, ISD No. 192, nearby communities, and neighboring townships to provide its citizens with various services.

#### **Relevant Financial Policies**

In accordance with the City's investment policy, the City strives to maintain a fund balance of 40 to 50 percent of subsequent year's budgeted expenditures minimum fund balance level to provide for cash flow purposes. The City's debt policy restricts long-term borrowing to capital equipment, public facilities, or infrastructure that have a life of more than five years and cannot be financed from current revenues. The maturity length of that debt shall be below 20 years, with at least 50 percent of the principle retired within 10 years.

Cash temporarily idle during the year was invested in U.S. government agency obligations, municipal securities, certificates of deposit, and money market instruments. The City's investment policy calls for the investment of public funds in a manner that will provide the highest investment return with minimum risk, while meeting the daily cash flow demands of the City.

#### **Awards**

The GFOA awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its Annual Report for the year ended December 31, 2019. This is the 11th year the City has received this prestigious award. In order to be awarded a Certificate of Achievement, a city must publish an easily readable and efficiently organized Annual Report. This report must satisfy both accounting principles generally accepted in the United States of America and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current Annual Report continues to meet the Certificate of Achievement Program's requirements and are submitting it to the GFOA to determine its eligibility for another certificate.

# Acknowledgments

The preparation of this report would not have been possible without the talented and dedicated services of the entire staff of the Finance Department and other key city personnel. We would like to express our appreciation to all city staff for their attention to detail and budget management throughout the year. Credit also must be given to the mayor and the City Council for their support and the steps they have taken to continue to strengthen the City's finances and longer-term financial planning.

Respectively Submitted,

David McKnight, City Administrator

Teah Malecha, Finance Director





# Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

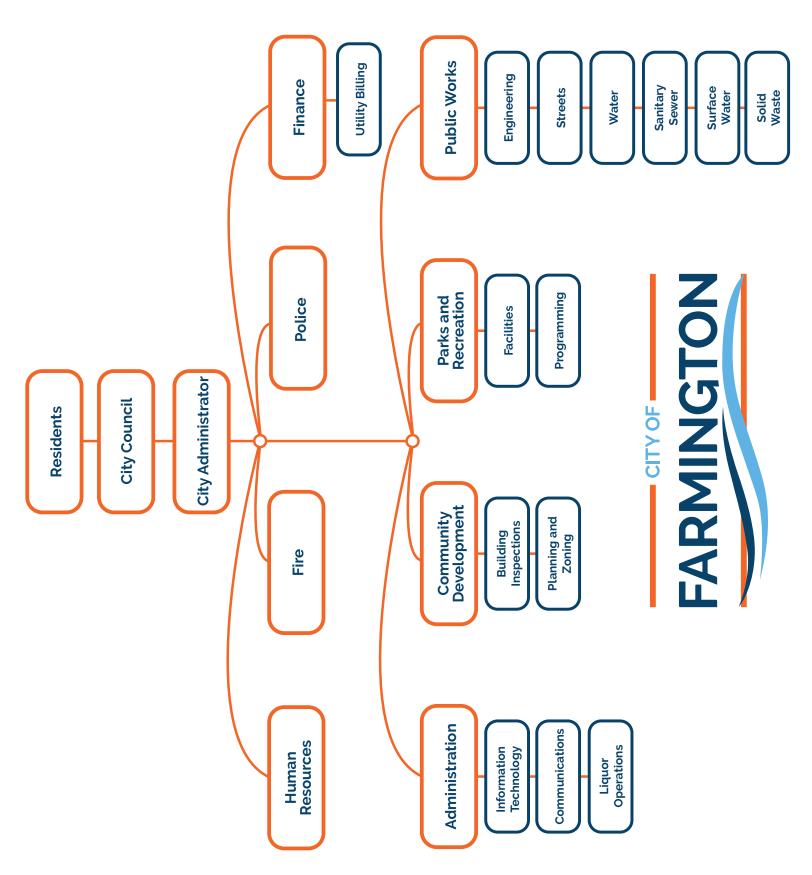
# City of Farmington Minnesota

For its Comprehensive Annual Financial Report For the Fiscal Year Ended

December 31, 2019

Christopher P. Morrill

Executive Director/CEO



# Elected Officials and Executive Staff December 31, 2020

# **ELECTED OFFICIALS**

	Term Expires	
Mayor	December 31, 2020	
Councilmember	December 31, 2022	
Councilmember	December 31, 2020	
Councilmember	December 31, 2020	
Councilmember	December 31, 2022	
	Councilmember Councilmember	

# **EXECUTIVE STAFF**

David McKnight Adam Kienberger Katy Gehler Teah Malecha Justin Elvestad Jennifer Gabbard Todd Reiten Randy Distad	City Administrator Community Development Director Engineer Finance Director Fire Chief Human Resources Director Municipal Services Director Parks and Recreation Director
Gary Rutherford	Parks and Recreation Director Police Chief







#### **PRINCIPALS**



Thomas A. Karnowski, CPA
Paul A. Radosevich, CPA
William J. Lauer, CPA
James H. Eichten, CPA
Aaron J. Nielsen, CPA
Victoria L. Holinka, CPA/CMA
Jaclyn M. Huegel, CPA
Kalen T. Karnowski, CPA

#### INDEPENDENT AUDITOR'S REPORT

To the City Council and Management City of Farmington, Minnesota

#### REPORT ON THE FINANCIAL STATEMENTS

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Farmington, Minnesota (the City) as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### MANAGEMENT'S RESPONSIBILITY FOR THE FINANCIAL STATEMENTS

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### AUDITOR'S RESPONSIBILITY

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

(continued)

#### **OPINIONS**

In our opinion, the financial statements referred to on the previous page present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City as of December 31, 2020, and the respective changes in financial position and, where applicable, cash flows thereof, and the budgetary comparison for the General Fund for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

#### **OTHER MATTERS**

# **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information (RSI), as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the RSI in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, supplemental information, and statistical section, as listed in the table of contents, are presented for purposes of additional analysis and are not required parts of the basic financial statements.

The supplemental information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplemental information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS

In accordance with *Government Auditing Standards*, we have also issued our report dated May 11, 2021 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Malloy, Montague, Karnowski, Radasenich & Co., P. A.

Minneapolis, Minnesota

May 11, 2021



### Management's Discussion and Analysis Year Ended December 31, 2020

As management of the City of Farmington, Minnesota (the City), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended December 31, 2020. The discussion and analysis is intended to be considered in conjunction with the additional information that we have furnished in our letter of transmittal, located earlier in this report, and the City's financial statements contained within this report.

#### FINANCIAL HIGHLIGHTS

- The assets and deferred outflows of resources of the City exceeded liabilities and deferred inflows of resources by \$120,200,544 (net position) at the close of the most recent fiscal year. Of this amount, \$24,655,671 (unrestricted net position) may be used to meet the government's ongoing obligations to citizens and creditors.
- The City's total net position increased by \$3,661,649 in 2020, including an increase of \$3,131,469 attributable to governmental activities, and an increase of \$530,180 attributable to business-type activities.
- The City's outstanding bonded debt decreased by \$1,870,000, or 13.4 percent, during the fiscal year, due to a combination of the issuance of \$1,105,000 of general obligations equipment certificates and annual bond principal payments.
- The City's governmental funds reported combined ending fund balances of \$19,050,065 at December 31, 2020, an increase of \$2,684,478 from the prior year. Approximately 76.1 percent of this total amount, \$14,488,475, is available for use within the City's constraints and policies.
- At the end of the current fiscal year, the unassigned fund balance for the General Fund was \$6,060,870, or 43.8 percent, of 2021 General Fund budgeted expenditures and transfers out.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

These financial statements include not only the City itself (known as the primary government), but also the Farmington Economic Development Authority (EDA). The EDA has been presented as a discretely presented component unit on the City's financial statements in accordance with accounting principles generally accepted in the United States of America.

**Government-Wide Financial Statements** – The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private sector business.

The Statement of Net Position presents information on all of the City's assets, liabilities, and deferred inflows/outflows, as applicable, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned, but unused personal leave time).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety, public works, parks and recreation, and economic development. The business-type activities of the City include liquor operations, and sewer, solid waste, storm water, water, and street light utility operations.

**Fund Financial Statements** – A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into two categories: governmental funds and proprietary funds.

Governmental Funds – Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on the near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds Balance Sheet and Statement of Revenues, Expenditures, and Changes in Fund Balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains several individual governmental funds. Information is presented separately in the governmental funds Balance Sheet and Statement of Revenues, Expenditures, and Changes in Fund Balances for the City's seven individual major governmental funds. They are as follows:

- General Fund
- Debt Service Fund
- State Aid Construction Capital Projects Fund
- Storm Water Trunk Capital Projects Fund
- Permanent Improvement Revolving Capital Projects Fund
- Maintenance Capital Projects Fund
- Private Capital Projects Fund

Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The City adopts annual appropriated budgets for its General Fund, most special revenue funds, the Debt Service Fund (combined), and capital projects funds. Budgetary comparison statements or schedules have been provided for these funds to demonstrate compliance with their respective budgets.

**Proprietary Funds** – The City maintains six enterprise funds and four internal service funds as a part of its proprietary fund type. Enterprise funds are used to report the same functions presented as business-type activities in the governmental-wide financial statements. The City uses enterprise funds to account for its liquor operations, and its sewer, solid waste, storm water, water, and street light utility operations. Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the enterprise funds, all of which are considered to be major funds of the City.

Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds to account for its employee benefits, property and liability insurance, maintaining its fleet of vehicles, and information technology needs. All internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements, labeled Governmental Activities – Internal Service Funds. Because all of these services predominately benefit governmental, rather than business-type functions, they have been included within governmental activities in the government-wide financial statements. Individual fund data for the internal service funds is provided in the form of combining statements elsewhere in this report.

**Notes to Basic Financial Statements** – The notes to basic financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Other Information – In addition to the basic financial statements and accompanying notes, the financial section also presents required supplementary information, and the combining and individual fund statements and schedules (presented as supplementary information) referred to earlier in connection with nonmajor governmental funds, internal service funds, and the discretely presented component unit, which are presented immediately following the basic financial statements.

Furthermore, a statistical section has been included as part of the Comprehensive Annual Financial Report to facilitate additional analysis, and is the third and final section of the report.

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS

An analysis of the City's financial position begins with a review of the Statement of Net Position and the Statement of Activities. These two statements report the City's net position and changes in net position. It should be noted that the financial position can also be affected by nonfinancial factors, including economic conditions, population growth, and new regulations.

As noted earlier, net position may serve over time as a useful indicator of the City's financial position. As presented in the following condensed version of the Statement of Net Position, the City's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$120,200,544 at December 31, 2020.

City of Farmington's Net Position

	Government	Governmental Activities		Business-Type Activities		Total	
	2020	2019	2020	2019	2020	2019	
Current and other assets	\$ 26,943,704	\$ 24,474,467	\$ 19,458,340	\$ 17,390,560	\$ 46,402,044	\$ 41,865,027	
Capital assets, net	46,682,049	47,612,477	52,712,003	54,488,632	99,394,052	102,101,109	
Total assets	\$ 73,625,753	\$ 72,086,944	\$ 72,170,343	\$ 71,879,192	\$145,796,096	\$143,966,136	
Deferred outflows of resources	\$ 2,743,559	\$ 3,536,176	\$ 95,316	\$ 63,273	\$ 2,838,875	\$ 3,599,449	
Current liabilities Long-term liabilities	\$ 2,574,853 20,341,217	\$ 2,607,326 21,129,967	\$ 770,714 1,573,584	\$ 936,857 1,577,512	\$ 3,345,567 21,914,801	\$ 3,544,183 22,707,479	
Total liabilities	\$ 22,916,070	\$ 23,737,293	\$ 2,344,298	\$ 2,514,369	\$ 25,260,368	\$ 26,251,662	
Deferred inflows of resources	\$ 3,109,156	\$ 4,673,210	\$ 64,903	\$ 101,818	\$ 3,174,059	\$ 4,775,028	
Net position							
Net investment in capital assets	\$ 35,883,311	\$ 33,867,761	\$ 51,976,059	\$ 53,677,776	\$ 87,859,370	\$ 87,545,537	
Restricted	5,224,015	5,343,074	2,461,488	2,461,488	7,685,503	7,804,562	
Unrestricted	9,236,760	8,001,782	15,418,911	13,187,014	24,655,671	21,188,796	
Total net position	\$ 50,344,086	\$ 47,212,617	\$ 69,856,458	\$ 69,326,278	\$120,200,544	\$116,538,895	

The largest portion of the City's net position, \$87,859,730, or 73 percent, reflects its investment in capital assets (e.g., land, buildings, machinery and equipment); less any outstanding related debt used to acquire those assets. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Restricted net position of \$7,685,503 comprised 6 percent of net position at the close of the fiscal year ended December 31, 2020. These assets are subject to external restrictions on how they may be used.

The balance of unrestricted net position, \$24,655,671, or approximately 21 percent, may be used to meet the City's ongoing obligations to citizens and creditors. Certain balances within unrestricted net position may have internally imposed commitments or limitations, which may further limit the purpose for which such net position may be used.

#### **CHANGES IN NET POSITION**

The following table provides a condensed version of the Statement of Activities for the year ended December 31, 2020, with comparative totals for the year ended December 31, 2019. The City's total net position increased by \$3,661,649, or 3.1 percent, during the current fiscal year.

City of Farmington's Change in Net Position

	Governmental Activities		Business-Type Activities		Total	
	2020	2019	2020	2019	2020	2019
Revenues						
Charges for services	\$ 1,635,983	\$ 1,680,536	\$ 14,116,565	\$ 13,609,842	\$ 15,752,548	\$ 15,290,378
Operating grants and contributions	713,470	838,569	26,710	34,190	740,180	872,759
Capital grants and contributions	50,478	869,849	_	81,634	50,478	951,483
Property taxes	13,044,381	12,916,115	_	-	13,044,381	12,916,115
Other taxes	244,839	262,148	_	_	244,839	262,148
Unrestricted grants	2,042,381	317,172	18,136	_	2,060,517	317,172
Investment earnings	526,283	657,977	411,349	548,310	937,632	1,206,287
Gain on disposal of capital assets	16,174	17,218	_	_	16,174	17,218
Total revenues	18,273,989	17,559,584	14,572,760	14,273,976	32,846,749	31,833,560
Expenses						
General government	2,933,062	2,609,059	=	_	2,933,062	2,609,059
Public safety	6,834,253	6,118,203	_	_	6,834,253	6,118,203
Public works	5,262,979	5,612,872	_	_	5,262,979	5,612,872
Parks and recreation	1,430,839	2,202,631	_	_	1,430,839	2,202,63
Economic development	276,900	50,000	_	_	276,900	50,00
Interest on long-term debt	193,167	404,893	_	_	193,167	404,89
Liquor	_	_	4,958,705	5,257,236	4,958,705	5,257,230
Sewer	_	_	2,334,000	2,326,630	2,334,000	2,326,630
Solid waste	_	_	2,630,874	1,913,258	2,630,874	1,913,258
Storm water	-	_	530,438	557,749	530,438	557,749
Water	_	_	1,626,279	1,439,178	1,626,279	1,439,178
Street light	-	_	173,604	165,886	173,604	165,886
Total expenses	16,931,200	16,997,658	12,253,900	11,659,937	29,185,100	28,657,595
Change in net position before transfers	1,342,789	561,926	2,318,860	2,614,039	3,661,649	3,175,96
Transfers	1,788,680	946,033	(1,788,680)	(946,033)	-	
Change in net position	3,131,469	1,507,959	530,180	1,668,006	3,661,649	3,175,965
Net position – beginning	47,212,617	45,704,658	69,326,278	67,658,272	116,538,895	113,362,93
Net position – ending	\$ 50,344,086	\$ 47,212,617	\$ 69,856,458	\$ 69,326,278	\$120,200,544	\$116,538,89

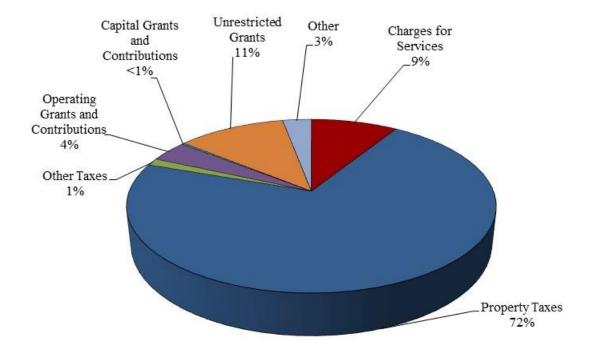
**Governmental Activities** – Governmental activities increased the City's net position before transfers by \$1,342,789, primarily due to the increase in unrestricted grants, as the City received a \$1,723,785 federal Coronavirus Relief Fund (CRF) grant entitlement in 2020 to provide assistance to the community and fund unanticipated COVID-19-related expenses.

**Business-Type Activities** – Business-type activities increased the City's net position before transfers by \$2,318,860, as program revenues exceeded expenses for all activities but sewer operations.

#### **GOVERNMENTAL ACTIVITIES**

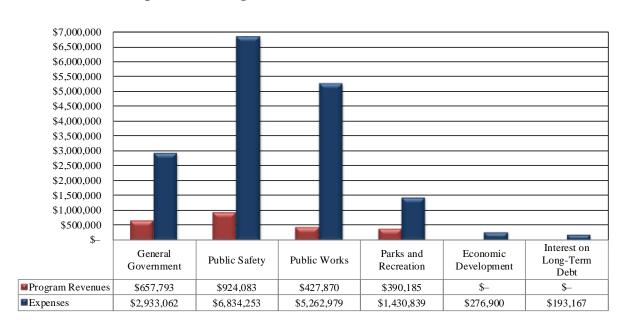
Revenues – The following chart illustrates the City's revenues by source for its governmental activities:

### **Revenues by Source – Governmental Activities**



*Expenses* – The following chart illustrates the City's governmental expenses and corresponding program revenues, excluding transfers, for its governmental activities:

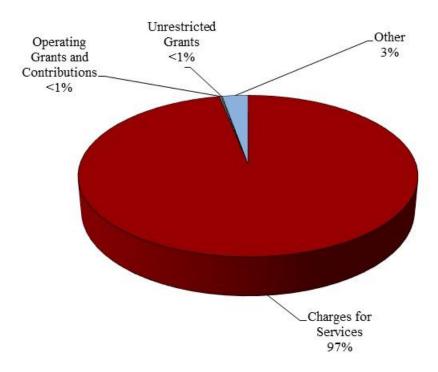
# **Expenses and Program Revenues – Governmental Activities**



### **BUSINESS-TYPE ACTIVITIES**

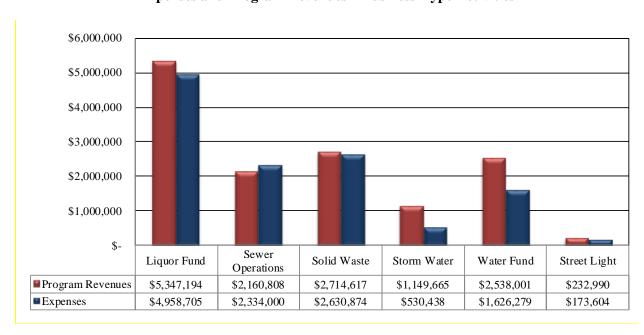
Revenues – The following chart illustrates the City's revenues by source for its business-type activities:

# **Revenues by Source – Business-Type Activities**



*Expenses* – Below is a graph showing the City's program revenues and expenses, excluding transfers, for its business-type activities:

# **Expenses and Program Revenues – Business-Type Activities**



#### FINANCIAL ANALYSIS OF THE CITY'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds** – The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of currently available resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$19,050,065, a 16.4 percent increase of \$2,684,478 from 2019. The increase is mainly attributable to the proceeds from the City's 2020A Equipment Certificates that were used to make a prepayment on the purchase of an aerial fire truck that will be constructed and received in 2021 (in the nonmajor funds), and increased transfers committed for pavement management in the Maintenance Capital Projects Fund.

Committed and unassigned fund balances, which are available for spending at the government's discretion, had a combined balance of \$14,488,475 at year-end. The remainder of the fund balance is either nonspendable (\$1,325,873); or restricted to indicate that it is not available for new spending because it has already been obligated: 1) to pay debt service (\$2,677,368), 2) for various police programs (\$62,545), 3) to pay for future cable communication expenditures (\$185,017), 4) for park or recreational capital improvements (\$272,370), and 5) for fire capital equipment purchases (\$38,417).

Financial highlights for the City's major governmental funds are as follows:

General Fund – The General Fund is the chief operating fund of the City. At the end of 2020, the unassigned fund balance of the General Fund was \$6,060,870. As a measure of the General Fund's liquidity, it may be useful to compare the fund balance to total fund expenditures. The 2020 unassigned fund balance represents 43.8 percent of total 2021 General Fund budgeted expenditures and transfers out, up from 42.2 percent for the December 31, 2019 unassigned fund balance as a percentage of the 2020 General Fund budgeted expenditures and transfers out. Total fund balances increased by \$330,796 in the General Fund during the 2020 fiscal year. The reason for the increase in fund balance is mainly due to the CRF federal grant received for 2020, the majority of which was used for General Fund purposes.

The ratio of the General Fund's unassigned fund balance to the subsequent years' budgeted expenditures and transfers out has increased from 20.8 percent as of December 31, 2011 to 43.8 percent as of December 31, 2020. The City Council has increased its commitment to not only sound, comprehensive budgets, but also long-term financial planning. In addition, the City has benefitted from an improving economy and tight budgetary control of expenditures, which has resulted in the strengthening of the General Fund's balance over that period.

The City Council also recently revised the City's fund balance policy and stated it would strive to maintain the fund balance in the General Fund between 40–50 percent of the subsequent year's budgeted expenditures and transfers out in order to provide enough funding to carry city operations to the next semiannual receipt of tax proceeds (in June/July). As of December 31, 2020, the City's General Fund balance meets the minimum fund balance guideline.

**Debt Service Fund** – During the year, the City repaid \$2,910,000 in bond principal. The fund balance in the Debt Service Fund decreased \$99,255, primarily because the premium received in conjunction with the issuance of the 2020A equipment certificates, property taxes, special assessments, and investment earnings were less than needed to pay the total principal and interest due.

**State Aid Construction Capital Projects Fund** — As the City currently has no significant improvement projects in process on eligible state aid streets, there was a modest increase in the fund balance of \$3,358 from investment income received.

**Storm Water Trunk Capital Projects Fund** – To reduce future interest costs, avoid incurring costs of issuance, and provide the City with more repayment flexibility, the City also utilized interfund loans from the Storm Water Trunk Capital Projects Fund to redeem several outstanding bond issues in recent years. The interfund advances will be repaid with interest through future tax levies. The increase of \$135,037 in fund balance is due to revenues exceeding project costs in the current year.

**Permanent Improvement Revolving Capital Projects Fund** – There were no new projects in this fund during 2020. There was a modest increase in the fund balance of \$4,870 from special assessments and investment income received.

**Maintenance Capital Projects Fund** – The increase of \$793,441 in fund balance was due to the state aid construction revenues, investment earnings, other miscellaneous revenues, and transfers in received during the current year exceeding street project costs incurred in 2020.

**Private Capital Projects Fund** – There were no new projects in this fund during 2020. There was a modest increase in the fund balance of \$35,884 from special assessments and investment income received.

Total fund balances in the City's nonmajor governmental funds increased \$1,480,347 in fiscal 2020, to a year-end total of \$4,482,729. Financial highlights for some of the significant changes in the City's nonmajor governmental funds are as follows:

**Park Improvement Special Revenue Fund** – The increase in fund balance of \$217,554 is mainly a result of \$197,238 of transfers into the fund in 2020 for future park improvement projects.

**Sanitary Sewer Trunk Capital Projects Fund** – During 2020, charges for services and investment earnings revenues exceeded the public works expenditures needed, resulting in a net increase in fund balance of \$101,072.

**Fire Capital Projects Fund** – During 2020, equipment certificate proceeds of \$1,195,091 were recorded in this fund and used for a prepayment on an aerial fire truck that was ordered for completion and delivery in 2021, increasing fund balance by \$1,191,071.

**Recreation Capital Projects Fund** – The increase in fund balance of \$121,378 is mainly a result of \$210,000 of transfers into the fund in 2020 to support recreation program capital needs.

**General Capital Equipment Capital Projects Fund** – The decrease in fund balance of \$214,903 is mainly a result of previously accumulated resources used to support expenditures for police vehicle and equipment needs, as well as general city vehicle replacements.

**Proprietary Funds** – The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. Financial highlights for the significant changes in the City's proprietary funds are as follows:

**Liquor Operations Fund** – Each year the City reviews the financial performance of its liquor operations. After setting aside a certain amount of funds for operations and administrative transfers, the remaining funds on hand are allocated to community investment and future capital improvements.

The net position of the Liquor Operations Fund at the end of 2020 totaled \$1,506,724, a decrease of \$99,787, which is net of the \$475,000 in funds contributed to community projects noted above. The cash position for both stores decreased from \$1,562,043 at December 31, 2019 to \$1,406,830 as of December 31, 2020.

**Sewer Operations Fund** – The decrease in net position of \$438,751 is primarily due to charges for services not being sufficient to cover depreciation expense. The City began to address the structural pricing deficit by implementing a rate increase, which went into effect January 1, 2016 and is designed to provide sufficient funds over time, along with other planned future rate increases, including the current year rate increase effective January 1, 2020, to cover both operations and depreciation. This fund continues to maintain a significant unrestricted net position of \$3,174,710.

**Solid Waste Fund** – The Solid Waste Fund net position increased by \$50,552, due to a fee increase that went into effect in January 2020 to address anticipated cost increases in 2020.

**Storm Water Fund** – The increase in net position of \$268,271 is primarily due to a fee increase that went into effect in January 2019. This fund continues to maintain a significant unrestricted net position of \$2,157,917.

Water Fund – The increase in net position of \$684,125 is primarily due to an increase in operating revenue related to increases in both water rates and consumption. In conjunction with a long-term financial analysis of this fund performed in 2014, which does take into consideration the long-term need to cover depreciation expense, a fee increase went into effect in January 2017. Over time, this increase, along with other planned fee increases, including the current year fee increase effective January 2020, is designed to cover depreciation. This fund continues to maintain a significant unrestricted net position of \$6,895,688.

**Street Light Fund** – The Street Light Fund was established in 2010. By making this a utility fund, all properties, including tax-exempt properties, within the City pay for street lighting. After its first decade of operation, this fund has achieved a modest positive net position of \$276,703.

## GENERAL FUND BUDGETARY HIGHLIGHTS

The City's original and final budgets are the same, as no budget amendments were made during the year.

Actual revenues were \$1,528,704 over budget. Revenue variances from final budget to actual include:

- Licenses and permits were \$115,232 over budget, due to an increase in building permits.
- Intergovernmental revenue was \$1,339,380 over budget, mainly due to the majority of the federal CRF grant funding, which was not budgeted, being used for General Fund purposes.
- Investment earnings were \$102,761 more than the City's conservative budget.

Expenditures were \$291,189 less than the budgeted amount. The City benefited from lower salaries and benefits costs partially attributable to vacant positions. Expenditures were also under budget in a number of areas, due to COVID-19 restrictions, and conservative spending and use of city resources by all staff.

#### CAPITAL ASSETS AND LONG-TERM DEBT

Capital Assets – The City's investment in capital assets for its governmental and business-type activities as of December 31, 2020 was \$99,394,052 (net of accumulated depreciation). This investment in capital assets includes land, buildings, improvements other than buildings, park facilities, machinery and equipment, vehicles, roads, bridges, infrastructure, intangibles, water mains, water reservoirs, sewer mains, lift stations, and storm water mains. The City's investment in capital assets for the current fiscal year decreased by 2.7 percent, mainly due depreciation exceeding a relatively small amount of additions capitalized in the current year.

City of Farmington's Capital Assets

Governmen	tal Activities	Business-Ty	pe Activities	Total		
2020	2019	2020	2019	2020	2019	
\$ 1,749,824	\$ 1,749,824	\$ 498,376	\$ 498,376	\$ 2,248,200	\$ 2,248,200	
14,167,799	14,604,386	1,743,890	1,845,441	15,911,689	16,449,827	
408,286	369,682	1,419,454	1,496,363	1,827,740	1,866,045	
2,579,622	2,056,722	1,138,309	1,048,594	3,717,931	3,105,316	
27,776,518	28,831,863	_	_	27,776,518	28,831,863	
		47,911,974	49,599,858	47,911,974	49,599,858	
\$ 46,682,049	\$ 47,612,477	\$ 52,712,003	\$ 54,488,632	\$ 99,394,052	\$102,101,109	
	2020 \$ 1,749,824 14,167,799 408,286 2,579,622 27,776,518	\$ 1,749,824 \$ 1,749,824 14,167,799 14,604,386 408,286 369,682 2,579,622 2,056,722 27,776,518 28,831,863	2020         2019         2020           \$ 1,749,824         \$ 1,749,824         \$ 498,376           14,167,799         14,604,386         1,743,890           408,286         369,682         1,419,454           2,579,622         2,056,722         1,138,309           27,776,518         28,831,863         —           47,911,974	2020         2019         2020         2019           \$ 1,749,824         \$ 1,749,824         \$ 498,376         \$ 498,376           \$ 14,167,799         \$ 14,604,386         \$ 1,743,890         \$ 1,845,441           \$ 408,286         \$ 369,682         \$ 1,419,454         \$ 1,496,363           \$ 2,579,622         \$ 2,056,722         \$ 1,138,309         \$ 1,048,594           \$ 27,776,518         \$ 28,831,863         \$ -         \$ -           \$ 47,911,974         \$ 49,599,858	2020         2019         2020         2019         2020           \$ 1,749,824         \$ 1,749,824         \$ 498,376         \$ 498,376         \$ 2,248,200           \$ 14,167,799         \$ 14,604,386         \$ 1,743,890         \$ 1,845,441         \$ 15,911,689           \$ 408,286         \$ 369,682         \$ 1,419,454         \$ 1,496,363         \$ 1,827,740           \$ 2,579,622         \$ 2,056,722         \$ 1,138,309         \$ 1,048,594         \$ 3,717,931           \$ 27,776,518         \$ 28,831,863         \$ -         \$ 27,776,518           \$ 47,911,974         \$ 49,599,858         \$ 47,911,974	

Additional information on the City's capital assets can be found in Note 4 of the notes to basic financial statements.

**Long-Term Debt** – At the end of the current fiscal year, the City had total bonded debt outstanding of \$12,070,000. All city debt is general obligation debt, which is backed by the full faith and credit of the government. Furthermore, the City has long-term liabilities of \$659,773 for unamortized bond premiums, \$1,213,321 for compensated absences, \$7,085,676 for net pension liabilities, and \$886,031 for other post-employment benefits.

**City of Farmington's Outstanding Debt** 

	Government	tal Activities	Business-Ty	Total		
	2020	2019	2020	2019	2020	2019
General obligation improvement bonds Capital improvement bonds	\$ 5,770,000 4,540,000	\$ 8,135,000 5,085,000	\$ -	\$ –	\$ 5,770,000 4,540,000	\$ 8,135,000 5,085,000
Equipment certificates General obligation revenue bonds	1,105,000		655,000	720,000	1,105,000 655,000	720,000
Total bonds outstanding	\$ 11,415,000	\$ 13,220,000	\$ 655,000	\$ 720,000	\$ 12,070,000	\$ 13,940,000

Bond principal repayments during 2020 totaled \$2,975,000. The City's credit rating from Standard & Poor's was raised from "AA" to "AA+" in April 2019, which was affirmed in 2020.

Minnesota Statutes limit the amount of general obligation debt a Minnesota city may issue to 3 percent of total estimated market value. The current debt limitation for the City is \$62,796,446, which is significantly more than the City's outstanding general obligation debt. Additional information on the City's long-term debt may be found in Note 6 of the notes to basic financial statements.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The City increased its General Fund net operating levy in 2021 by \$526,000. The final city total net tax levy for 2021 of \$11,268,554 is 4.9 percent higher than the comparable 2020 levy. Of the total General Fund budgeted revenues, including transfers in for 2021, 76.2 percent are from property taxes, including \$2.3 million in fiscal disparities revenue. The remaining General Fund budgeted revenues were adjusted to better reflect increased projected building activity and a reduction in intergovernmental-related revenues.

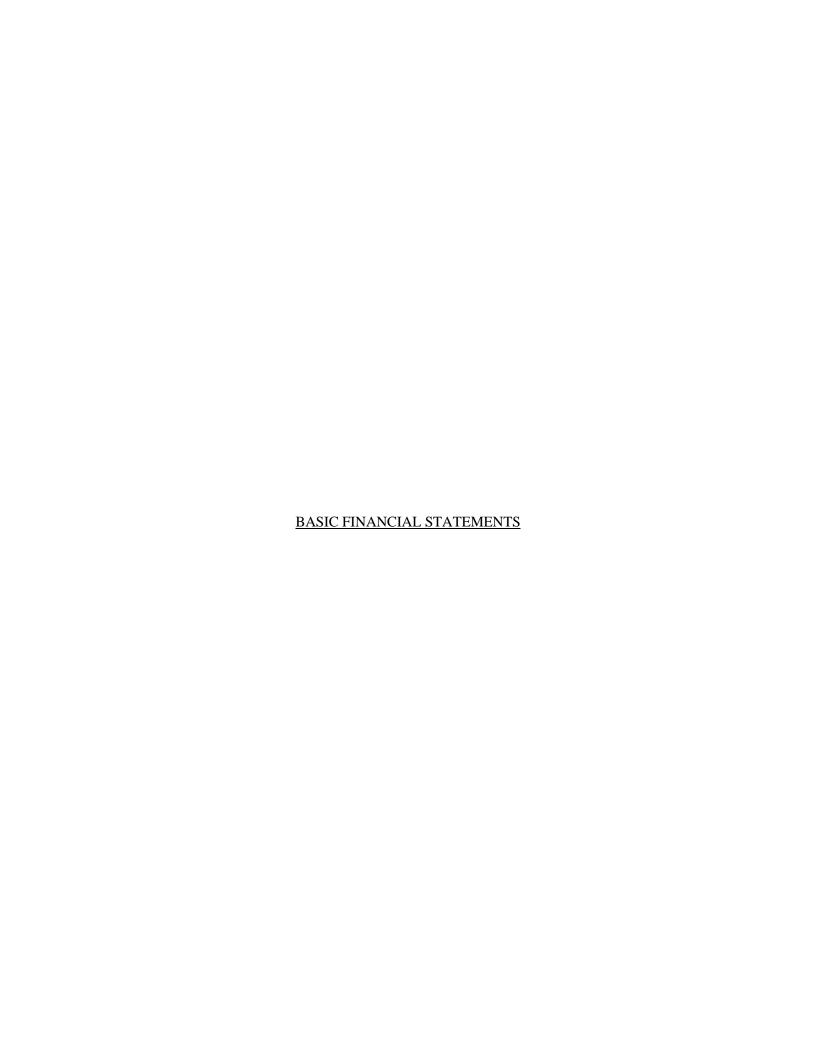
Proposed 2021 General Fund expenditures, including transfers out, are estimated at \$13,832,464, an increase of 1.4 percent compared to the 2020 budget. The 2021 budget maintains funding for core services—police and fire protection, street maintenance and snow removal, parks and recreation, and administration; and continues long-term funding for the City's seal coating, trail maintenance, building maintenance, and police and fire equipment. The City's capital improvement plan provides for the replacement of police vehicles, along with continued replacement of public safety equipment in 2021. The City will also take delivery of its first ladder truck, Ladder 1, in 2021.

For 2021, the City is focused on continuing implementation of the recently adopted 2040 Comprehensive Plan. This plan aims to outline the future for development within the community and offers a vision that will guide the next stage of planning and development investment. There are several new subdivisions approved for new home construction in 2021, along with a new market rate apartment building.

The COVID-19 pandemic caused substantial volatility in the economy and changes to the City's operations in 2020, and is expected to continue to impact the City's finances and operations in fiscal 2021 and beyond. Significant uncertainty remains about the breadth and duration of the pandemic. At this time, the City is unable to determine what effect this may have on its future financial condition.

#### **REQUESTS FOR INFORMATION**

This Comprehensive Annual Financial Report is designed to provide a general overview of the City's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this Comprehensive Annual Financial Report or requests for additional financial information should be directed to the City's Finance Director at the City of Farmington, 430 Third Street, Farmington, Minnesota 55024; by calling (651) 280-6800; or emailing the request to tmalecha@FarmingtonMN.gov.





### Statement of Net Position as of December 31, 2020

		Component Unit		
	Governmental Activities	Business-Type Activities	Total	Economic Development Authority
Assets				
Cash and investments	\$ 21,236,787	\$ 14,219,373	\$ 35,456,160	\$ 335,685
Receivables	256 205	1 792 707	2.020.192	
Accounts Interest	256,385 45,541	1,782,797 36,790	2,039,182 82,331	736
Property taxes	1,339,708	30,790	1,339,708	730
Special assessments	1,584,688	330,548	1,915,236	_
Due from other governments	4,379	19,560	23,939	54,202
Loan	90,845	=	90,845	=
Inventory		603,944	603,944	-
Prepaid items	1,241,290	3,840	1,245,130	=
Restricted assets - temporarily restricted				
Cash for future drinking water treatment plant	_	2,461,488	2,461,488	_
Net pension asset – fire relief	1,144,081	-	1,144,081	_
Capital assets				
Not depreciated	1,749,824	498,376	2,248,200	_
Depreciated, net of accumulated depreciation	44,932,225	52,213,627	97,145,852	
Total capital assets, net of accumulated depreciation	46,682,049	52,712,003	99,394,052	
Total assets	73,625,753	72,170,343	145,796,096	390,623
Deferred outflows of resources				
Pension plan deferments – PERA	2,117,677	82,362	2,200,039	=
Pension plan deferments – fire relief	503,185	-	503,185	_
OPEB plan deferments	122,697	12,954	135,651	_
Total deferred outflows of resources	2,743,559	95,316	2,838,875	
Total assets and deferred outflows of resources	\$ 76,369,312	\$ 72,265,659	\$ 148,634,971	\$ 390,623
Liabilities				
Accounts and contracts payable	\$ 734,852	\$ 533,019	\$ 1,267,871	\$ 60,703
Accrued salaries and employee benefits payable	171,885	ψ 555,017 -	171,885	- 00,703
Accrued interest payable	161,930	12,825	174,755	_
Deposits payable	1,506,011	108,739	1,614,750	_
Due to other governments	175	116,131	116,306	_
Long-term liabilities				
Due within one year	2,969,308	155,683	3,124,991	_
Due in more than one year	10,110,265	707,838	10,818,103	=
Net pension liability – due in more than one year	6,460,229	625,447	7,085,676	_
Total OPEB liability – due in more than one year	801,415	84,616	886,031	
Total long-term liabilities	20,341,217	1,573,584	21,914,801	
Total liabilities	22,916,070	2,344,298	25,260,368	60,703
Deferred inflows of resources				
Pension plan deferments – PERA	2,360,874	24,707	2,385,581	_
Pension plan deferments – fire relief	367,581	21,707	367,581	_
OPEB plan deferments	380,701	40,196	420,897	_
Total deferred inflows of resources	3,109,156	64,903	3,174,059	
Net position				
Net investment in capital assets	35,883,311	51,976,059	87,859,370	_
Restricted for				
Debt service	3,424,398	=	3,424,398	=
Capital projects	207,857	-	207,857	-
Police programs	62,545	_	62,545	_
Park improvements	249,530	_	249,530	_
Fire relief pensions	1,279,685		1,279,685	_
Water Fund – future drinking water treatment plant	-	2,461,488	2,461,488	-
Unrestricted	9,236,760	15,418,911	24,655,671	329,920
Total net position	50,344,086	69,856,458	120,200,544	329,920
Total liabilities, deferred inflows of resources, and net position	\$ 76,369,312	\$ 72,265,659	\$ 148,634,971	\$ 390,623

#### Statement of Activities Year Ended December 31, 2020

			Program Revenues					
						perating	(	Capital
			(	Charges for	G	Grants and		ants and
Functions/Programs		Expenses		Services	Co	ntributions	Con	tributions
Primary government								
Governmental activities								
	\$	2,933,062	\$	631,118	\$	26,297	\$	378
General government	Ф		Ф		Ф		Ф	
Public safety		6,834,253		413,594		460,389		50,100
Public works		5,262,979		201,401		226,469		_
Parks and recreation		1,430,839		389,870		315		_
Economic development		276,900		_		_		_
Interest and fiscal charges		193,167						
Total governmental activities		16,931,200		1,635,983		713,470		50,478
Business-type activities								
Liquor operations		4,958,705		5,347,194		_		_
Sewer operations		2,334,000		2,160,808		_		_
Solid waste		2,630,874		2,692,155		22,462		_
Storm water		530,438		1,149,665		_		_
Water		1,626,279		2,533,753		4,248		_
Street light		173,604		232,990		_		_
Total business-type activities		12,253,900		14,116,565		26,710		_
Total primary government	\$	29,185,100	\$	15,752,548	\$	740,180	\$	50,478
Component unit								
Economic development authority	\$	337,506	\$	_	\$	209,469	\$	_
Decitorine development addicity	Ψ	331,300	Ψ		Ψ	207,707	Ψ	

General revenues

Property taxes

Franchise taxes

Grants and contributions not restricted

to specific programs

Investment earnings

Gain on disposal of capital assets

Transfers

Total general revenues and transfers

Change in net position

Net position – beginning

Net position – ending

Net (Ex	kpense) Revenue an	d Changes in Net I	Position
	Primary Governm	ent	Component Unit
			Economic
Governmental	Business-Type		Development
Activities	Activities	Total	Authority
¢ (2.275.260)	¢	¢ (2.275.260)	¢
\$ (2,275,269)	\$ -	\$ (2,275,269) (5,910,170)	\$ -
(5,910,170)	_	* ' ' '	_
(4,835,109)	_	(4,835,109)	_
(1,040,654)	_	(1,040,654)	_
(276,900)	_	(276,900)	_
(193,167)		(193,167)	
(14,531,269)	_	(14,531,269)	_
_	388,489	388,489	_
_	(173,192)	(173,192)	_
_	83,743	83,743	_
_	619,227	619,227	_
_	911,722	911,722	_
_	59,386	59,386	_
	1,889,375	1,889,375	_
(14,531,269)	1,889,375	(12,641,894)	
			(128,037)
			(128,037)
13,044,381	_	13,044,381	134,757
244,839	_	244,839	_
2,042,381	18,136	2,060,517	
526,283	411,349	937,632	8,505
16,174	411,549	16,174	0,505
1,788,680	(1,788,680)	10,174	_
17,662,738	(1,359,195)	16,303,543	143,262
17,002,730	(1,337,173)	10,303,343	143,202
3,131,469	530,180	3,661,649	15,225
	•		•
47,212,617	69,326,278	116,538,895	314,695
\$ 50.344.086	\$ 69,856,458	\$ 120 200 544	\$ 329,920
\$ 50,344,086	\$ 69,856,458	\$ 120,200,544	\$ 329,920

#### Balance Sheet Governmental Funds as of December 31, 2020

	 General		ebt Service Fund	Capital Projects – State Aid Construction		
Assets						
Cash and investments	\$ 4,837,575	\$	3,261,916	\$	130,649	
Receivables						
Accounts	181,313		_		_	
Interest	13,158		7,273		287	
Property taxes						
Unremitted	1,229,112		_		_	
Delinquent	110,596		_		_	
Special assessments						
Delinquent	68		1,757		_	
Noncurrent	_		907,203		232,453	
Due from other funds	_		_		_	
Advances to other funds	_		_		_	
Due from other governments	4,379		_		_	
Loan	90,845		_		_	
Prepaid items	 50,351					
Total assets	\$ 6,517,397	\$	4,178,149	\$	363,389	
Liabilities						
Accounts and contracts payable	\$ 186,540	\$	2,900	\$	_	
Deposits payable	18,068		_		_	
Due to other governments	59		_		_	
Due to other funds	_		288,921		_	
Advances from other funds	_		300,000		_	
Total liabilities	 204,667		591,821		_	
Deferred inflows of resources						
Unavailable revenue – property taxes	110,596		_		_	
Unavailable revenue – special assessments	68		908,960		232,453	
Total deferred inflows of resources	 110,664		908,960		232,453	
Fund balances						
Nonspendable	141,196		_		_	
Restricted	_		2,677,368		_	
Committed	_		_		130,936	
Unassigned	6,060,870		_		_	
Total fund balances	6,202,066		2,677,368		130,936	
Total liabilities, deferred inflows						
of resources, and fund balances	\$ 6,517,397	\$	4,178,149	\$	363,389	

	Capital Projects – torm Water Trunk	P Pe Imj	Capital Projects – Permanent Improvement Revolving		Capital Projects – Maintenance		Capital Projects – Private		Nonmajor		Total
\$	3,008,451	\$	179,389	\$	1,991,172	\$	1,587,985	\$	3,274,626	\$	18,271,763
	_		_		_		_		75,072		256,385
	7,044		393		1,999		3,308		5,601		39,063
	_		_		_		_		_		1,229,112
	_		_		_		_		_		110,596
	_		-		_		-		_		1,825
	200.021		442,346		_		861		_		1,582,863
	288,921 300,000		_		_		_		_		288,921 300,000
	500,000	_			_		_		_		4,379
	_	_			_		_		_		90,845
									1,184,677		1,235,028
\$	3,604,416	\$	622,128	\$	1,993,171	\$	1,592,154	\$	4,539,976	\$	23,410,780
	_		_		_		_				
\$	_	\$	_	\$	332,621	\$	_	\$	51,950	\$	574,011
	_		_		_		1,479,075		5,181		1,502,324
	_		_		_		_		116		175
	_		_		_		_		_		288,921
					332,621		1,479,075		57,247		300,000 2,665,431
	_		_		_		_		_		110,596
	_		442,346		_		861		_		1,584,688
	_		442,346		_		861		_		1,695,284
	_		_		_		_		1,184,677		1,325,873
	_		_		_		_		558,349		3,235,717
	3,604,416		179,782		1,660,550		112,218		2,739,703		8,427,605
			_		_						6,060,870
	3,604,416		179,782		1,660,550		112,218		4,482,729		19,050,065
\$	3,604,416	\$	622,128	\$	1,993,171	\$	1,592,154	\$	4,539,976	\$	23,410,780
Ψ	3,001,110	Ψ	022,120	Ψ	1,773,171	Ψ	1,072,101	Ψ	1,557,770	Ψ	23,110,700



#### Reconciliation of the Balance Sheet to the Statement of Net Position Governmental Funds as of December 31, 2020

Total fund balances – governmental funds	\$ 19,050,065
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in governmental funds.	
Cost of capital assets	91,103,932
Less accumulated depreciation	(44,432,869)
Net pension assets are only recorded in the government-wide financial statements as they are not	
current financial resources to governmental funds.	1,144,081
Long-term liabilities are not payable with current financial resources and, therefore, are not reported in governmental funds.	
Bonds	(11,415,000)
Unamortized bond premiums	(578,829)
Compensated absences	(1,050,910)
Net pension liability	(6,460,229)
Total OPEB liability	(801,415)
Interest on long-term debt is included in the change in net position as it accrues, regardless of when payment is due. However, it is included in the change in fund balances when due.	(161,930)
Internal service funds are used by management to charge certain costs to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the Statement of Net Position.	2,617,503
	, ,
Due to availability, certain revenues are not recognized under the governmental fund statements until received; however, under full accrual in the government-wide Statement of Activities, revenues are recorded when earned regardless of when received.	
Delinquent property taxes	110,596
Delinquent and deferred special assessments	1,584,688
Governmental funds do not report certain long-term amounts related to pensions that are included in net position.	
Deferred outflows of resources – pension plan deferments	2,620,862
Deferred outflows of resources – OPEB plan deferments	122,697
Deferred inflows of resources – pension plan deferments	(2,728,455)
Deferred inflows of resources – OPEB plan deferments	 (380,701)
Total net position – governmental activities	\$ 50,344,086

#### Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds Year Ended December 31, 2020

	 General	De	ebt Service Fund	Pro St	Capital ojects – ate Aid astruction
Revenues					
Property taxes	\$ 10,244,358	\$	2,639,387	\$	_
Franchise taxes	120,000		_		_
Special assessments	1,359		404,417		_
Licenses and permits	588,347		_		_
Intergovernmental	2,261,674		_		_
Charges for services	419,761		_		_
Fines and forfeits	45,959		_		_
Investment earnings	141,561		61,159		3,358
Other	40,467				_
Total revenues	13,863,486		3,104,963		3,358
Expenditures					
Current					
General government	2,530,001		_		_
Public safety	5,901,556		_		_
Public works	2,479,538		_		_
Parks and recreation	1,136,531		_		_
Economic development	40,000		_		_
Capital outlay					
General government	165,927		_		_
Public safety	192,068		_		_
Public works	4,693		_		_
Parks and recreation	8,642		_		_
Debt service					
Principal	_		2,910,000		_
Interest and fiscal charges	 -		378,427		
Interest and fiscal charges	 12,458,956		3,288,427	-	
Excess (deficiency) of revenues over expenditures	1,404,530		(183,464)		3,358
Other financing sources (uses)					
Issuance of debt	_		_		_
Premium on debt issuance	_		84,209		_
Sale of capital assets	_		_		_
Transfers in	1,307,570		_		_
Transfers out	 (2,381,304)		_		
Total other financing sources (uses)	 (1,073,734)		84,209		
Net change in fund balances	330,796		(99,255)		3,358
Fund balances					
Beginning of year	 5,871,270		2,776,623		127,578
End of year	\$ 6,202,066	\$	2,677,368	\$	130,936

Pi Sto	Capital rojects – rm Water Trunk	Capital Projects – Permanent Improvement Revolving	Capital Projects – Maintenance	Capital Projects – Private	Nonmajor	Total
\$	166,000	\$ -	\$ -	\$ -	\$ -	\$ 13,049,745
	_	_	-	_	124,839	244,839
		263	_	1,373	_	407,412
	_	_	450.265	_	-	588,347
	70.042	_	450,365	_	236,900	2,948,939
	79,043	_	14,487	_	377,117	890,408
	111 250	4,607	30,821	34,806	67,562	45,959 455,222
	111,359	4,007	1,140	34,800	120,080	455,233 161,687
	356,402	4,870	496,813	36,179	926,498	18,792,569
	_	-	_	295	107,649	2,637,945
	_	_	-	_	15,943	5,917,499
	80,323	_	234,705	_	_	2,794,566
	_	_	34,935	_	389,315	1,560,781
	_	_	=	_	236,900	276,900
	_	-	_	_	14,789	180,716
	_	_	1 271 960	_	913,050	1,105,118
	_	_	1,271,869	_	93,846	1,276,562
	_	_	_	_	93,840	102,488
	_	_	_	_	_	2,910,000
	18,804					397,231
	99,127		1,541,509	295	1,771,492	19,159,806
	257,275	4,870	(1,044,696)	35,884	(844,994)	(367,237)
	_	_	_	_	1,105,000	1,105,000
	_	_	_	_	90,091	174,300
	_	_	_	_	12,867	12,867
	_	_	1,838,137	_	1,117,383	4,263,090
	(122,238)	_	_	_	_	(2,503,542)
	(122,238)		1,838,137		2,325,341	3,051,715
	135,037	4,870	793,441	35,884	1,480,347	2,684,478
	3,469,379	174,912	867,109	76,334	3,002,382	16,365,587
\$	3,604,416	\$ 179,782	\$ 1,660,550	\$ 112,218	\$ 4,482,729	\$ 19,050,065



Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities Governmental Funds Year Ended December 31, 2020

Total net change in fund balances – governmental funds	\$ 2,684,478
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.  Capital outlay  Depreciation expense	1,286,174 (2,207,427)
A gain or loss on the disposal of capital assets, including the difference between the carrying value and any related sale proceeds, is included in the change in net position. However, only the sale proceeds are included in the change in fund balance.  Net book value of capital assets disposed	(1.811)
Net book value of capital assets disposed	(1,811)
Net pension assets are included in net position, but are excluded from fund balances because they do not represent financial resources.	448,491
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Other long-term adjustments are also made between the governmental funds and the Statement of Activities for debt premiums, compensated absences, pension liabilities, and OPEB obligations.	
Debt issued Principal payments for debt Debt premiums	(1,105,000) 2,910,000 (46,769)
Compensated absences	(102,417)
Net pension liability Total OPEB liability	(1,078,535) 222,558
Interest on long-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is recognized as an expenditure in the funds when it is due, and thus requires the use of current financial resources. In the Statement of Activities, however, interest expense is recognized as the interest accrues, regardless of when it is due.	76,533
Internal service funds are used by management to charge certain costs to individual funds. The net revenue of certain activities of internal service funds is reported with governmental activities in the government-wide financial statements.	329,396
Certain revenues included in net position as soon as they are earned are not included in the change in fund balances until available to liquidate liabilities of the current period.	
Delinquent property taxes Delinquent and deferred special assessments	(5,364) (1,050,275)
Governmental funds do not report additions or deletions to certain long-term amounts related to pensions that are included in the change in net position.	
Deferred outflows of resources – pension plan deferments	(850,095)
Deferred outflows of resources – OPEB plan deferments	57,478
Deferred inflows of resources – pension plan deferments Deferred inflows of resources – OPEB plan deferments	1,899,024 (334,970)
Deterred littlows of resources – Of ED pian determents	(334,970)
Change in net position – governmental activities	\$ 3,131,469



# Statement of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual General Fund Year Ended December 31, 2020

	Original and Final Budget	Actual	Variance With Final Budget
Revenues			
Property taxes	\$ 10,231,191	\$ 10,244,358	\$ 13,167
Franchise taxes	120,000	120,000	_
Special assessments	_	1,359	1,359
Licenses and permits	473,115	588,347	115,232
Intergovernmental	922,294	2,261,674	1,339,380
Charges for services	445,802	419,761	(26,041)
Fines and forfeits	49,000	45,959	(3,041)
Investment earnings	38,800	141,561	102,761
Other	54,580	40,467	(14,113)
Total revenues	12,334,782	13,863,486	1,528,704
Expenditures			
Current			
General government	2,652,299	2,530,001	(122,298)
Public safety	6,099,723	5,901,556	(198,167)
Public works	2,654,647	2,479,538	(175,109)
Parks and recreation	1,270,876	1,136,531	(134,345)
Economic development	40,000	40,000	_
Capital outlay			
General government	600	165,927	165,327
Public safety	23,500	192,068	168,568
Public works	800	4,693	3,893
Parks and recreation	7,700	8,642	942
Total expenditures	12,750,145	12,458,956	(291,189)
Excess (deficiency) of revenues			
over expenditures	(415,363)	1,404,530	1,819,893
Other financing sources (uses)			
Transfers in	1,307,570	1,307,570	_
Transfers out	(892,207)	(2,381,304)	(1,489,097)
Total other financing sources (uses)	415,363	(1,073,734)	(1,489,097)
Net change in fund balances	\$	330,796	\$ 330,796
Fund balances			
Beginning of year		5,871,270	
End of year		\$ 6,202,066	

Statement of Net Position Proprietary Funds as of December 31, 2020

		- Enterprise Funds		
	Liquor	Sewer	Solid	Storm
	Operations	Operations	Waste	Water
Assets				
Current assets				
Cash and investments	\$ 1,406,830	\$ 2,471,296	\$ 1,343,488	\$ 1,910,767
Cash restricted for drinking water treatment plant	_	_	_	_
Receivables	56741	420, 421	620.015	254.110
Accounts	56,741	439,431	620,815	254,118
Interest	3,525	5,421	2,767	4,191
Delinquent special assessments	_	26,267	_	_
Deferred special assessments  Due from other governments	_	304,281	16 124	_
<u> </u>	603,944	_	16,124	_
Inventory Prepaid items	3,840	_	_	_
Total current assets	2,074,880	3,246,696	1,983,194	2,169,076
1 out current assets	2,07.,000	5,210,050	1,703,171	2,100,070
Noncurrent assets				
Capital assets				
Land	_	85,000	_	84,992
Buildings	_	-	_	-
Improvements other than buildings	121,012	_	-	-
Machinery and equipment	255,266	1,051,228	1,450,548	316,644
Distribution system	=	=	=	=
Collection system	=	28,952,049	_	20,835,694
Less accumulated depreciation	(367,359)	(13,443,543)	(1,034,046)	(8,265,953)
Total capital assets (net of accumulated depreciation)	8,919	16,644,734	416,502	12,971,377
Total assets	2,083,799	19,891,430	2,399,696	15,140,453
Deferred outflows of resources				
Pension plan deferments – PERA	46,329	_	36,033	_
OPEB plan deferments	6,972	_	5,982	_
Total deferred outflows of resources	53,301		42,015	
Total assets and deferred outflows of resources	\$ 2,137,100	\$ 19,891,430	\$ 2,441,711	\$ 15,140,453
Liabilities				
Current liabilities Accounts and contracts payable	\$ 87,607	\$ 39,681	\$ 165,521	\$ 11,159
Accounts and contracts payable  Accrued salaries and employee benefits payable	\$ 67,007	\$ 39,061	\$ 105,521	\$ 11,139
Deposits payable				
Due to other governments	54,608	32,305	29,218	_
Accrued interest payable	54,000	32,303	27,210	_
Compensated absences payable – current	41,455	_	54,228	_
Bonds payable – current	- 11,133	_	51,220	_
Total current liabilities	183,670	71,986	248,967	11,159
	,	,	,	,
Noncurrent liabilities				
Compensated absences payable	13,818	=	18,076	=
Bonds payable (net of unamortized premiums)	_	_	-	_
Net pension liability – PERA	351,814	_	273,633	_
Total OPEB liability	45,542		39,074	
Total noncurrent liabilities	411,174		330,783	
Total liabilities	594,844	71,986	579,750	11,159
D. f				
Deferred inflows of resources	12.000		10.000	
Pension plan deferments – PERA  OPEB plan deferments	13,898	_	10,809	_
•	21,634		18,562	
Total deferred inflows of resources	35,532	-	29,371	_
Net position				
Net investment in capital assets	8,919	16,644,734	416,502	12,971,377
Restricted for drinking water treatment plant		=	-,	-
Unrestricted	1,497,805	3,174,710	1,416,088	2,157,917
Total net position	1,506,724	19,819,444	1,832,590	15,129,294
Total liabilities, deferred inflows of resources, and net position	\$ 2,137,100	\$ 19,891,430	\$ 2,441,711	\$ 15,140,453

V	Vater		Light		Total	· ·	
			Light		Inte	ernal Service	
\$ (	6,813,927	\$	273,065	\$	14,219,373	\$	2,965,024
2	2,461,488		-		2,461,488		-
	380,765		30,927		1,782,797		- 6 170
	20,304		582		36,790 26,267		6,478
	_		_		304,281		_
	3,436		_		19,560		_
	´ –		_		603,944		_
					3,840		6,262
ģ	9,679,920		304,574		19,458,340		2,977,764
	328,384				498,376		
	5,290,137		_		5,290,137		_
	1,534,818		_		1,655,830		_
	523,357		_		3,597,043		93,624
33	3,196,921		_		33,196,921		
	-		-		49,787,743		-
(18	8,203,146)		_		(41,314,047)		(82,638)
	2,670,471				52,712,003		10,986
32	2,350,391		304,574		72,170,343		2,988,750
					82,362		
	_		_		12,954		_
	_		_		95,316		_
\$ 32	2,350,391	\$	304,574	\$	72,265,659	\$	2,988,750
\$	201,180	\$	27,871	\$	533,019	\$	160,841
-		-		-	_	-	171,885
	108,739		-		108,739		3,687
	-		-		116,131		-
	12,825		-		12,825		-
	-		-		95,683		34,834
	60,000		27.071		60,000		271 247
	382,744		27,871		926,397		371,247
	_		_		31,894		_
	675,944		_		675,944		-
	-		_		625,447		-
					84,616		_
	675,944				1,417,901		_
	1,058,688		27,871		2,344,298		371,247
	_		_		24,707		_
	_		_		40,196		_
	_				64,903	-	_
					<i>y-</i>		
	1,934,527		-		51,976,059		10,986
			_		2,461,488		_
2	2,461,488						
2	6,895,688		276,703		15,418,911		2,606,517
2			276,703 276,703				2,606,517 2,617,503

## Statement of Revenues, Expenses, and Changes in Fund Net Position Proprietary Funds Year Ended December 31, 2020

		iness-Type Activities	es – Enterprise Funds			
	Liquor	Sewer	Solid	Storm		
	Operations	Operations	Waste	Water		
Operating revenue						
Operating revenue	\$ 5,343,145	¢	¢	¢		
Sales	\$ 5,343,145	\$ -	\$ -	1 140 595		
Charges for services	_	2,158,807	2,689,823	1,149,585		
Insurance reimbursement	4.040	2 001	2 222	-		
Miscellaneous	4,049	2,001	2,332	80		
Total operating revenue	5,347,194	2,160,808	2,692,155	1,149,665		
Cost of goods sold	3,984,504					
Gross profit	1,362,690	2,160,808	2,692,155	1,149,665		
Operating expenses						
Personal services	487,910	1,698	468,347	762		
Professional services	468,826	1,652,923	1,954,317	79,062		
Materials and supplies	14,909	32,026	107,016	10,193		
Insurance	_	_	_	_		
Depreciation	2,556	645,288	101,194	440,421		
Total operating expenses	974,201	2,331,935	2,630,874	530,438		
Operating income (loss)	388,489	(171,127)	61,281	619,227		
Nonoperating revenues (expenses)						
Intergovernmental	7,106	1	33,489	1		
Investment earnings	41,070	61,985	33,460	45,195		
Gain on sale of capital assets		_	_	_		
Interest and fiscal charges	_	(2,065)	_	_		
Total nonoperating		(=,000)				
revenues (expenses)	48,176	59,921	66,949	45,196		
Income (loss) before transfers	436,665	(111,206)	128,230	664,423		
Transfers in	_	_	70,201	_		
Transfers out	(536,452)	(327,545)	(147,879)	(396,152)		
Transfers out	(330,432)	(321,343)	(147,077)	(370,132)		
Change in net position	(99,787)	(438,751)	50,552	268,271		
Net position						
Beginning of year	1,606,511	20,258,195	1,782,038	14,861,023		
End of year	\$ 1,506,724	\$ 19,819,444	\$ 1,832,590	\$ 15,129,294		

	G		Governmental
Water	Street Light	Total	Activities – Internal Service
 vv ater	 Ligit	 Total	Internal Service
\$ _	\$ _	\$ 5,343,145	\$ -
2,270,175	228,175	8,496,565	3,529,662
_	_	_	282,524
 263,578	 4,815	 276,855	
2,533,753	232,990	14,116,565	3,812,186
	 _	 3,984,504	
2,533,753	232,990	10,132,061	3,812,186
5,901	_	964,618	2,975,237
416,785	169,912	4,741,825	376,115
190,455	3,692	358,291	177,817
_	_	_	263,299
991,651	_	2,181,110	7,364
1,604,792	173,604	8,245,844	3,799,832
928,961	59,386	1,886,217	12,354
4 240		11 916	211 742
4,249 223,255	6,384	44,846 411,349	211,742 71,050
223,233	0,364	411,349	5,118
(21,487)		 (23,552)	
206,017	6,384	432,643	287,910
1,134,978	65,770	2,318,860	300,264
_	_	70,201	29,132
(450,853)	 	 (1,858,881)	
684,125	65,770	530,180	329,396
30,607,578	210,933	69,326,278	2,288,107
, , <del>, _ , _ , _ , _ ,</del>		,o, <b>-</b>	
\$ 31,291,703	\$ 276,703	\$ 69,856,458	\$ 2,617,503

#### Statement of Cash Flows Proprietary Funds Year Ended December 31, 2020

			Bus	iness-	Type Activities	– Ente	erprise Funds
	 Liquor		Sewer		Solid		Storm
	 Operations	(	Operations		Waste		Water
Cash flows from operating activities							
Cash received from customers	\$ 5,346,327	\$	2,160,908	\$	2,544,006	\$	1,152,089
Cash receipts from other funds and reimbursements	_		_		_		_
Cash payments to suppliers	(4,522,920)		(1,834,598)		(1,985,348)		(82,494)
Cash payments to employees for services	(489,783)		(1,698)		(464,448)		(762)
Cash payments for interfund services used	 						
Net cash flows from operating activities	333,624		324,612		94,210		1,068,833
Cash flows from noncapital financing activities							
Intergovernmental revenue	7,106		1		33,489		1
Transfers in	=		=		70,201		-
Transfers out	 (136,452)		(327,545)		(147,879)		(396,152)
Net cash flows from noncapital financing activities	(129,346)		(327,544)		(44,189)		(396,151)
Cash flows from capital and related financing activities							
Acquisition and construction of capital assets	_		(157,378)		(46,242)		(90,367)
Principal payment on bonds	_		_		_		_
Proceeds from the disposal of capital assets	_		_		_		-
Interest and fiscal charges paid	_		(2,065)		_		_
Transfers out	 (400,000)						
Net cash flows from capital and related financing activities	(400,000)		(159,443)		(46,242)		(90,367)
Cash flows from investing activities							
Interest received and changes in fair value on investments	 40,509		61,457		33,178		43,449
Net increase in cash and cash equivalents	(155,213)		(100,918)		36,957		625,764
Cash and cash equivalents							
Beginning of year	1,562,043		2,572,214		1,306,531		1,285,003
						_	
End of year	\$ 1,406,830	\$	2,471,296	\$	1,343,488	\$	1,910,767
Reconciliation of operating income (loss) to net cash flows from operating activities							
Operating income (loss)	\$ 388,489	\$	(171,127)	\$	61,281	\$	619,227
Adjustments to reconcile operating income (loss) to net cash flows	 ,	-	(=,=,==,)	-	,	-	,
from operating activities							
Depreciation	2,556		645,288		101,194		440,421
Change in assets, deferred outflows of resources, liabilities,							
and deferred inflows of resources							
Accounts receivable	(867)		(3,628)		(132,025)		2,424
Special assessments	-		3,728		-		_
Due from other governments	_		_		(16,124)		-
Inventory	12,439		_		_		_
Prepaid items	(507)		_		_		_
Deferred outflows of resources – pension plan deferments	(14,923)		_		(11,606)		_
Deferred outflows of resources – OPEB plan deferments	(2,707)		(172.014)		(2,807)		-
Accounts and contracts payable	(71,532)		(172,014)		71,918		6,761
Accrued salaries and employee benefits Deposits payable	=		_		_		_
Due to other governments	4,919		22,365		4,067		_
Compensated absences	12,185				7,816		_
Net pension liability	46,791		_		36,393		_
Total OPEB liability	(21,422)		_		(10,779)		_
Deferred inflows of resources – pension plan deferments	(40,440)		-		(31,454)		_
Deferred inflows of resources – OPEB plan deferments	 18,643		_		16,336		
Net cash flows from operating activities	\$ 333,624	\$	324,612	\$	94,210	\$	1,068,833
Schodula of papeach capital and related financing activities							
Schedule of noncash capital and related financing activities  Amortization of bond premium	\$ =	\$	=	\$	=	\$	=
A							

			Street				overnmental Activities –
	Water		Light		Total	Inte	ernal Service
¢	2 472 754	¢	222 400	¢	12 000 592	\$	
\$	2,473,754	\$	232,499	\$	13,909,583	Э	3,819,235
	(633,141)		(171,813)		(9,230,314)		-
	(5,901)		_		(962,592)		(3,216,583)
							(803,330)
	1,834,712		60,686		3,716,677		(200,678)
	4,249		_		44,846		211,742
	-		_		70,201		29,132
	(450,853)				(1,458,881)		
	(446,604)		_		(1,343,834)		240,874
	(110,494)		_		(404,481)		_
	(65,000)				(65,000)		_
	=		_		_		5,118
	(39,916)		_		(41,981)		-
	(215, 410)				(400,000)		
	(215,410)		_		(911,462)		5,118
	217,951		6,194		402,738		69,993
	1.200.510				1061110		445.005
	1,390,649		66,880		1,864,119		115,307
	7,884,766		206,185		14,816,742		2,849,717
\$	9,275,415	\$	273,065	\$	16,680,861	\$	2,965,024
	2,210,100		273,003	<u> </u>		_	
	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		273,003				
¢					1 006 217		12.254
\$	928,961	\$	59,386	\$	1,886,217	\$	12,354
\$					1,886,217		12,354
\$					1,886,217 2,181,110		12,354 7,364
\$	928,961						
\$	928,961 991,651		59,386		2,181,110		7,364
\$	928,961				2,181,110 (191,150)		
\$	928,961 991,651 (56,563)		59,386		2,181,110		7,364
\$	928,961 991,651		59,386		2,181,110 (191,150) 3,728		7,364 4,102
\$	928,961 991,651 (56,563)		59,386		2,181,110 (191,150) 3,728 (19,560) 12,439 (507)		7,364 4,102
\$	928,961 991,651 (56,563)		59,386		2,181,110 (191,150) 3,728 (19,560) 12,439 (507) (26,529)		7,364 4,102 - 2,947
\$	928,961 991,651 (56,563) - (3,436) - - -		59,386 - (491) - - - -		2,181,110 (191,150) 3,728 (19,560) 12,439 (507) (26,529) (5,514)		7,364 4,102 - 2,947 - 5,444
\$	928,961 991,651 (56,563)		59,386		2,181,110 (191,150) 3,728 (19,560) 12,439 (507) (26,529)		7,364  4,102  - 2,947  - 5,444  - 49,756
\$	928,961 991,651 (56,563) - (3,436) - - -		59,386 - (491) - - - -		2,181,110 (191,150) 3,728 (19,560) 12,439 (507) (26,529) (5,514)		7,364 4,102 - 2,947 - 5,444
\$	928,961 991,651 (56,563) - (3,436) - - (84,136)		59,386 - (491) - - - -		2,181,110  (191,150) 3,728 (19,560) 12,439 (507) (26,529) (5,514) (247,212)  59,739 29,847		7,364  4,102  2,947  5,444  49,756 (295,855) 2,123
\$	928,961 991,651 (56,563) - (3,436) - - (84,136) - 59,739		59,386 - (491) - - - -		2,181,110 (191,150) 3,728 (19,560) 12,439 (507) (26,529) (5,514) (247,212) 		7,364  4,102  - 2,947  - 5,444  - 49,756 (295,855)
\$	928,961 991,651 (56,563) - (3,436) - - (84,136) - 59,739		59,386 - (491) - - - -		2,181,110 (191,150) 3,728 (19,560) 12,439 (507) (26,529) (5,514) (247,212) 		7,364  4,102  2,947  5,444  49,756 (295,855) 2,123
\$	928,961 991,651 (56,563) - (3,436) - - (84,136) - 59,739		59,386 - (491) - - - -		2,181,110 (191,150) 3,728 (19,560) 12,439 (507) (26,529) (5,514) (247,212) 		7,364  4,102  2,947  5,444  49,756 (295,855) 2,123
\$	928,961 991,651 (56,563) - (3,436) - - (84,136) - 59,739		59,386 - (491) - - - -		2,181,110 (191,150) 3,728 (19,560) 12,439 (507) (26,529) (5,514) (247,212) 		7,364  4,102  2,947  5,444  49,756 (295,855) 2,123
	928,961  991,651  (56,563)  (3,436)  (84,136)  59,739 (1,504)	\$	59,386  - (491) 1,791	\$	2,181,110  (191,150) 3,728 (19,560) 12,439 (507) (26,529) (5,514) (247,212)  - 59,739 29,847 20,001 83,184 (32,201) (71,894) 34,979	\$	7,364  4,102  2,947  5,444  49,756 (295,855) 2,123  11,087
\$	928,961 991,651 (56,563) - (3,436) - - (84,136) - 59,739		59,386 - (491) - - - -		2,181,110 (191,150) 3,728 (19,560) 12,439 (507) (26,529) (5,514) (247,212) 		7,364  4,102  2,947  5,444  49,756 (295,855) 2,123
	928,961  991,651  (56,563)  (3,436)  (84,136)  59,739 (1,504)	\$	59,386  - (491) 1,791	\$	2,181,110  (191,150) 3,728 (19,560) 12,439 (507) (26,529) (5,514) (247,212)  - 59,739 29,847 20,001 83,184 (32,201) (71,894) 34,979	\$	7,364  4,102  2,947  5,444  49,756 (295,855) 2,123  11,087
	928,961  991,651  (56,563)  (3,436)  (84,136)  59,739 (1,504)	\$	59,386  - (491) 1,791	\$	2,181,110  (191,150) 3,728 (19,560) 12,439 (507) (26,529) (5,514) (247,212)  - 59,739 29,847 20,001 83,184 (32,201) (71,894) 34,979	\$	7,364  4,102  2,947  5,444  49,756 (295,855) 2,123  11,087



Notes to Basic Financial Statements December 31, 2020

#### **NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES**

#### A. Organization

The City of Farmington, Minnesota (the City) was incorporated in 1872 and operates under the state of Minnesota Statutory Plan A form of government. The City Council is the governing body and is composed of an elected mayor and four councilmembers who exercise legislative authority and determine all matters of policy. The City provides the following services: public safety, roads, water and sanitary sewer, storm water management, solid waste and recycling disposal, public improvements, planning and zoning, recreation, and general administration.

The accounting policies of the City conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

#### **B.** Reporting Entity

As required by accounting principles generally accepted in the United States of America, these financial statements include the City (the primary government) and its component unit. Component units are legally separate entities for which the primary government is financially accountable, or for which the exclusion of the component unit would render the financial statements of the primary government misleading. The criteria used to determine if the primary government is financially accountable for a component unit includes whether or not the primary government appoints the voting majority of the potential component unit's board, is able to impose its will on the potential component unit, is in a relationship of financial benefit or burden with the potential component unit, or is fiscally depended upon by the potential component unit.

As a result of applying these criteria, one organization has been included in this report as follows:

**Discretely Presented Component Unit** – The Farmington Economic Development Authority (EDA) is the City's official decision-making body regarding economic development. It promotes the retention and expansion of existing businesses, while attracting new businesses to the community in order to promote a diversified tax base, job opportunities, and convenient shopping for residents. The EDA is a legally separate entity from the City; however, the City is financially accountable for the EDA. The EDA's governing board is comprised of two City Council members, one Independent School District No. 192 School Board member, and four residents appointed by the City Council, and the City has ability to impose its will on the EDA. The EDA does not issue separate financial statements. Information on the EDA's governmental funds is presented as supplemental information elsewhere in this report.

#### C. Government-Wide Financial Statement Presentation

The government-wide financial statements (Statement of Net Position and Statement of Activities) display information about the reporting government as a whole. These statements include all of the financial activities of the City. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which significantly rely upon sales, fees, and charges for support.

The government-wide Statement of Activities demonstrates the extent to which the direct expense of a given function (general government, public safety, public works, parks and recreation, and economic development) or business-type activity (liquor operations, utility services) is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or business-type activity. Interest on debt is considered an indirect expense and is reported separately in the Statement of Activities. Depreciation expense is included in the direct expenses of each function. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or business-type activity and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or business-type activity. Taxes and other items not included among program revenues are reported instead as general revenues. Internally directed revenues are reported as general revenues rather than program revenues.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes and special assessments are recognized as revenues in the fiscal year for which they are certified for levy. Grants and similar items are recognized when all eligibility requirements imposed by the provider have been met.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. However, charges between the City's enterprise funds and other functions are not eliminated, as that would distort the direct costs and program revenues reported in those functions.

#### **D.** Fund Financial Statement Presentation

Separate fund financial statements are provided for governmental and proprietary funds. Major individual governmental and enterprise funds are reported as separate columns in the fund financial statements. Aggregated information for the remaining nonmajor funds is reported in a single column in the respective fund financial statements.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this basis of accounting, transactions are recorded in the following manner:

1. Revenue Recognition – Revenue is recognized when it becomes measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days after year-end. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. Grants and similar items are recognized when all eligibility requirements imposed by the provider have been met. Proceeds of long-term debt are reported as other financing sources.

Major revenues susceptible to accrual include property taxes, special assessments, intergovernmental revenue, charges for services, and interest earned on investments. Major revenue that is not susceptible to accrual includes licenses and permits, fees, and miscellaneous revenue. Such revenues are recorded only when received because they are not measurable until collected.

2. Recording of Expenditures – Expenditures are generally recorded when a liability is incurred, except for principal and interest on long-term debt and other long-term liabilities, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as capital outlay expenditures in the governmental funds.

Proprietary fund financial statements are reported using the economic resources measurement focus and accrual basis of accounting, similar to the government-wide financial statements. Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds and internal service funds are charges to customers for sales and services. The operating expenses for the enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses that do not meet this definition are reported as nonoperating revenues and expenses.

Aggregated information for the internal service funds is reported in a single column in the proprietary fund financial statements. Because the principal user of the internal services is the City's governmental activities, the financial statements of the internal service funds are consolidated into the governmental column when presented in the government-wide financial statements. The cost of these services is reported in the appropriate functional activity.

#### **Description of Funds**

The City reports the following major governmental funds:

**General Fund** – This fund is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

**Debt Service Fund** – This fund accounts for the financial resources accumulated and payments made for principal and interest on long-term debt of the City, other than enterprise fund debt.

**State Aid Construction Capital Projects Fund** – This fund, also referred to as the Road and Bridge Fund, accounts for street construction and road/street rehabilitation or reconstruction projects related to municipal state aids.

**Storm Water Trunk Capital Projects Fund** – This fund accounts for the construction and improvement of storm water trunk infrastructure within the City.

**Permanent Improvement Revolving Capital Projects Fund** – This fund accounts for street construction projects financed with multiple funding sources.

**Maintenance Capital Projects Fund** – This fund accounts for operations and activities related to maintenance of city roads, trails, and buildings.

**Private Capital Projects Fund** – This fund accounts for engineering and administrative fees related to private development projects within the City.

The City reports the following major enterprise funds:

**Liquor Operations Fund** – The Liquor Operations Fund accounts for the retail operations of the City's two off-sale municipal liquor stores.

**Sewer Operations Fund** – The Sewer Operations Fund accounts for the operations of the City's wastewater collection and treatment systems.

**Solid Waste Fund** – The Solid Waste Fund accounts for the revenue and expenses related to the operation of the City's garbage collection and recycling programs.

**Storm Water Fund** – The Storm Water Fund accounts for revenues and expenses related to the maintenance and cleaning of the City's existing storm water collection and holding pond system.

**Water Fund** – The Water Fund accounts for the operations of the City's water distribution system, including wells, reservoirs, and trunk infrastructure system.

**Street Light Fund** – The Street Light Fund accounts for the financial activities related to city-owned street lights.

Additionally, the City reports the following fund type:

**Internal Service Funds** – Internal service funds account for the financing of goods and services provided to other departments or agencies of the City on a cost-reimbursement basis. The City's internal service funds account for employee benefits expenses, insurance, fleet services, and technology services.

#### E. Budgets and Budgetary Accounting

Budgets are prepared annually on a modified accrual basis and legally adopted by the City Council for the General Fund, special revenue funds, Debt Service Fund (in total), capital projects funds, and enterprise funds. No 2020 budget was adopted for the Police Public Outreach, K-9, or Federal Aid Special Revenue Funds. Budgeted expenditure appropriations lapse at year-end.

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. The city administrator submits a proposed operating budget for the fiscal year commencing the following January 1 to the City Council. The operating budget includes proposed expenditures and the means of financing them.
- 2. The City Council reviews the proposed budgets and makes the appropriate changes.
- 3. Public hearings are conducted to obtain taxpayer comments.
- 4. The budgets are legally enacted through passage of a resolution on a departmental basis and can be expended by each department based upon detailed budget estimates for individual expenditure accounts.
- 5. Formal budgetary integration is employed as a management control device during the year for the governmental and enterprise funds.
- 6. The legal level of budgetary control is at the fund level. Expenditures may not legally exceed budgeted appropriations at the total fund level. Monitoring of budgets is maintained at the expenditure category level (e.g. personnel services, supplies, other services and charges, etc.) within each department. Management can exceed appropriations at the department level without City Council approval. The City Council must approve any amounts over budget at the fund level by resolution or through the disbursement process.
- 7. The City Council may authorize transfers of budgeted amounts between funds.

For the year ended December 31, 2020, expenditures exceeded budget for the following funds. Expenditures in excess of budget were approved by the City Council either through the disbursement process or separate City Council action.

	Budgeted		Actual		
	E	xpenditures	Expenditures		
Major funds					
Storm Water Trunk Capital Projects	\$	_	\$	99,127	
Maintenance Capital Projects	\$	1,153,107	\$	1,541,509	
Private Capital Projects	\$	_	\$	295	
Nonmajor special revenue funds					
Police Donations and Forfeitures	\$	3,100	\$	5,784	
Arena	\$	368,200	\$	369,559	
Nonmajor capital projects funds					
Recreation	\$	9,600	\$	101,191	
General Capital Equipment	\$	728,256	\$	860,547	

#### F. Cash and Investments

Cash and investments include balances from all funds that are combined and invested to the extent available in various securities as authorized by state law. Earnings from the pooled investments are allocated to the respective funds based on month-end outstanding balances for each fund.

Certain resources set aside for future use, such as the construction of a drinking water treatment plant, are classified as restricted assets on the Statement of Net Position, because their use is limited by outside agreements. Interest on these investments is allocated to the respective fund.

For purposes of the Statement of Cash Flows, the City considers all highly liquid instruments with an original maturity from the time of purchase by the City of three months or less to be cash equivalents. The proprietary funds' portion in the government-wide cash and investment management pool is considered cash equivalent.

It is the City's policy to invest in a manner that seeks to ensure preservation of capital in the overall portfolio. Safety of principal is the foremost objective, but liquidity and yield are also important considerations. The objective will be to mitigate credit risk by purchasing only highly rated securities or with adequate collateral and interest rate risk by matching maturities to cash flow needs and holding securities to maturity.

The City reports all investments at fair value. The City categorizes its fair value measurements within the fair value hierarchy established by accounting principles generally accepted in the United States of America. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

Debt securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

See Note 2 for the City's recurring fair value measurements as of the current year-end.

#### G. Receivables

Utility and miscellaneous accounts receivable are reported at gross. Since the City is generally able to certify delinquent amounts to the county for collection as special assessments; no allowance for uncollectible accounts has been provided on current receivables. All receivables other than deferred special assessments are expected to be collected within one year.

#### H. Interfund Receivables and Payables

In the fund financial statements, activity between funds that is representative of lending or borrowing arrangements is reported as either "due to/from other funds" (current portion) or "advances to/from other funds." All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

#### I. Property Taxes

Property tax levies are set by the City Council in December of each year and certified to Dakota County for collection in the following year. In Minnesota, counties act as collection agents for all property taxes, spreading the levies over all taxable property. Such taxes become a lien on January 1 and are recorded as receivables by the City on that date. Tax levies on real property are payable in two equal installments on May 15 and October 15. Personal property taxes are due in full on May 15. The county provides tax settlements to cities and other taxing districts four times a year: in June, July, December, and January.

Property taxes are recognized as revenue in the year levied in the government-wide financial statements and proprietary fund financial statements. In the governmental fund financial statements, taxes are recognized as revenue when received in cash or within 60 days after year-end. Taxes which remain unpaid on December 31 are classified as delinquent taxes receivable and are offset by a deferred inflow of resources in the governmental fund financial statements.

#### J. Special Assessments

Special assessments represent the financing for public improvements paid for by benefiting property owners. Special assessments are recorded as receivables upon certification to the county. Special assessments are recognized as revenue in the year levied in the government-wide financial statements and proprietary fund financial statements. In the governmental fund financial statements, special assessments are recognized as revenue when received in cash or within 60 days after year-end. Governmental fund special assessments receivable, which remain unpaid on December 31, are offset by a deferred inflow of resources in the governmental fund financial statements.

#### K. Inventories

Inventories of the proprietary funds, primarily the liquor operations, are stated at cost, which approximates market, using the average cost method.

#### L. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. Prepaid items are reported using the consumption method and recorded as expenditures/expenses at the time of consumption.

#### M. Capital Assets

Capital assets, which include property, buildings, improvements, equipment, and infrastructure assets (roads, bridges, sidewalks, and similar items), and intangible assets, such as easements, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Such assets are capitalized at historical cost, or estimated historical cost for assets where actual historical cost is not available. Donated assets are recorded as capital assets at their estimated acquisition value on the date of donation. The City defines capital assets as those with an initial, individual cost of \$5,000 or more with an estimated useful life in excess of five years. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Capital assets are recorded in the government-wide and proprietary fund financial statements, but are not reported in the governmental fund financial statements.

Land, easements, and construction in progress are not depreciated. The other classes of capital assets are depreciated using the straight-line method over the following estimated useful lives:

Buildings	20-50 years
Improvements other than buildings	20-50 years
Machinery and equipment	5–20 years
Infrastructure	30 years
Collection/distribution systems	50 years

#### N. Deferred Outflows/Inflows of Resources

In addition to assets and liabilities, statements of financial position or balance sheets may report separate financial statement elements called deferred outflows or inflows of resources. These separate financial statement elements represent a consumption or acquisition of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) or an inflow of financial resources (revenue) until then.

Deferred outflows and inflows of resources related to pension and other post-employment benefits (OPEB) plans are reported in the government-wide and enterprise funds Statement of Net Position. These deferred outflows and inflows result from differences between expected and actual experience, changes in proportion, changes of assumptions, differences between projected and actual earnings on plan investments, and from contributions to the plans subsequent to the measurement date and before the end of the reporting period. These amounts are deferred and amortized as required under applicable pension or OPEB standards.

Unavailable revenue arises only under a modified accrual basis of accounting and, therefore, is only reported in the governmental funds Balance Sheet. The governmental funds report unavailable revenue from two sources: property taxes and special assessments. These amounts are deferred and recognized as inflows of resources in the period that the amounts become available.

#### O. Long-Term Obligations

In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities. Bond premiums and discounts, if material, are deferred and amortized over the life of the bonds using the straight-line method.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses.

#### P. Compensated Absences

It is the City's policy to permit employees to accumulate earned, but unused leave benefits as either paid time off (PTO), or vacation and sick leave. Under the City's personnel policies and collective bargaining contracts, city employees are granted leave benefits in varying amounts based on length of service. No liability is recorded for nonvesting accumulating rights to receive sick leave benefits. As benefits accrue to employees, the accumulated PTO, vacation, and vested sick leave is reported as expense and liability in the government-wide and proprietary fund financial statements. Accrued PTO, vacation, and any portion of sick leave payable to employees upon termination are reported as expenditures in the governmental fund that will pay them when they become due and payable.

#### Q. State-Wide Pension Plans

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and additions to/deductions from the PERA's fiduciary net position have been determined on the same basis as they are reported by the PERA. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments, and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### R. Risk Management

The City is exposed to various risks of loss related to torts: theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City continues to carry commercial insurance for risks of loss, including workers' compensation, property and general liability, and employee health and accident insurance. The City retains risk for the deductible portions of the insurance policies. The amount of these deductibles is considered immaterial to the financial statements.

**Property and Casualty Insurance** – Property and casualty insurance is provided through the League of Minnesota Cities Insurance Trust (LMCIT), a public entity risk pool currently operating as a common risk management and insurance program for Minnesota cities: general liability, excess liability, property, automobile, marine, crime, federal laws, employee dishonesty, boiler, petro fund, and open meeting law.

The City pays an annual premium to the LMCIT for its insurance coverage. The LMCIT is self-sustaining through member premiums and will reinsure through commercial companies for excess claims. The LMCIT allows the pool to make additional assessments to make the pool self-sustaining.

Current state statutes (Minnesota Statutes, Subd. 466.04) provide limits of liability for the City. These limits are that the combination of defense expense and indemnification expense shall not exceed \$500,000 in the case of one claimant or \$1,500,000 for any number of claims arising out of a single occurrence. The City retains risk for the deductible portion of its insurance policies and any potential judicial ruling in excess of the statutory maximum. The City has never had a claim in excess of the statutory maximum.

There were no significant reductions in insurance from the previous year or settlements in excess of insurance coverage for any of the past three fiscal years.

Workers' Compensation Insurance – Workers' compensation coverage is provided through a pooled self-insurance program through the LMCIT. The City pays an annual premium to the LMCIT. The City is subject to supplemental assessments as deemed necessary by the LMCIT. The LMCIT reinsures through the Workers' Compensation Reinsurance Association as required by law. The City's premiums are determined after loss experience is known. The amount of premium adjustment, if any, is considered immaterial, and is not recorded until received or paid.

#### S. Net Position and Flow Assumptions

In the government-wide and proprietary fund financial statements, net position represents the difference between assets, deferred outflows of resources, liabilities, and deferred inflows of resources. Net position is displayed in three components:

- **Net Investment in Capital Assets** Consists of capital assets, net of accumulated depreciation, reduced by any outstanding debt attributable to acquire capital assets.
- **Restricted Net Position** Consists of net position restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.
- Unrestricted Net Position All other elements of net position that do not meet the definition of "restricted" or "net investment in capital assets."

The City applies restricted resources first when an expense is incurred for which both restricted and unrestricted resources are available.

#### T. Fund Balance Classifications and Flow Assumptions

In the fund financial statements, governmental funds report fund balance in classifications that disclose constraints for which amounts in those funds can be spent. These classifications are as follows:

- **Nonspendable** Consists of amounts that are not in spendable form, such as prepaid items, inventory, and other long-term assets.
- **Restricted** Consists of amounts related to externally imposed constraints established by creditors, grantors, or contributors; or constraints imposed by state statutory provisions.
- Committed Consists of internally imposed constraints that are established by resolution of the City Council. Those committed amounts cannot be used for any other purpose unless the City Council removes or changes the specified use by taking the same type of action it employed to previously commit those amounts.
- Assigned Consists of internally imposed constraints for amounts intended to be used by the
  City for specific purposes, but do not meet the criteria to be classified as restricted or committed.
  These constraints are established by the City Council and/or management. The City Council has
  adopted a fund balance policy, which delegates the authority to assign amounts for specific
  purposes to the city administrator and/or finance director.
- **Unassigned** The residual classification for the General Fund, which also reflects negative residual amounts in other funds.

When both restricted and unrestricted resources are available for use, the City first uses restricted resources, then unrestricted resources as needed.

When committed, assigned, or unassigned resources are available for use, the City uses resources in the following order: 1) committed, 2) assigned, and 3) unassigned.

#### **U.** Use of Estimates

The preparation of financial statements, in conformity with accounting principles generally accepted in the United States of America, requires management to make estimates and assumptions that affect the amounts reported in the financial statements during the reporting period. Actual results could differ from those estimates.

#### NOTE 2 – DEPOSITS AND INVESTMENTS

#### A. Components of Cash and Investments

Cash and investments at year-end consist of the following:

Deposits	\$ 11,038,909
Investments	27,213,924
Petty cash	500
Total	\$ 38,253,333

Cash and investments are included on the basic financial statements as follows:

Primary government	
Statement of Net Position	
Cash and investments	\$ 35,456,160
Restricted assets – temporarily restricted	
Cash for future drinking water treatment plant	2,461,488
Component unit	
Statement of Net Position	
Cash and investments	335,685
Total	\$ 38,253,333

#### NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

#### **B.** Deposits

In accordance with applicable Minnesota Statutes, the City maintains deposits at depository banks authorized by the City Council, including checking and savings accounts.

The following is considered the most significant risk associated with deposits:

**Custodial Credit Risk** – In the case of deposits, this is the risk that in the event of a bank failure, the City's deposits may be lost.

Minnesota Statutes require that all deposits be protected by federal deposit insurance, corporate surety bond, or collateral. The market value of collateral pledged must equal 110 percent of the deposits not covered by federal deposit insurance or corporate surety bonds. Authorized collateral includes treasury bills, notes, and bonds; issues of U.S. government agencies; general obligations rated "A" or better; revenue obligations rated "AA" or better; irrevocable standard letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota Statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral. The City has no additional deposit policies addressing custodial credit risk.

At year-end, the carrying amount of the City's deposits was \$11,038,909, while the balance on the bank records was \$11,212,188. At December 31, 2020, all deposits were fully covered by federal deposit insurance, surety bonds, or by collateral held by the City's agent in the City's name.

#### C. Investments

The City has the following investments at year-end:

	G	E4 Dis-L	Fair Value		Interest Risk – Maturity Duration in Years						
		lit Risk	Measurements			K — I		ion ii	6 to 10		
Investment Type	Rating	Agency	Using	L	ess Than 1	1 to 5		1 to 5			Total
U.S. agency securities	AA	S&P	Level 2	\$	477,869	\$	301,254	\$	600,600	\$	1,379,723
Municipal bonds	AAA	S&P	Level 2	Ψ	477,007	Ψ	882.685	Ψ	150.687	Ψ	1,033,372
•					_		,		,		
Municipal bonds	AA	Moody's	Level 2		_		1,939,688		1,365,991		3,305,679
Municipal bonds	AA	S&P	Level 2		_		2,378,333		3,106,338		5,484,671
Municipal bonds	A	Moody's	Level 2		_		_		402,324		402,324
Municipal bonds	Baa	Moody's	Level 2		_		363,128		_		363,128
Negotiable certificates		•									
of deposit	Not	t rated	Level 2		2,756,097		10,728,769		277,771		13,762,637
•											
				\$	3,233,966	\$	16,593,857	\$	5,903,711		25,731,534
Investment pools/mutual funds Western Asset Institutional											
Government Reserves	AAA	S&P	Level 1							_	1,482,390
Total investments										\$	27,213,924

#### NOTE 2 – DEPOSITS AND INVESTMENTS (CONTINUED)

Investments are subject to various risks, the following of which are considered the most significant:

**Custodial Credit Risk** – For investments, this is the risk that in the event of a failure of the counterparty to an investment transaction (typically a broker-dealer) the City would not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City's investment policies do not further address this risk.

Credit Risk - This is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Minnesota Statutes limit the City's investments to direct obligations or obligations guaranteed by the United States or its agencies; shares of investment companies registered under the Federal Investment Company Act of 1940 that receive the highest credit rating, are rated in one of the two highest rating categories by a statistical rating agency, and all of the investments have a final maturity of 13 months or less; general obligations rated "A" or better; revenue obligations rated "AA" or better; general obligations of the Minnesota Housing Finance Agency rated "A" or better; bankers' acceptances of United States banks eligible for purchase by the Federal Reserve System; commercial paper issued by United States corporations or their Canadian subsidiaries, rated of the highest quality category by at least two nationally recognized rating agencies, and maturing in 270 days or less; Guaranteed Investment Contracts guaranteed by a United States commercial bank, domestic branch of a foreign bank, or a United States insurance company, and with a credit quality in one of the top two highest categories; repurchase or reverse purchase agreements and securities lending agreements with financial institutions qualified as a "depository" by the government entity, with banks that are members of the Federal Reserve System with capitalization exceeding \$10,000,000; that are a primary reporting dealer in U.S. government securities to the Federal Reserve Bank of New York; or certain Minnesota securities broker-dealers. The City's investment policies do not further address credit risk.

Concentration Risk – This is the risk associated with investing a significant portion of the City's investments (considered 5.0 percent or more) in the securities of a single issuer, excluding U.S. guaranteed investments (such as treasuries), investment pools, and mutual funds. The City's investment policy places no limit on the amount the City may invest in any one issuer. However, it discusses the need to diversify investments to minimize risk.

Interest Rate Risk – This is the risk of potential variability in the fair value of fixed rate investments resulting from changes in interest rates (the longer the period for which an interest rate is fixed, the greater the risk). The City's investment policy states the investment portfolio should be structured to meet cash requirements for ongoing operations. The policy limits investment maturities as a means of managing exposure to fair value losses arising from increasing interest rates, stating that no more than 30 percent of total investments should extend beyond 5 years and none should extend beyond 15 years. The City's year-end investment portfolio maturities comply with this policy.

#### NOTE 3 – INTERFUND BALANCES AND TRANSFERS

#### A. Interfund Balances

The City had the following interfund balances at year-end:

Receivable Fund	Payable Fund	Purpose	 Amount
Due from/to other funds Governmental Storm Water Trunk	mental Governmental		\$ 288,921
Advances to/from other fund Governmental Storm Water Trunk	ls Governmental Debt Service	Debt financing (2)	\$ 300,000

<sup>(1)</sup> Advance of \$1,515,000 to finance G.O. 2010A Bonds. Annual payments through 12/30/2021. 1.755 percent interest.

#### **B.** Interfund Transfers

The following transfers were made during the year in accordance with budget appropriations or as approved by City Council resolution to fund administrative overhead costs, fund debt service payments, or close funds:

	Transfers In											
	 G	ove	rnmental Fun	ds			Proprieta	ıry Fı	unds			
							lid Waste	Internal				
Transfers Out	 General	Maintenance Nonma		Vonmajor	Eı	nterprise		Service		Total		
Governmental funds												
General	\$ _	\$	1,638,137	\$	720,145	\$	_	\$	23,022	\$	2,381,304	
Storm Water Trunk	_		_		122,238		_		_		122,238	
Proprietary funds												
Enterprise												
Liquor Operations	61,452		200,000		275,000		_		_		536,452	
Sewer Operations	307,408		_		_		18,137		2,000		327,545	
Solid Waste	144,129		_		_		_		3,750		147,879	
Storm Water	376,936		_		_		18,856		360		396,152	
Water	 417,645		_				33,208				450,853	
Total	\$ 1,307,570	\$	1,838,137	\$	1,117,383	\$	70,201	\$	29,132	\$	4,362,423	

<sup>(2)</sup> Advance of \$300,000 to finance G.O. 2010C Bonds. Principal due 12/31/2022. 2.3 percent interest.

## **NOTE 4 – CAPITAL ASSETS**

Capital asset activity for the year ended December 31, 2020 was as follows:

## A. Changes in Capital Assets Used in Governmental Activities

	Beginning Balance	Additions	Deletions	Transfers and Completed Construction	Ending Balance
Capital assets, not depreciated					
Land	\$ 1,441,957	\$ -	\$ -	\$ -	\$ 1,441,957
Easements	307,867	_	_	_	307,867
Total capital assets, not depreciated	1,749,824	_	_	_	1,749,824
Capital assets, depreciated					
Buildings	21,339,531	_	_	_	21,339,531
Improvements other than buildings	1,749,812	96,370	_	_	1,846,182
Machinery and equipment	6,742,731	929,331	(285,292)	111,408	7,498,178
Infrastructure	58,503,368	260,473			58,763,841
Total capital assets, depreciated	88,335,442	1,286,174	(285,292)	111,408	89,447,732
Less accumulated depreciation on					
Buildings	6,735,145	436,587	_	_	7,171,732
Improvements other than buildings	1,380,130	57,766	_	_	1,437,896
Machinery and equipment	4,686,009	404,620	(283,481)	111,408	4,918,556
Infrastructure	29,671,505	1,315,818			30,987,323
Total accumulated depreciation	42,472,789	2,214,791	(283,481)	111,408	44,515,507
Total capital assets, depreciated	45,862,653	(928,617)	(1,811)		44,932,225
Net capital assets	\$ 47,612,477	\$ (928,617)	\$ (1,811)	\$	\$ 46,682,049

## **B.** Changes in Capital Assets Used in Business-Type Activities

	Beginning Balance	Additions	Deletions	Transfers and Completed Construction	Ending Balance
Capital assets, not depreciated Land	\$ 498,376	\$ -	\$ -	\$ -	\$ 498,376
Capital assets, depreciated					
Buildings	5,185,996	104,141	_	_	5,290,137
Improvements other than buildings	1,655,830	_	_	_	1,655,830
Machinery and equipment	3,433,556	300,340	(25,445)	(111,408)	3,597,043
Collection/distribution systems	82,984,664	_	_	_	82,984,664
Total capital assets, depreciated	93,260,046	404,481	(25,445)	(111,408)	93,527,674
Less accumulated depreciation on					
Buildings	3,340,555	205,692	_	_	3,546,247
Improvements other than buildings	159,467	76,909	_	_	236,376
Machinery and equipment	2,384,962	210,625	(25,445)	(111,408)	2,458,734
Collection/distribution systems	33,384,806	1,687,884	_	_	35,072,690
Total accumulated depreciation	39,269,790	2,181,110	(25,445)	(111,408)	41,314,047
Total capital assets, depreciated	53,990,256	(1,776,629)			52,213,627
Net capital assets	\$ 54,488,632	\$ (1,776,629)	\$	\$ _	\$ 52,712,003

#### **NOTE 4 – CAPITAL ASSETS (CONTINUED)**

#### C. Depreciation Expense by Function

Depreciation expense was charged to the following functions:

Governmental activities	
General government	\$ 180,115
Public safety	365,894
Public works	1,491,337
Parks and recreation	177,445
Total depreciation expense – governmental activities	\$ 2,214,791
Business-type activities	
Liquor operations	\$ 2,556
Sewer operations	645,288
Solid waste	101,194
Storm water	440,421
Water	 991,651
Total depreciation expense – business-type activities	\$ 2,181,110

#### **NOTE 5 – OPERATING LEASES PAYABLE**

The City has two retail liquor stores known colloquially as Downtown and Pilot Knob. The Downtown store consists of 6,250 square feet of space in the City Center. In 2017, the City approved a two-year lease extension at a monthly rent of \$8,594 plus a proportionate share of common area operating expenses. In January 2019, the City exercised their option to extend the lease one additional year at a monthly rate of \$9,115 plus a proportionate share of common area operating expenses. In August 2020, the City again exercised its option to extend the lease one additional year at a monthly rate of \$9,115 plus a proportionate share of common area operating expenses. In 2020, the City paid \$109,375 in rent for the Downtown store and \$39,360 for common area operating expenses. In March 2021, the City entered into a new lease agreement for the Downtown store for an approximately 7,400 square foot space in the Farmington Mall through July 2026. The agreement commenced May 1, 2021 and provides for monthly lease payments of \$4,933 beginning in August 2021, increasing by 3 percent each May, and sharing of common expenses. The Downtown store will move to this space in July 2021 when the old City Center lease expires.

The Pilot Knob location occupies a 4,758 square foot store in the Farmington Gateway Center. In March 2016, the City renewed an existing lease for a three-year term at a monthly cost of \$6,344 plus a proportionate share of common area operating expenses. In September 2019, the City exercised its option to renew for an additional three-year term at the original rate. The City paid \$72,956 in rent for the Pilot Knob store and \$43,138 for common area operating expenses during 2020.

The following is a schedule by year of future minimum payments required under these leases:

Year Ending December 31,	 Amount
2021	\$ 164,597
2022	130,168
2023	62,195
2024	64,061
2025	65,983
2026	38,868
	\$ 525,872

## NOTE 6 – LONG-TERM DEBT

## **A.** Components of Long-Term Debt

		Original Issue	Interest Rate	Issue Date	Final Maturity Date	_	alance – d of Year
Governmental activities General obligation improvement bonds							
G.O. Improvement Refunding Bonds 2013A	\$	5,365,000	2.00%	01/15/2013	02/01/2022	\$	1,240,000
G.O. Street Reconstruction Bonds 2015A	\$	3,050,000	2.00-3.00%	10/15/2015	02/01/2030		2,230,000
G.O. Improvement Refunding Bonds 2016A	\$	3,450,000	2.00%	12/01/2016	02/01/2023		1,520,000
G.O. Street Reconstruction Bonds 2019A	\$	925,000	5.00%	05/15/2019	02/01/2024		780,000
Total G.O. improvement bonds							5,770,000
General obligation capital improvement bonds							
G.O. Capital Improvement Refunding Bonds 2016B	\$	4,540,000	2.00-3.00%	12/01/2016	02/01/2028	4	4,540,000
General obligation equipment certificates							
G.O. Equipment Certificates of Indebtedness 2020A	\$	1,105,000	5.00%	02/19/2020	02/01/2026		1,105,000
Total governmental activities bonds and certificate	s					1	1,415,000
Unamortized premiums							578,829
Compensated absences							1,085,744
Compensated absences							1,005,744
Total governmental activities						\$13	3,079,573
Business-type activities							
General obligation revenue bonds							
G.O. Water Revenue Bonds 2019A	\$	720,000	4.00-5.00%	05/15/2019	02/01/2029	\$	655,000
TT 21 1 1							00.044
Unamortized premiums							80,944
Compensated absences							127,577
Total business-type activities						\$	863,521

## **B.** Changes in Long-Term Debt

	Beginning Balance	Additions	Deletions	Ending Balance	Due Within One Year
Governmental activities					
G.O. improvement bonds	\$ 8,135,000	\$ -	\$ 2,365,000	\$ 5,770,000	\$ 1,650,000
G.O. capital improvement bonds	5,085,000	_	545,000	4,540,000	505,000
G.O. equipment certificates	_	1,105,000	_	1,105,000	_
Unamortized bond premiums	532,060	174,300	127,531	578,829	_
Compensated absences	972,240	662,277	548,773	1,085,744	814,308
Total governmental activities	14,724,300	1,941,577	3,586,304	13,079,573	2,969,308
Business-type activities					
G.O. revenue bonds	720,000	_	65,000	655,000	60,000
Unamortized bond premiums	90,856	_	9,912	80,944	_
Compensated absences	107,576	64,486	44,485	127,577	95,683
Total business-type activities	918,432	64,486	119,397	863,521	155,683
Total government-wide	\$ 15,642,732	\$ 2,006,063	\$ 3,705,701	\$ 13,943,094	\$ 3,124,991

#### **NOTE 6 – LONG-TERM DEBT (CONTINUED)**

#### **C.** Minimum Debt Payments

Minimum annual payments required to retire bonds and certificates are as follows:

#### **Governmental Activities**

Year Ending	G.O. Imp	rove	ment	G.O. Capital	Impr	Improvement		G.O. Equipment				Total			
December 31,	Principal		Interest	Principal Interest		Interest	Principal		Interest		Principal		Interest		
2021	\$ 1.650.000	\$	132,550	\$ 505,000	\$	116.275	\$	_	\$	80.113	\$	2.155.000	\$	328.938	
2022	1,465,000	·	93,700	525,000		100,825		200,000		50,250		2,190,000		244,775	
2023	870,000		62,275	545,000		84,775		210,000		40,000		1,625,000		187,050	
2024	445,000		40,675	560,000		68,200		220,000		29,250		1,225,000		138,125	
2025	240,000		29,500	575,000		51,175		230,000		18,000		1,045,000		98,675	
2026-2030	 1,100,000		62,913	 1,830,000		58,475		245,000		6,125		3,175,000		127,513	
Total	\$ 5,770,000	\$	421,613	\$ 4,540,000	\$	479,725	\$	1,105,000	\$	223,738	\$	11,415,000	\$	1,125,076	

### **Business-Type Activities**

Year Ending		G.O. Revenue									
December 31,	I	Principal	Interest								
2021	\$	60,000	\$	29,550							
2022		65,000		26,425							
2023		65,000		23,175							
2024		70,000		19,800							
2025		70,000		16,300							
2026-2029		325,000		28,275							
Total	\$	655,000	\$	143,525							

#### **D.** Descriptions of Long-Term Debt

• General Obligation Bonds – The City issues general obligation bonds to provide funds for the acquisition and construction of major capital improvements or to refinance (refund) previous bond issues. The reporting entity's long-term debt is segregated between the amounts to be repaid from governmental activities and amounts to be repaid from business-type activities. General obligation bonds are direct obligations and pledge the full faith and credit of the City.

The City is subject to statutory limitation by the state of Minnesota for bonded indebtedness payable principally from property taxes. As of December 31, 2020, the City had not utilized \$55,246,446 of its net legal debt margin.

- **General Obligation Equipment Certificates** The City issues general obligation equipment certificates of indebtedness in accordance with Minnesota Statutes § 412.301 to finance the purchase of equipment, which will be repaid primarily through ad valorem tax levies.
- **General Obligation Revenue Bonds** The City issues general obligation revenue bonds to finance capital improvements in the enterprise funds. These bonds will be repaid from future net operating revenues pledged from enterprise funds and are backed by the taxing power of the City.
- Other Long-Term Liabilities The City provides its employees with various benefits, including compensated absences, pension benefits, and OPEB as further described elsewhere in these notes. The General, Liquor Operations, and Solid Waste Funds will be used to liquidate these liabilities.

#### **NOTE 6 – LONG-TERM DEBT (CONTINUED)**

#### E. Revenue Pledged

Future revenue pledged for the payment of long-term debt is as follows:

		Rev	enue Pledgeo	i				Currer	it Year	
			Percent		R	emaining	P	rincipal	Pledged	
	Use of		of Debt	Term of	F	rincipal	an	d Interest	Revenue	
Bond Issue	Proceeds	Type	Service	Pledge	an	d Interest		Paid	Received	
G.O. Water Revenue Bonds 2019A	Utility improvements	Utility charges	100%	2019-2029	\$	798,525	\$	104,916	\$ 2,533,73	53

#### F. Ultimate Responsibility for Debt

All general obligation bonds are backed by the full faith and credit of the City.

#### NOTE 7 – DEFINED BENEFIT PENSION PLANS

Employees of the City participate in three defined benefit pension plans. Two of the plans are state-wide, cost-sharing, multiple-employer defined benefit pension plans administered by the PERA of Minnesota: the General Employees Retirement Fund (GERF) and the Public Employees Police and Fire Fund (PEPFF). The third is a single-employer defined benefit pension plan administered through the Farmington Fire Fighters' Relief Association (the Association). The details of the City's participation in each of these plans are presented later in these notes. The following table summarizes the impact of these plans on the City's government-wide financial statements:

						F	armington			
						Fire Fighters'				
	 State-W	PERA Pension	Relief			Total				
	GERF		PEPFF		Total		Association		All Plans	
Net pension asset	\$ _	\$	_	\$	_	\$	1,144,081	\$	1,144,081	
Deferred outflows of resources	\$ 514,764	\$	1,685,275	\$	2,200,039	\$	503,185	\$	2,703,224	
Net pension liability	\$ 3,909,039	\$	3,176,637	\$	7,085,676	\$	_	\$	7,085,676	
Deferred inflows of resources	\$ 154,419	\$	2,231,162	\$	2,385,581	\$	367,581	\$	2,753,162	
Pension expense	\$ 282,331	\$	382,716	\$	665,047	\$	148,667	\$	813,714	

#### NOTE 8 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE

## A. Plan Descriptions

The City participates in the following cost-sharing, multiple-employer defined benefit pension plans administered by the Public Employees Retirement Association (PERA) of Minnesota. The PERA's defined benefit pension plans are established and administered in accordance with Minnesota Statutes, Chapters 353 and 356. The PERA's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code (IRC).

#### 1. General Employees Retirement Fund (GERF)

All full-time and certain part-time employees of the City are covered by the GERF. The GERF members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

## 2. Public Employees Police and Fire Fund (PEPFF)

The Public Employees Police and Fire Fund (PEPFF), originally established for police officers and firefighters not covered by a local relief association, now covers all police officers and firefighters hired since 1980. Effective July 1, 1999, the PEPFF also covers police officers and firefighters belonging to local relief associations that elected to merge with and transfer assets and administration to the PERA.

#### **B.** Benefits Provided

The PERA provides retirement, disability, and death benefits. Benefit provisions are established by state statutes and can only be modified by the State Legislature. Vested, terminated employees who are entitled to benefits, but are not receiving them yet, are bound by the provisions in effect at the time they last terminated their public service.

#### 1. GERF Benefits

Benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for the PERA's Coordinated Plan members. Members hired prior to July 1, 1989, receive the higher of Method 1 or Method 2 formulas. Only Method 2 is used for members hired after June 30, 1989. Under Method 1, the accrual rate for Coordinated Plan members is 1.2 percent of average salary for each of the first 10 years of service, and 1.7 percent of average salary for each additional year. Under Method 2, the accrual rate for Coordinated Plan members is 1.7 percent of average salary for all years of service. For members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90, and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at age 66.

Annuities, disability benefits, and survivor benefits are increased effective every January 1. Beginning January 1, 2019, the post-retirement increase will be equal to 50.0 percent of the cost of living adjustment (COLA) announced by the Social Security Administration, with a minimum increase of at least 1.0 percent and a maximum of 1.5 percent. Recipients that have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase, will receive the full increase. For recipients receiving the annuity or benefit for at least one month, but less than a full year as of the June 30 before the effective date of the increase, will receive a reduced prorated increase. For members retiring on January 1, 2024 or later, the increase will be delayed until normal retirement age (age 65 if hired prior to July 1, 1989, or age 66 for individuals hired on or after July 1, 1989). Members retiring under Rule of 90 are exempt from the delay to normal retirement.

#### 2. PEPFF Benefits

Benefits for the PEPFF members first hired after June 30, 2010 but before July 1, 2014, vest on a prorated basis from 50.0 percent after five years, up to 100.0 percent after 10 years of credited service. Benefits for the PEPFF members first hired after June 30, 2014 vest on a prorated basis from 50.0 percent after 10 years, up to 100.0 percent after 20 years of credited service. The annuity accrual rate is 3.0 percent of average salary for each year of service. For Police and Fire Plan members who were first hired prior to July 1, 1989, a full annuity is available when age plus years of service equal at least 90.

Benefit increases are provided to benefit recipients each January. Beginning in 2019, the post-retirement increase will be fixed at 1.0 percent. Recipients that have been receiving the annuity or benefit for at least 36 months as of the June 30 before the effective date of the increase, will receive the full increase. For recipients receiving the annuity or benefit for at least 25 months, but less than 36 months as of the June 30 before the effective date of the increase, will receive a reduced prorated increase.

#### C. Contributions

Minnesota Statutes, Chapter 353 sets the rates for employer and employee contributions. Contribution rates can only be modified by the State Legislature.

#### 1. **GERF Contributions**

Coordinated Plan members were required to contribute 6.50 percent of their annual covered salary in fiscal year 2020, and the City was required to contribute 7.50 percent for Coordinated Plan members. The City's contributions to the GERF for the year ended December 31, 2020, were \$372,817. The City's contributions were equal to the required contributions as set by state statutes.

#### 2. PEPFF Contributions

Police and fire member's contribution rates increased from 11.30 percent of pay to 11.80 percent and employer rates increased from 16.95 percent to 17.70 percent on January 1, 2020. The City's contributions to the PEPFF for the year ended December 31, 2020, were \$515,909. The City's contributions were equal to the required contributions as set by state statutes.

#### **D.** Pension Costs

#### 1. GERF Pension Costs

At December 31, 2020, the City reported a liability of \$3,909,039 for its proportionate share of the GERF's net pension liability. The City's net pension liability reflected a reduction, due to the state of Minnesota's contribution of \$16.0 million. The state of Minnesota is considered a nonemployer contributing entity and the state's contribution meets the definition of a special funding situation. The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's contributions received by the PERA during the measurement period for employer payroll paid dates from July 1, 2019 through June 30, 2020, relative to the total employer contributions received from all of the PERA's participating employers. The City's proportionate share was 0.0652 percent at the end of the measurement period and 0.0613 percent for the beginning of the period.

The amount recognized by the City as its proportionate share of the net pension liability, the direct aid, and total portion of the net pension liability that was associated with the City were as follows:

City's proportionate share of the net pension liability	\$ 3,909,039
State's proportionate share of the net pension liability	
associated with the City	\$ 120,522

For the year ended December 31, 2020, the City recognized pension expense of \$271,842 for its proportionate share of the GERF's pension expense. In addition, the City recognized an additional \$10,489 as pension expense (and grant revenue) for its proportionate share of the state of Minnesota's contribution of \$16.0 million to the GERF.

At December 31, 2020, the City reported its proportionate share of the GERF's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows		_	Deferred Inflows
			Resources	
Differences between expected and actual economic experience	\$	33,495	\$	14,790
Changes in actuarial assumptions		_		139,629
Differences between projected and actual investment earnings		91,815		_
Changes in proportion		194,320		_
Contributions paid to the PERA subsequent to the				
measurement date		195,134		_
Total	\$	514,764	\$	154,419

A total of \$195,134 reported as deferred outflows of resources related to pensions resulting from city contributions subsequent to the measurement date that will be recognized as a reduction of the net pension liability in the year ending December 31, 2021. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	Pension			
Year Ending	Expense			
December 31,	Amount			
2021	\$	(120,697)		
2022	\$	63,585		
2023	\$	127,879		
2024	\$	94,444		

#### 2. PEPFF Pension Costs

At December 31, 2020, the City reported a liability of \$3,176,637 for its proportionate share of the PEPFF's net pension liability. The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's contributions received by the PERA during the measurement period for employer payroll paid dates from July 1, 2019 through June 30, 2020, relative to the total employer contributions received from all of the PERA's participating employers. The City's proportionate share was 0.2410 percent at the end of the measurement period and 0.2381 percent for the beginning of the period.

The state of Minnesota also contributed \$13.5 million to the Police and Fire Fund in the plan fiscal year ended June 30, 2020. The contribution consisted of \$4.5 million in direct state aid that does meet the definition of a special funding situation and \$9.0 million in fire state aid that does not meet the definition of a special funding situation. The \$4.5 million direct state was paid on October 1, 2019. Thereafter, by October 1 of each year, the state will pay \$9.0 million to the Police and Fire Fund until full funding is reached or July 1, 2048, whichever is earlier. The \$9.0 million in fire state aid will continue until the fund is 90.0 percent funded, or until the State Patrol Plan (administered by the Minnesota State Retirement System) is 90.0 percent funded, whichever occurs later.

As a result, the state of Minnesota is included as a nonemployer contributing entity in the Police and Fire Retirement Plan Schedule of Employer Allocations and Schedule of Pension Amounts by Employer, Current Reporting Period Only (pension allocation schedules) for the \$4.5 million in direct state aid. Police and Fire Plan employers need to recognize their proportionate share of the state of Minnesota's pension expense (and grant revenue) under GASB Statement No. 68 special funding situation accounting and financial reporting requirements. For the year ended December 31, 2020, the City recognized pension expense of \$359,690 for its proportionate share of the Police and Fire Plan's pension expense. In addition, the City recognized an additional \$23,026 as pension expense (and grant revenue) for its proportionate share of the state of Minnesota's contribution of \$4.5 million to the Police and Fire Fund.

The amount recognized by the City as its proportionate share of the net pension liability, the direct aid, and total portion of the net pension liability that was associated with the City were as follows:

City's proportionate share of the net pension liability	\$ 3,176,637
State's proportionate share of the net pension liability	
associated with the City	\$ 74,843

The state of Minnesota is not included as a nonemployer contributing entity in the Police and Fire Pension Plan pension allocation schedules for the \$9.0 million in fire state aid. The City also recognized \$21,690 for the year ended December 31, 2020, as revenue and an offsetting reduction of net pension liability for its proportionate share of the state of Minnesota's on-behalf contributions to the Police and Fire Fund.

At December 31, 2020, the City reported its proportionate share of the PEPFF's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred	Deferred
	Outflows	Inflows
	of Resources	of Resources
D'ss.	ф 120.201	Φ 152 100
Differences between expected and actual economic experience	\$ 138,391	\$ 152,108
Changes in actuarial assumptions	1,073,388	1,947,749
Differences between projected and actual investment earnings	110,557	_
Changes in proportion	83,318	131,305
Contributions paid to the PERA subsequent to the		
measurement date	279,621	
Total	\$ 1,685,275	\$ 2,231,162

A total of \$279,621 reported as deferred outflows of resources related to pensions resulting from city contributions subsequent to the measurement date that will be recognized as a reduction of the net pension liability in the year ending December 31, 2021. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	Pension
Year Ending	Expense
December 31,	 Amount
2021	\$ (234,067)
2022	\$ (897,729)
2023	\$ 141,717
2024	\$ 157,189
2025	\$ 7,382

#### E. Actuarial Assumptions

The total pension liability in the June 30, 2020 actuarial valuation was determined using an individual entry-age normal actuarial cost method and the following actuarial assumptions:

	<u>GERF</u>	PEPFF
	·	
Inflation	2.25% per year	2.50% per year
Active member payroll growth	3.00% per year	3.25% per year
Investment rate of return	7.50%	7.50%

Salary increases were based on a service-related table. Mortality rates for active members, retirees, survivors, and disabilitants for all plans were based on RP-2014 tables for males and females, as appropriate, with slight adjustments to fit the PERA's experience. Cost of living benefit increases after retirement for retirees are assumed to be 1.25 percent per year for the GERF, and 1.00 percent per year for the PEPFF.

Actuarial assumptions used in the June 30, 2020 valuation were based on the results of actuarial experience studies. The most recent four-year experience study in the GERF was completed in 2019. The assumption changes were adopted by the Board and become effective with the July 1, 2020 actuarial valuation. The most recent four-year experience study for the PEPFF was completed in 2020. The recommended assumptions for those plans were adopted by the Board and will be effective with the July 1, 2021 actuarial valuations if approved by the State Legislature.

The following changes in actuarial assumptions and plan provisions occurred in 2020:

#### 1. GERF

#### CHANGES IN ACTUARIAL ASSUMPTIONS

- The price inflation assumption was decreased from 2.50 percent to 2.25 percent.
- The payroll growth assumption was decreased from 3.25 percent to 3.00 percent.
- Assumed salary increase rates were changed as recommended in the June 30, 2019 experience study. The net effect is assumed rates that average 0.25 percent less than previous rates.
- Assumed rates of retirement were changed as recommended in the June 30, 2019 experience study. The changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements.
- Assumed rates of termination were changed as recommended in the June 30, 2019 experience study. The new rates are based on service and are generally lower than the previous rates for years two through five, and slightly higher thereafter.
- Assumed rates of disability were changed as recommended in the June 30, 2019 experience study. The change results in fewer predicted disability retirements for males and females.
- The base mortality table for healthy annuitants and employees was changed from the RP-2014 Table to the PUB-2010 General Mortality Table, with adjustments. The base mortality table for disabled annuitants was changed from the RP-2014 Disabled Annuitant Mortality Table to the PUB-2010 General/Teacher Disabled Annuitant Mortality Table, with adjustments.
- The mortality improvement scale was changed from MP-2018 to MP-2019.
- The assumed spouse age difference was changed from two years older for females to one year older.
- The assumed number of married male new retirees electing the 100.00 percent joint and survivor option changed from 35.00 percent to 45.00 percent. The assumed number of married female new retirees electing the 100.00 percent joint and survivor option changed from 15.00 percent to 30.00 percent. The corresponding number of married new retirees electing the life annuity option was adjusted accordingly.

#### **CHANGES IN PLAN PROVISIONS**

• Augmentation for current privatized members was reduced to 2.00 percent for the period July 1, 2020 through December 31, 2023, and zero percent thereafter. Augmentation was eliminated for privatizations occurring after June 30, 2020.

#### 2. PEPFF

## **CHANGES IN ACTUARIAL ASSUMPTIONS**

• The mortality projection scale was changed from MP-2018 to MP-2019.

The Minnesota State Board of Investment, which manages the investments of the PERA, prepares an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and best-estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic stocks International stocks	35.50 % 17.50	5.10 % 5.30 %
Bonds (fixed income) Alternative assets (private markets) Cash	20.00 25.00 2.00	0.75 % 5.90 % - %
Total	100.00 %	- 70

#### F. Discount Rate

The discount rate used to measure the total pension liability in 2020 was 7.50 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in Minnesota Statutes. Based on these assumptions, the fiduciary net positions of the GERF and the PEPFF were projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

### **G.** Pension Liability Sensitivity

The following table presents the City's proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraph, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate 1 percentage point lower or 1 percentage point higher than the current discount rate:

	- , .	Decrease in scount Rate 6.50%	Di	scount Rate 7.50%	 Increase in scount Rate 8.50%
City's proportionate share of the GERF net pension liability	\$	6,264,832	\$	3,909,039	\$ 1,965,697
City's proportionate share of the PEPFF net pension liability	\$	6,331,497	\$	3,176,637	\$ 566,545

#### H. Pension Plan Fiduciary Net Position

Detailed information about each pension plan's fiduciary net position is available in a separately issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the PERA website at www.mnpera.org; by writing to the PERA at 60 Empire Drive, Suite 200, St. Paul, Minnesota 55103; or by calling (651) 296-7460 or (800) 652-9026.

#### NOTE 9 – DEFINED BENEFIT PENSION PLAN – FIRE RELIEF ASSOCIATION

#### A. Plan Description

Volunteer firefighters of the City of Farmington Fire Department (the Department) are members of the Association, which administers a single-employer defined benefit pension plan established to provide benefits for its members. The plan is established and administered in accordance with Minnesota Statutes, Chapter 69. The Association is governed by a Board of nine trustees; six voting trustees elected by the members of the Association, and the City's mayor, city administrator, and fire chief as ex-officio members. As of December 31, 2019, the plan covered 49 active firefighters and 11 vested terminated firefighters whose pension benefits are deferred. The Association maintains a separate Special Fund to accumulate assets to fund the retirement benefits earned by the Department's membership.

#### **B.** Benefits Provided

A firefighter who completes at least 20 years as an active member of the Department is entitled, after age 50, to a full service pension upon retirement.

The bylaws of the Association also provide for an early vested service pension for a retiring member who has completed fewer than 20 years of service. The reduced pension, available to members with 10 years of service, shall be equal to 60 percent of the pension as described by the bylaws. This percentage increases 4 percent per year so that at 20 years of service, the full amount prescribed is paid. Members who retire with less than 20 years of service and have reached the age of 50 and have completed at least 10 years of active membership are entitled to a reduced service pension not to exceed the amount calculated by multiplying the member's service pension for the completed years of service times the applicable nonforfeitable percentage of pension.

#### C. Contributions

Minnesota Statutes, Chapters 424 and 424A authorize pension benefits for volunteer fire relief associations. The plan is funded by fire state aid, investment earnings, and, if necessary, employer contributions as specified in Minnesota Statutes and voluntary city contributions (if applicable). The firefighters have no obligation to contribute to the plan. Nonemployer pension contributions include state aid from the state of Minnesota and municipal contributions from the City. On-behalf of state aid payments from the state of Minnesota are received initially by the City and subsequently remitted to the Association. These on-behalf of state aid payments in addition to the City's municipal contribution payments to the Association plan are recognized as revenues and expenditures in the City's General Fund during the period received.

The state of Minnesota contributed \$160,789 in fire state aid to the plan on behalf of the Department for the year ended December 31, 2020, which was recorded as revenue. Required employer contributions are calculated annually based on statutory provisions. The City's statutorily-required contributions to the plan for the year ended December 31, 2020 were \$0; however, the City made a voluntary contribution of \$150,000 to the plan.

#### **D.** Pension Costs

At December 31, 2020, the City reported a net pension liability (asset) of (\$1,144,081) for the plan. The net pension liability (asset) was measured as of December 31, 2019. The total pension liability used to calculate the net pension liability (asset) in accordance with GASB Statement No. 68 was determined by applying an actuarial formula to specific census data certified by the Department as of December 31, 2018.

# NOTE 9 – DEFINED BENEFIT PENSION PLAN – FIRE RELIEF ASSOCIATION (CONTINUED)

The following table presents the changes in net pension liability (asset) during the year:

	 otal Pension Liability (a)	nn Fiduciary fet Position (b)	_	Vet Pension bility (Asset) (a-b)
Beginning balance – January 1, 2020	\$ 1,891,118	\$ 2,586,708	\$	(695,590)
Changes for the year				
Service cost	163,690	_		163,690
Interest	118,151	_		118,151
Changes of assumptions	61,961	_		61,961
Contributions (state and local)	_	301,797		(301,797)
Net investment income	_	508,896		(508,896)
Administrative costs	_	(18,400)		18,400
Total net changes	343,802	792,293		(448,491)
Ending balance – December 31, 2020	\$ 2,234,920	\$ 3,379,001	\$	(1,144,081)

For the year ended December 31, 2020, the City recognized pension revenue of \$152,797 and pension expense of \$148,667.

At December 31, 2020, the City reported deferred inflows of resources and deferred outflows of resources related to pension from the following sources:

	Outflows Int		Deferred Inflows Resources	
Difference between expected and actual liability	\$	_	\$	21,206
Change of assumptions		192,396		10,338
Net difference between projected and actual earnings on				
plan investments		_		175,248
City contributions subsequent to the measurement date		150,000		_
State aid to the City subsequent to the measurement date		160,789		160,789
Total	\$	503,185	\$	367,581

# NOTE 9 – DEFINED BENEFIT PENSION PLAN – FIRE RELIEF ASSOCIATION (CONTINUED)

Deferred outflows of resources totaling \$310,789 related to pensions resulting from city contributions to the plan subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2021. Deferred inflows of resources totaling \$160,789 related to state aid received subsequent to the measurement date will be recognized for its impact on the net pension liability in the year ending December 31, 2021. Other amounts reported as deferred outflows and inflows of resources related to the plan will be recognized in pension expense as follows:

Year Ending December 31,	E	Pension Expense Amount
2021	\$	(34,625)
2022	\$	(25,846)
2023	\$	14,569
2024	\$	(52,202)
2025	\$	19,286
Thereafter	\$	64,422

#### E. Actuarial Assumptions

The total pension liability at December 31, 2019 was determined using the entry-age normal actuarial cost method and the following actuarial assumptions:

Retirement eligibility at 100 percent service pension at age 50 with 20 years of service, early vested retirement at age 50 with 10 years of service vested at 60 percent and increased by the 4 percent for each additional year of service up to 20 and eligibility for deferred service pension payable at age 50 with 20 years of service

Inflation rate

2.5

Investment rate of return

20-year municipal bond yield

2.50% per year 5.25%

2.75%

20-year municipal bond yield

The changes in actuarial assumptions since the prior valuation included:

• The assumed investment return and single discount rate were changed from 5.75 percent to 5.25 percent.

The 5.25 percent long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimates for expected future real rates of return (expected returns, net of inflation) were developed for each asset class using the plan's target investment allocation, along with long-term return expectations by asset class. Inflation expectations were applied to derive the nominal rate of return for the portfolio.

# NOTE 9 – DEFINED BENEFIT PENSION PLAN – FIRE RELIEF ASSOCIATION (CONTINUED)

The target allocation and best-estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return	Long-Term Expected Nominal Rate of Return		
Asset Class	Allocation	Rate of Return	Kate of Return		
Domestic equity	48.10 %	4.76 %	7.26 %		
International equity	12.53	5.41 %	7.91 %		
Fixed income	27.60	2.01 %	4.51 %		
Real estate and alternatives	0.92	4.53 %	7.03 %		
Cash and equivalents	10.85	0.74 %	3.24 %		
Total	100.00 %		5.25 %		

#### F. Discount Rate

The discount rate used to measure the total pension liability was 5.25 percent. The projection of cash flows used to determine the discount rate assumed that contributions to the plan will be made as specified in state statutes. Based on that assumption and considering the funding ratio of the plan, the fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### G. Pension Liability (Asset) Sensitivity

The following presents the City's net pension liability (asset) for the plan, calculated using the discount rate disclosed in the preceding paragraph, as well as what the City's net pension liability (asset) would be if it were calculated using a discount rate 1 percent lower or 1 percent higher than the current discount rate:

	1%	1% Decrease in		Current		1% Increase in		
	Di	Discount Rate (4.25%)		Discount Rate (5.25%)		Discount Rate		
						(6.25%)		
Net pension liability (asset)	\$	(1,014,870)	\$	(1,144,081)	\$	(1,266,257)		

#### H. Pension Plan Fiduciary Net Position

The Association issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to the Farmington Fire Fighters' Relief Association, 430 Third Street, Farmington, Minnesota 55024, or by calling (651) 280-6953.

#### NOTE 10 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN

#### A. Plan Description

The City provides post-employment insurance benefits to certain eligible employees through its OPEB Plan, a single-employer defined benefit plan administered by the City. All post-employment benefits are based on contractual agreements with employee groups. Eligibility for these benefits is based on years of service and/or minimum age requirements. These contractual agreements do not include any specific contribution or funding requirements. The Plan does not issue a publicly available financial report. No plan assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

#### **B.** Benefits Provided

All retirees of the City upon retirement have the option under state law to continue their medical insurance coverage through the City. For members of certain employee groups, the City pays for all or part of the eligible retiree's premiums for medical and/or dental insurance from the time of retirement until the employee reaches the age of eligibility for Medicare. Benefits paid by the City differ by bargaining unit and date of hire, with some contracts specifying a certain dollar amount per month, and some covering premium costs as defined within each collective bargaining agreement. Retirees not eligible for these city-paid premium benefits must pay the full city premium rate for their coverage.

The City is legally required to include any retirees for whom it provides health insurance coverage in the same insurance pool as its active employees until the retiree reaches Medicare eligibility, whether the premiums are paid by the City or the retiree. Consequently, participating retirees are considered to receive a secondary benefit known as an "implicit rate subsidy." This benefit relates to the assumption that the retiree is receiving a more favorable premium rate than they would otherwise be able to obtain if purchasing insurance on their own, due to being included in the same pool with the City's younger and statistically healthier active employees.

For police officers or firefighters disabled in the line-of-duty, Minnesota Statutes require the City to continue payment of the employer's contribution toward health coverage for the police officer or firefighter and their spouse, if the spouse was covered at the time of disability, until age 65.

#### C. Contributions

The required contribution is based on projected pay-as-you-go financing requirements, with additional amounts to prefund benefits as determined periodically by the City. The City's current year required pay-as-you-go contributions to finance the benefits described in the previous section totaled \$45,998.

#### D. Membership

Membership in the plan consisted of the following as of the latest actuarial valuation:

Retirees and beneficiaries receiving benefits	6
Active plan members	69
Total members	75

#### E. Total OPEB Liability of the City

The City's total OPEB liability of \$886,031 as of year-end was measured as of December 31, 2019, and was determined by an actuarial valuation as of January 1, 2019.

#### NOTE 10 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)

#### F. Actuarial Methods and Assumptions

The total OPEB liability was determined using the entry-age normal cost method and the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Discount rate	2.74%
20-year municipal bond yield	2.74%
Inflation rate	2.00%
Salary increases	3.25%

Healthcare trend rate 7.67% grading to 5.00% over 8 years

The actuarial assumptions used in the latest valuation were based on those used to value pension liabilities for Minnesota city employees. The state pension plans base their assumptions on periodic experience studies. Economic assumptions are based on input from a variety of published sources of historical and projected future financial data. Each assumption was reviewed for reasonableness with the source information, as well as for consistency with the other economic assumptions.

Since the plan is not funded by an irrevocable trust, the discount rate is equal to the 20-year municipal bond yield rate of 2.74 percent, which was set by considering published rate information for 20-year high quality, tax-exempt, general obligation municipal bonds as of the measurement date. The City discount rate used in the prior measurement date was 4.09 percent.

Mortality rates were based on the RP-2014 Mortality Table, adjusted for white collar and mortality improvements using projection scale MP-2018 from a base year of 2014 (using projection scale MP-2018 from a base year of 2014 for police and fire personnel).

Future retirees electing coverage is assumed to be 65 percent. Married future retirees electing spouse coverage is assumed to be 40 percent (60 percent for police and fire personnel).

The assumed inflation rate was changed from 2.50 percent to 2.00 percent since the prior valuation.

#### G. Changes in the Total OPEB Liability

	Total OPEB Liability			
Beginning balance – January 1, 2020	\$	1,140,790		
Changes for the year				
Service cost		74,564		
Interest		49,025		
Differences between expected and actual experience		(424,559)		
Changes of assumptions		79,584		
Benefit payments – employer-financed		(33,373)		
Total net changes		(254,759)		
Ending balance – December 31, 2020	\$	886,031		

#### NOTE 10 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)

## H. Total OPEB Liability Sensitivity to Discount and Healthcare Cost Trend Rate Changes

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

	Decrease in ount Rate	Disc	count Rate	1% Increase in Discount Rate		
OPEB discount rate	1.74%		2.74%		3.74%	
Total OPEB liability	\$ 946,891	\$	886,031	\$	826,677	

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare cost trend rates:

	Decrease in are Trend Rate	Hea	lthcare Trend Rate	1% Increase in Healthcare Trend Rate		
OPEB healthcare trend rate	% decreasing to 0% over 8 years		7% decreasing to 00% over 8 years	8.67% decreasing to 6.00% over 8 years		
Total OPEB liability	\$ 782,320	\$	886,031	\$	1,009,203	

#### I. OPEB Expense and Related Deferred Outflows of Resources and Deferred Inflows of Resources

For the current year, the City recognized OPEB expense of \$81,127. As of year-end, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	]	Deferred	Deferred	
	Outflows			Inflows
	of	Resources	of Resources	
Differences between expected and actual experience Changes of assumptions Contributions subsequent to the measurement date	\$	- 89,653 45,998	\$	376,134 44,763
	\$	135,651	\$	420,897

Deferred outflows of resources reported \$45,998 related to OPEB resulting from city contributions subsequent to the measurement date that will be recognized as a reduction of the net pension liability in the year ending December 31, 2021. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending	OPE	OPEB Expense				
December 31,		Amount				
		_				
2021	\$	(42,463)				
2022	\$	(42,463)				
2023	\$	(42,463)				
2024	\$	(42,463)				
2025	\$	(42,463)				
Thereafter	\$	(118,929)				

#### **NOTE 11 – FUND BALANCES**

#### A. Classifications

At December 31, 2020, the City had the following governmental fund balances:

		Debt	State Aid	Storm Water					
	General	Service	Construction	Trunk	PIR	Maintenance	Private	Nonmajor	Total
Nonspendable									
Prepaid items	\$ 50,351		\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,184,677	\$ 1,235,028
Loan	90,845								90,845
Total nonspendable	141,196	_	_	_	_	_	_	1,184,677	1,325,873
Restricted									
Debt service	_	2,677,368	_	_	_	_	_	_	2,677,368
Park improvements	_		_	_	_	_	_	249,530	249,530
Police programs	_		_	_	_	_	_	62,545	62,545
PEG fees	_	_	_	_	_	_	_	185,017	185,017
Recreational capital								,-	,-
projects	_	_	_	_	_	_	_	22,840	22,840
Fire capital equipment	_	_	_	_	_	_	_	38,417	38,417
Total restricted		2,677,368						558,349	3,235,717
~									
Committed									
Street construction	-	-	130,936		-	_	_	_	130,936
Storm water trunk	-	-	_	3,604,416	-	_	-	-	3,604,416
Improvement projects	-	-	_	-	179,782	_	112,218	163,670	455,670
Park improvements	-	-	_	_	-	_	_	262,675	262,675
Ice arena capital	-	-	_	-	-	_	_	64,803	64,803
Sanitary sewer trunk	_	-	_	_	_	_	_	532,177	532,177
Cable communications	_	-	_	-	_	_	_	824,413	824,413
Fire capital programs	_	-	_	-	_	_	_	145,291	145,291
Pavement management	_	-	_	_	_	1,660,550	_	_	1,660,550
Capital equipment		<u> </u>						746,674	746,674
Total committed	-	-	130,936	3,604,416	179,782	1,660,550	112,218	2,739,703	8,427,605
Unassigned	6,060,870								6,060,870
Total	\$ 6,202,066	\$ 2,677,368	\$ 130,936	\$ 3,604,416	\$ 179,782	\$ 1,660,550	\$ 112,218	\$ 4,482,729	\$19,050,065

#### **B.** Minimum Fund Balance Policy

The City's policy is to maintain an unassigned fund balance in the General Fund in the range of 40.0–50.0 percent of the subsequent year's budgeted expenditures and transfers out. At December 31, 2020, the unassigned fund balance of the General Fund was 43.8 percent of the subsequent year's budgeted expenditures and transfers out.

#### NOTE 12 – OPERATING LEASE RECEIVABLE

In 2018, the City entered into an agreement to lease space in City Hall to the U.S. Department of Agriculture (USDA) for a 20-year term, commencing October 1, 2018. The USDA may cancel the lease any time after the end of the first year of the lease term, with 120-days prior written notice. The USDA is required to make monthly rental payments for the space rental and operating costs that total \$16,394 annually for years 1–10 of the agreement, and \$19,575 annually for years 11–20 of the agreement. The City received rental payments totaling \$16,394 under this agreement during 2020.

As part of this agreement, the City made improvements to the space in accordance with USDA specifications with a total cost of \$113,500. The USDA will reimburse the City for the full cost of these improvements through noncancelable monthly payments totaling \$13,152 annually over a 10-year period, with 3.0 percent interest. The outstanding principle due on this agreement at December 31, 2020 of \$90,845 is reported as a loan receivable in the City's General Fund.

#### **NOTE 13 – COMMITMENTS AND CONTINGENCIES**

#### A. Federal and State Funding

Amounts recorded or receivable from federal and state agencies are subject to agency audit and adjustment. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of claims which may be disallowed by the grantor agencies cannot be determined at this time, although the City expects such amounts, if any, to be immaterial.

#### **B.** Legal Claims

The City has the usual and customary type of miscellaneous legal claims pending at year-end. Although the outcome of these lawsuits is not presently determinable, the City's management believes that the City will not incur any material monetary loss resulting from these claims. No loss has been recorded on the City's financial statements relating to these claims.

#### C. Tax Increment Districts

The City's tax increment districts are subject to review by the Minnesota Office of the State Auditor. Any disallowed claims or misuse of tax increments could become a liability of the applicable fund. Management has indicated that it's not aware of any instances of noncompliance, which would have a material effect on the financial statements.

#### D. COVID-19

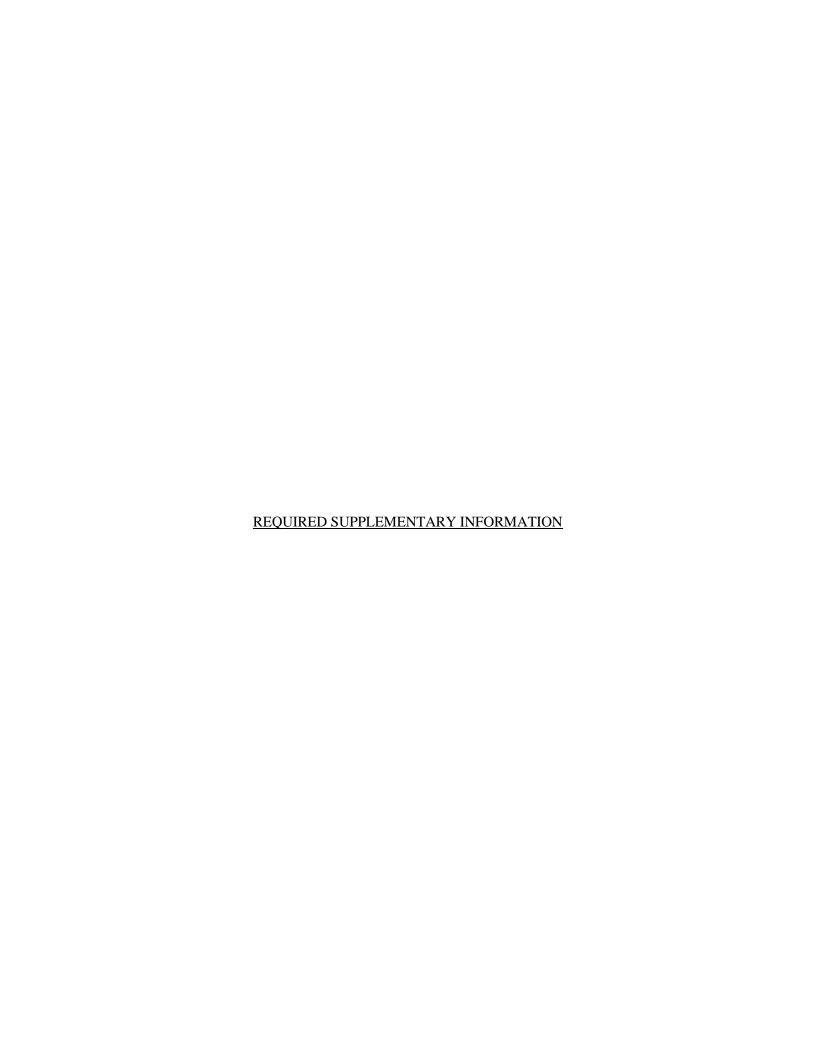
The COVID-19 pandemic has caused economic and financial market volatility in the United States and around the world, along with significant business and operational disruptions for many organizations. Due to the unknown breadth and duration of this pandemic, any potential impact it may have on the City's future operations and financial condition cannot be determined at this time and has not been reflected in these financial statements.

#### NOTE 14 – TAX INCREMENT PAY-AS-YOU-GO FINANCING REVENUE NOTES

On November 2, 2017, the EDA entered into a private development agreement regarding the Trident Housing tax increment property. Reimbursements to the developer (Legacy Partners of Farmington, LLC) for the Downtown Redevelopment Project were contemplated in the development agreement. The vehicle used for this reimbursement is called a tax increment revenue note.

This note provides for the payment of principal, equal to the developer's costs, plus interest at 3 percent. Payments on the loan will be made at the lesser of the note payment or 90 percent of the actual net tax increment received during specific years as stated in the agreement. Payments are first applied to accrued interest and then to principal balances. The note is cancelled at the end of the agreement term, whether or not it has been repaid. Any additional tax increments received in the years following the term are retained by the EDA.

The City rebated \$121,281 of property tax increment in the current year. The remaining principal balance as of December 31, 2020 for this agreement was \$1,321,650. This amount is not included in long-term debt because of the nature of this note in that repayment is required only if sufficient tax increments are received. The EDA's position is that these are obligations to assign future and uncertain revenue sources and these obligations are not actual debt in-substance.



#### PERA – General Employees Retirement Fund Schedule of City's and Nonemployer Proportionate Share of Net Pension Liability Year Ended December 31, 2020

					Proportionate			
					Share of the			
				City's	Net Pension			
				Proportionate	Liability and		City's	
				Share of the	the City's		Proportionate	Plan Fiduciary
				State of	Share of the		Share of the	Net Position
		City's	City's	Minnesota's	State of		Net Pension	as a
	PERA Fiscal	Proportion	Proportionate	Proportionate	Minnesota's		Liability as a	Percentage
	Year-End Date	of the Net	Share of the	Share of the	Share of the	City's	Percentage of	of the Total
City Fiscal	0.1	ъ.	3.7 . To	3.7 . D	37 B	a 1	a 1	- ·
City Fiscal	(Measurement	Pension	Net Pension	Net Pension	Net Pension	Covered	Covered	Pension
Year-End Date	Date)	Pension Liability	Net Pension Liability	Net Pension Liability	Net Pension Liability	Covered Payroll	Covered Payroll	Pension Liability
•								
•								
Year-End Date	Date)	Liability	Liability	Liability	Liability	Payroll	Payroll	Liability
Year-End Date 12/31/2015	Date) 06/30/2015	Liability 0.0623%	Liability \$ 3,228,709	Liability –	Liability \$ 3,228,709	Payroll \$ 3,660,794	Payroll 88.20%	Liability 78.20%
Year-End Date 12/31/2015 12/31/2016	Date) 06/30/2015 06/30/2016	0.0623% 0.0583%	Liability \$ 3,228,709 \$ 4,733,671	Liability  \$ - \$ 61,864	\$ 3,228,709 \$ 4,795,535	Payroll  \$ 3,660,794 \$ 3,618,268	Payroll 88.20% 130.83%	78.20% 68.90%
Year-End Date  12/31/2015 12/31/2016 12/31/2017	Date) 06/30/2015 06/30/2016 06/30/2017	0.0623% 0.0583% 0.0597%	Liability  \$ 3,228,709 \$ 4,733,671 \$ 3,811,209	\$ - \$ 61,864 \$ 47,942	\$ 3,228,709 \$ 4,795,535 \$ 3,859,151	Payroll  \$ 3,660,794 \$ 3,618,268 \$ 3,847,797	Payroll 88.20% 130.83% 99.05%	78.20% 68.90% 75.90%

PERA – General Employees Retirement Fund Schedule of City Contributions Year Ended December 31, 2020

City Fiscal Year-End Date	F	tatutorily Required atributions	in I the	ntributions Relation to Statutorily Required	Def	tribution Ficiency	Covered Payroll	Contributions as a Percentage of Covered Payroll
Tear Ena Bate		itilottions		itiloutions		ACCSS)	 1 dyron	1 ayron
12/31/2015	\$	271,726	\$	271,726	\$	_	\$ 3,623,009	7.50%
12/31/2016	\$	279,774	\$	279,774	\$	_	\$ 3,730,581	7.50%
12/31/2017	\$	290,225	\$	290,225	\$	_	\$ 3,872,895	7.49%
12/31/2018	\$	312,863	\$	312,863	\$	_	\$ 4,171,664	7.50%
12/31/2019	\$	340,100	\$	340,100	\$	_	\$ 4,534,664	7.50%
12/31/2020	\$	372,817	\$	372,817	\$	_	\$ 4,970,884	7.50%

Note: The City implemented GASB Statement No. 68 in fiscal 2015 (using a June 30, 2015 measurement date). This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

#### PERA – Public Employees Police and Fire Fund Schedule of City's and Nonemployer Proportionate Share of Net Pension Liability Year Ended December 31, 2020

							Pı	oportionate				
							S	hare of the				
						City's	N	let Pension				
					Pro	portionate	L	iability and			City's	
					Share of the the City's					Proportionate	Plan Fiduciary	
					5	State of	S	hare of the			Share of the	Net Position
		City's		City's	Mi	nnesota's		State of			Net Pension	as a
	PERA Fiscal	Proportion	Proportionate		Proportionate		N	Minnesota's			Liability as a	Percentage
	Year-End Date	of the Net	Share of the		Share of the		S	Share of the City'		City's	Percentage of	of the Total
City Fiscal	(Measurement	Pension	Net Pension		Net Pension		Net Pension		Covered		Covered	Pension
City I isour	(Measurement	1 CHSIOH	1,	et i ension	110	t i clision	1,	ct i chision		Covered	Covered	1 Chiston
Year-End Date	Date)	Liability		Liability		iability		Liability		Payroll	Payroll	Liability
•	`											
•	`		\$				\$		\$			
Year-End Date	Date)	Liability	_	Liability	I	iability	_	Liability	\$ \$	Payroll	Payroll	Liability
Year-End Date 12/31/2015	Date) 06/30/2015	Liability 0.2450%	\$	Liability 2,783,773	<u>I</u>	iability	_	Liability 2,783,773		Payroll 2,242,616	Payroll 124.13%	Liability 86.60%
Year-End Date  12/31/2015 12/31/2016	Date) 06/30/2015 06/30/2016	0.2450% 0.2430%	\$ \$	2,783,773 9,752,013	\$ \$	iability – –	_	2,783,773 9,752,013	\$	Payroll 2,242,616 2,344,593	Payroll 124.13% 415.94%	86.60% 63.90%
Year-End Date  12/31/2015 12/31/2016 12/31/2017	Date)  06/30/2015 06/30/2016 06/30/2017	0.2450% 0.2430% 0.2370%	\$ \$ \$	2,783,773 9,752,013 3,199,781	\$ \$ \$	iability – – –	_	2,783,773 9,752,013 3,199,781	\$	Payroll  2,242,616 2,344,593 2,431,157	Payroll  124.13% 415.94% 131.62%	86.60% 63.90% 85.40%

PERA – Public Employees Police and Fire Fund Schedule of City Contributions Year Ended December 31, 2020

				ntributions Relation to					Contributions as a	
	S	tatutorily		Statutorily	Cont	ribution			Percentage	
City Fiscal	F	Required	F	Required	Def	iciency		Covered	of Covered	
Year-End Date	Co	ntributions	Contributions		(E	xcess)	Payroll		Payroll	
12/31/2015	\$	374,503	\$	374,503	\$	_	\$	2,311,741	16.20%	
12/31/2016	\$	384,033	\$	384,033	\$	_	\$	2,370,262	16.20%	
12/31/2017	\$	395,621	\$	395,621	\$	_	\$	2,442,894	16.19%	
12/31/2018	\$	396,439	\$	396,439	\$	_	\$	2,447,155	16.20%	
12/31/2019	\$	442,727	\$	442,727	\$	_	\$	2,611,958	16.95%	
12/31/2020	\$	515,909	\$	515,909	\$	_	\$	2,914,733	17.70%	

Farmington Fire Fighters' Relief Association Schedule of Changes in the Relief Association's Net Pension Liability (Asset) and Related Ratios

City fiscal year-end dated December 31,		2015		2016		2017		2018		2019		2020
Farmington Fire Fighters' Relief Association												
year-end dated (measurement date) December 31,	2014		2015		2016		2017		2018		2019	
Total pension liability												
Service cost	\$	69,285	\$	71,190	\$	86,788	\$	93,501	\$	112,754	\$	163,690
Interest		110,249		92,788		82,702		95,308		105,418		118,151
Differences between expected												
and actual experience		_		_		(14,504)		_		(13,870)		_
Changes of assumptions		_		116,780		(15,678)		_		86,336		61,961
Changes of benefits terms		-		-		143,662		171,894		169,797		-
Benefit payments		(265,643)		(596,137)		(1,194)		(292,064)		(156,771)		
Net change in total pension liability		(86,109)		(315,379)		281,776		68,639		303,664		343,802
Total pension liability												
Beginning of year		1,638,527		1,552,418		1,237,039		1,518,815		1,587,454	1	1,891,118
End of year	\$	1,552,418	\$	1,237,039	\$	1,518,815	\$	1,587,454	\$	1,891,118	\$ 2	2,234,920
Zina of year		1,002,110		1,207,009		1,010,010	=	1,007,101	=	1,071,110		-,,,,
Plan fiduciary net position												
Contributions (state and local)	\$	283,461	\$	291,915	\$	291,510	\$	301,508	\$	297,548	\$	301,797
Net investment income		84,277		(33,543)		163,457		342,985		(168,667)		508,896
Benefit payments		(265,643)		(596,137)		(1,194)		(292,064)		(156,771)		_
Administrative costs		(10,848)		(15,756)		(17,200)		(18,282)		(16,720)		(18,400)
Net change in plan fiduciary net position		91,247		(353,521)		436,573		334,147		(44,610)		792,293
Plan fiduciary net position												
Beginning of year		2,122,872		2,214,119		1,860,598		2,297,171		2,631,318		2,586,708
End of year	\$ 2	2,214,119	\$	1,860,598	\$	2,297,171	\$	2,631,318	\$	2,586,708	\$ 3	3,379,001
Net pension liability (asset) – ending	\$	(661,701)	\$	(623,559)	\$	(778,356)	\$(	1,043,864)	\$	(695,590)	\$(1	1,144,081)
Plan fiduciary net position as a percentage of the total pension liability		142.62%		150.41%		151.25%		165.76%		136.78%		151.19%

Note: The City implemented GASB Statement No. 68 in fiscal 2015 (using a December 31, 2014 measurement date). This information is not available for previous fiscal years.

# Farmington Fire Fighters' Relief Association Schedule of City Contributions

City Fiscal	Req	ntorily uired	Relatio Statu Req	outions in on to the utorily uired		bution iency	V	oluntary City
Year-End Date	Contributions (a)		Contributions (b)		(Excess) (a-b)		Contribution	
12/31/2015 12/31/2016	\$	_	\$	_	\$	-	\$ \$	150,000
12/31/2016	\$ \$	_	\$ \$	_	\$ \$	_	\$ \$	150,000 150,000
12/31/2018	\$	_	\$	_	\$	_	\$	150,000
12/31/2019	\$	_	\$	_	\$	_	\$	150,000
12/31/2020	\$	_	\$	_	\$	_	\$	150,000

Note: The City implemented GASB Statement No. 68 in fiscal 2015 (using a December 31, 2014 measurement date). This information is not available for previous fiscal years.

Other Post-Employment Benefits Plan Schedule of Changes in the City's Total OPEB Liability and Related Ratios

	Fiscal Year						
	2018	2019	2020				
Total OPEB liability							
Service cost	\$ 113,275	\$ 85,451	\$ 74,564				
Interest	40,190	40,509	49,025				
Differences between expected and actual experience	_	_	(424,559)				
Changes of assumptions	28,356	(57,133)	79,584				
Benefit payments	(38,891)	(40,361)	(33,373)				
Net change in total OPEB liability	142,930	28,466	(254,759)				
Total OPEB liability – beginning of year	969,394	1,112,324	1,140,790				
Total OPEB liability – end of year	\$ 1,112,324	\$ 1,140,790	\$ 886,031				
Covered payroll	\$ 5,800,000	\$ 6,000,000	\$ 7,300,000				
Total OPEB liability as a percentage of covered payroll	19.18%	19.01%	12.14%				

Note: The City implemented GASB Statement No. 75 in fiscal 2018. This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

#### Notes to Required Supplementary Information December 31, 2020

#### PERA – GENERAL EMPLOYEES RETIREMENT FUND

#### 2020 CHANGES IN ACTUARIAL ASSUMPTIONS

- The price inflation assumption was decreased from 2.50 percent to 2.25 percent.
- The payroll growth assumption was decreased from 3.25 percent to 3.00 percent.
- Assumed salary increase rates were changed as recommended in the June 30, 2019 experience study. The net effect is assumed rates that average 0.25 percent less than previous rates.
- Assumed rates of retirement were changed as recommended in the June 30, 2019 experience study. The changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements.
- Assumed rates of termination were changed as recommended in the June 30, 2019 experience study. The new rates are based on service and are generally lower than the previous rates for years two through five, and slightly higher thereafter.
- Assumed rates of disability were changed as recommended in the June 30, 2019 experience study. The change results in fewer predicted disability retirements for males and females.
- The base mortality table for healthy annuitants and employees was changed from the RP-2014 Table to the Pub-2010 General Mortality Table, with adjustments. The base mortality table for disabled annuitants was changed from the RP-2014 Disabled Annuitant Mortality Table to the Pub-2010 General/Teacher Disabled Annuitant Mortality Table, with adjustments.
- The mortality improvement scale was changed from MP-2018 to MP-2019.
- The assumed spouse age difference was changed from two years older for females to one year older.
- The assumed number of married male new retirees electing the 100.00 percent joint and survivor option changed from 35.00 percent to 45.00 percent. The assumed number of married female new retirees electing the 100.00 percent joint and survivor option changed from 15.00 percent to 30.00 percent. The corresponding number of married new retirees electing the life annuity option was adjusted accordingly.

#### 2020 CHANGES IN PLAN PROVISIONS

• Augmentation for current privatized members was reduced to 2.00 percent for the period July 1, 2020 through December 31, 2023, and zero percent thereafter. Augmentation was eliminated for privatizations occurring after June 30, 2020.

Notes to Required Supplementary Information (continued)
December 31, 2020

#### PERA – GENERAL EMPLOYEES RETIREMENT FUND (CONTINUED)

#### 2019 CHANGES IN ACTUARIAL ASSUMPTIONS

The mortality projection scale was changed from MP-2017 to MP-2018.

#### 2019 CHANGES IN PLAN PROVISIONS

• The employer supplemental contribution was changed prospectively, decreasing from \$31.0 million to \$21.0 million per year. The state's special funding contribution was changed prospectively, requiring \$16.0 million due per year through 2031.

#### 2018 CHANGES IN ACTUARIAL ASSUMPTIONS

- The mortality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase was changed from 1.00 percent per year through 2044, and 2.50 percent per year thereafter, to 1.25 percent per year.

#### 2018 CHANGES IN PLAN PROVISIONS

- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.
- Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018.
- Deferred augmentation was changed to zero percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Contribution stabilizer provisions were repealed.
- Post-retirement benefit increases were changed from 1.00 percent per year with a provision to increase to 2.50 percent upon attainment of 90.00 percent funding ratio to 50.00 percent of the Social Security Cost of Living Adjustment, not less than 1.00 percent and not more than 1.50 percent, beginning January 1, 2019.
- For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age; does not apply to Rule of 90 retirees, disability benefit recipients, or survivors.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

Notes to Required Supplementary Information (continued)
December 31, 2020

#### PERA – GENERAL EMPLOYEES RETIREMENT FUND (CONTINUED)

#### 2017 CHANGES IN ACTUARIAL ASSUMPTIONS

- The Combined Service Annuity (CSA) loads were changed from 0.80 percent for active members and 60.00 percent for vested and nonvested deferred members. The revised CSA loads are now zero percent for active member liability, 15.00 percent for vested deferred member liability, and 3.00 percent for nonvested deferred member liability.
- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year for all years, to 1.00 percent per year through 2044, and 2.50 percent per year thereafter.

#### 2017 CHANGES IN PLAN PROVISIONS

- The state's contribution for the Minneapolis Employees Retirement Fund equals \$16.0 million in 2017 and 2018, and \$6.0 million thereafter.
- The Employer Supplemental Contribution for the Minneapolis Employees Retirement Fund changed from \$21.0 million to \$31.0 million in calendar years 2019 to 2031. The state's contribution changed from \$16.0 million to \$6.0 million in calendar years 2019 to 2031.

#### 2016 CHANGES IN ACTUARIAL ASSUMPTIONS

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2035 and 2.50 percent per year thereafter, to 1.00 percent per year for all years.
- The assumed investment return was changed from 7.90 percent to 7.50 percent. The single discount rate changed from 7.90 percent to 7.50 percent.
- Other assumptions were changed pursuant to the experience study June 30, 2015. The assumed future salary increases, payroll growth, and inflation were decreased by 0.25 percent to 3.25 percent for payroll growth, and 2.50 percent for inflation.

#### 2015 CHANGES IN ACTUARIAL ASSUMPTIONS

• The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2030 and 2.50 percent per year thereafter, to 1.00 percent per year through 2035, and 2.50 percent per year thereafter.

#### 2015 CHANGES IN PLAN PROVISIONS

• On January 1, 2015, the Minneapolis Employees Retirement Fund was merged into the General Employees Fund, which increased the total pension liability by \$1.1 billion and increased the fiduciary plan net position by \$892.0 million. Upon consolidation, state and employer contributions were revised; the state's contribution of \$6.0 million, which meets the special funding situation definition, was due September 2015.

# Notes to Required Supplementary Information (continued) December 31, 2020

#### PERA – PUBLIC EMPLOYEES POLICE AND FIRE FUND

#### 2020 CHANGES IN ACTUARIAL ASSUMPTIONS

• The mortality projection scale was changed from MP-2018 to MP-2019.

#### 2019 CHANGES IN ACTUARIAL ASSUMPTIONS

• The mortality projection scale was changed from MP-2017 to MP-2018.

#### 2018 CHANGES IN ACTUARIAL ASSUMPTIONS

• The mortality projection scale was changed from MP-2016 to MP-2017.

#### 2018 CHANGES IN PLAN PROVISIONS

- Post-retirement benefit increases were changed to 1.00 percent for all years, with no trigger.
- An end date of July 1, 2048 was added to the existing \$9.0 million state contribution.
- New annual state aid will equal \$4.5 million in fiscal years 2019 and 2020, and \$9.0 million thereafter, until the plan reaches 100.00 percent funding, or July 1, 2048, if earlier.
- Member contributions were changed from 10.80 percent to 11.30 percent of pay, effective January 1, 2019, and 11.80 percent of pay, effective January 1, 2020.
- Employer contributions were changed from 16.20 percent to 16.95 percent of pay, effective January 1, 2019, and 17.70 percent of pay, effective January 1, 2020.
- Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018.
- Deferred augmentation was changed to zero percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

Notes to Required Supplementary Information (continued)
December 31, 2020

#### PERA – PUBLIC EMPLOYEES POLICE AND FIRE FUND (CONTINUED)

#### 2017 CHANGES IN ACTUARIAL ASSUMPTIONS

- Assumed salary increases were changed as recommended in the June 30, 2016 experience study. The net effect is proposed rates that average 0.34 percent lower than the previous rates.
- Assumed rates of retirement were changed, resulting in fewer retirements.
- The CSA load was 30.00 percent for vested and nonvested deferred members. The CSA has been changed to 33.00 percent for vested members, and 2.00 percent for nonvested members.
- The base mortality table for healthy annuitants was changed from the RP-2000 Fully Generational Table to the RP-2014 Fully Generational Table (with a base year of 2006), with male rates adjusted by a factor of 0.96. The mortality improvement scale was changed from Scale AA to Scale MP-2016. The base mortality table for disabled annuitants was changed from the RP-2000 Disabled Mortality Table to the mortality tables assumed for healthy retirees.
- Assumed termination rates were decreased to 3.00 percent for the first three years of service. Rates beyond the select period of three years were adjusted, resulting in more expected terminations overall.
- Assumed percentage of married female members was decreased from 65.00 percent to 60.00 percent.
- Assumed age difference was changed from separate assumptions for male members (wives assumed to be three years younger) and female members (husbands assumed to be four years older) to the assumption that males are two years older than females.
- The assumed percentage of female members electing joint and survivor annuities was increased.
- The assumed post-retirement benefit increase rate was changed from 1.00 percent for all years, to 1.00 percent per year through 2064, and 2.50 percent thereafter.
- The single discount rate was changed from 5.60 percent per annum to 7.50 percent per annum.

Notes to Required Supplementary Information (continued)
December 31, 2020

#### PERA – PUBLIC EMPLOYEES POLICE AND FIRE FUND (CONTINUED)

#### 2016 CHANGES IN ACTUARIAL ASSUMPTIONS

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2037, and 2.50 percent per year thereafter, to 1.00 percent per year for all future years.
- The assumed investment return was changed from 7.90 percent to 7.50 percent.
- The single discount rate changed from 7.90 percent to 5.60 percent.
- The assumed future salary increases, payroll growth, and inflation were decreased by 0.25 percent to 3.25 percent for payroll growth, and 2.50 percent for inflation.

#### 2015 CHANGES IN ACTUARIAL ASSUMPTIONS

• The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2030, and 2.50 percent per year thereafter, to 1.00 percent per year through 2037, and 2.50 percent per year thereafter.

#### 2015 CHANGES IN PLAN PROVISIONS

• The post-retirement benefit increase to be paid after attainment of the 90.00 percent funding threshold was changed from inflation up to 2.50 percent, to a fixed rate of 2.50 percent.

# Notes to Required Supplementary Information (continued) December 31, 2020

## **FARMINGTON FIRE FIGHTERS' RELIEF ASSOCIATION**

#### 2020 CHANGES IN ACTUARIAL ASSUMPTIONS

• The actuarial assumptions for investment rate of return and the single discount rate both changed from 5.75 percent to 5.25 percent.

#### 2019 CHANGES IN ACTUARIAL ASSUMPTIONS

- The actuarial assumptions for investment rate of return and the single discount rate both changed from 6.50 percent to 5.75 percent.
- The inflation rate was changed from 2.75 percent to 2.50 percent.
- The mortality and withdrawal assumptions were updated from the rates used in the July 1, 2017 Minnesota PERA Police and Fire Plan actuarial valuation to the rates used in the July 1, 2018 Minnesota PERA Police and Fire Plan actuarial valuation.

#### 2019 CHANGES IN PLAN PROVISIONS

• The plan benefit level increased from \$6,500 to \$7,500 per year of service.

## 2018 CHANGES IN PLAN PROVISIONS

• The plan benefit level increased from \$5,500 to \$6,500 per year of service.

#### 2017 CHANGES IN ACTUARIAL ASSUMPTIONS

• The actuarial assumptions for investment rate of return and the single discount rate both changed from 6.25 percent to 6.50 percent.

#### 2017 CHANGES IN PLAN PROVISIONS

• The plan benefit level increased from \$4,575 to \$5,500 per year of service.

#### 2016 CHANGES IN ACTUARIAL ASSUMPTIONS

- The actuarial assumptions for the single discount rate changed from 7.00 percent to 6.25 percent.
- The retirement rates were updated to graduated rates from 50.00 percent at the later of age 50 or 20 years of service, up to 100.00 percent at the earlier of age 65 or 30 years of service.

## Notes to Required Supplementary Information (continued) December 31, 2020

## OTHER POST-EMPLOYMENT BENEFITS PLAN

## 2020 CHANGES IN ACTUARIAL ASSUMPTIONS

- The actuarial assumptions for the single discount rate changed from 4.09 percent to 2.74 percent.
- The assumed inflation rate changed from 2.50 percent to 2.00 percent.

## 2019 CHANGES IN ACTUARIAL ASSUMPTIONS

• The actuarial assumptions for the single discount rate changed from 3.44 percent to 4.09 percent.

#### 2018 CHANGES IN ACTUARIAL ASSUMPTIONS

• The actuarial assumptions for the single discount rate changed from 4.50 percent to 3.44 percent.





NONMAJOR GOVERNMENTAL FUNDS	
The statements that follow are to provide further detail and support additional analysis for the City nonmajor special revenue and capital projects funds.	's
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### Nonmajor Governmental Funds Combining Balance Sheet as of December 31, 2020

	Special Revenue	 Capital Projects	 Total
Assets			
Cash and investments	\$ 633,474	\$ 2,641,152	\$ 3,274,626
Receivables			
Accounts	12,490	62,582	75,072
Interest	943	4,658	5,601
Prepaid items	 	1,184,677	 1,184,677
Total assets	\$ 646,907	\$ 3,893,069	\$ 4,539,976
Liabilities			
Accounts and contracts payable	\$ 2,057	\$ 49,893	\$ 51,950
Deposits payable	5,181	_	5,181
Due to other governments	116	_	116
Total liabilities	7,354	 49,893	 57,247
Fund balances			
Nonspendable	_	1,184,677	1,184,677
Restricted	312,075	246,274	558,349
Committed	327,478	2,412,225	2,739,703
Total fund balances	639,553	3,843,176	4,482,729
Total liabilities and fund balances	\$ 646,907	\$ 3,893,069	\$ 4,539,976

#### Nonmajor Governmental Funds Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Year Ended December 31, 2020

	Special Revenue	Capital Projects	Total
Revenue			
Franchise taxes	\$ -	\$ 124,839	\$ 124,839
Intergovernmental	236,900	_	236,900
Charges for services	288,836	88,281	377,117
Investment earnings	10,598	56,964	67,562
Other			
Donations	37,849	58,830	96,679
Rentals	8,245	_	8,245
Miscellaneous	15,156	_	15,156
Total revenues	597,584	328,914	926,498
Expenditures			
Current			
General government	_	107,649	107,649
Public safety	11,201	4,742	15,943
Parks and recreation	374,882	14,433	389,315
Economic development	236,900	_	236,900
Capital outlay			
General government	_	14,789	14,789
Public safety	_	913,050	913,050
Parks and recreation	7,088	86,758	93,846
Total expenditures	630,071	1,141,421	1,771,492
Excess (deficiency) of revenues			
over expenditures	(32,487)	(812,507)	(844,994)
Other financing sources			
Issuance of debt	_	1,105,000	1,105,000
Premium on debt issuance	_	90,091	90,091
Sale of capital assets	4,487	8,380	12,867
Transfers in	282,838	834,545	1,117,383
Total other financing sources	287,325	2,038,016	2,325,341
Net change in fund balances	254,838	1,225,509	1,480,347
Fund balances			
Beginning of year	384,715	2,617,667	3,002,382
End of year	\$ 639,553	\$ 3,843,176	\$ 4,482,729



#### NONMAJOR SPECIAL REVENUE FUNDS

Nonmajor special revenue funds are used to account for the proceeds of certain specific revenue sources that are restricted or committed to expenditures for specified purposes.

Nonmajor special revenue funds presently established are as follows:

<u>Police Donations and Forfeitures</u> – Used to account for the operations and activities related to donations and the forfeiture of confiscated property and allows for the expenditure of those revenues for costs related to the public safety of the City.

<u>Police Public Outreach</u> – Used to account for the operations and activities related to police public outreach programs to foster positive relationships between the police department and the community.

 $\underline{\text{K-9}}$  – Used to account for the operations and activities related to K-9 program donations and allows for the expenditure of those revenues for costs related to the City's K-9 program.

<u>Park Improvement</u> – Used to account for the operations and activities related to the collection of park dedication fees and other revenues earmarked for construction and improvement of the City's park and trail system.

<u>Arena (Ice)</u> – Used to account for the operation of the City's ice arena; one sheet of indoor ice for use by hockey and figure skating groups, both school and youth organizations supported.

<u>Federal Aid</u> – Used to account for the operations and activities related to the federal funding awarded during the COVID-19 pandemic.

### Nonmajor Special Revenue Funds Combining Balance Sheet as of December 31, 2020

	Police Donations			Police Public		
	and I		utreach	K-9		
Assets						
Cash and investments	\$	6,780	\$	32,798	\$	22,936
Receivables						
Accounts		_		_		_
Interest		15				16
Total assets	\$	6,795	\$	32,798	\$	22,952
Liabilities						
Accounts and contracts payable	\$	_	\$	_	\$	_
Deposits payable		_		_		_
Due to other governments						
Total liabilities		_		_		_
Fund balances						
Restricted for police programs		6,795		32,798		22,952
Restricted for park improvements		_		_		_
Committed for park improvements		_		_		_
Committed for ice arena capital						
Total fund balances		6,795		32,798		22,952
Total liabilities and fund balances	\$	6,795	\$	32,798	\$	22,952

Im	Park provement	Arena		Federal Aid			Total		
\$	511,351	\$	59,609	\$	_	\$	633,474		
	- 854		12,490 58		_ 		12,490 943		
\$	512,205	\$	72,157	\$		\$	646,907		
\$	- - - -	\$	2,057 5,181 116 7,354	\$	- - - -	\$	2,057 5,181 116 7,354		
	249,530 262,675 — 512,205		64,803 64,803		- - - - -		62,545 249,530 262,675 64,803 639,553		
\$	512,205	\$	72,157	\$	_	\$	646,907		

### Nonmajor Special Revenue Funds Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Year Ended December 31, 2020

	Police Donations and Forfeitures			olice ublic utreach	 K-9
Revenues					
Intergovernmental	\$	_	\$	_	\$ _
Charges for services		_		_	_
Investment earnings		195		_	223
Other					
Donations		_		32,798	51
Rentals		_		_	_
Miscellaneous					 _
Total revenues		195		32,798	274
Expenditures					
Current					
Public safety		5,784		_	5,417
Parks and recreation		_		_	_
Economic development		_		_	_
Capital outlay					
Parks and recreation				_	_
Total expenditures		5,784			 5,417
Excess (deficiency) of revenues					
over expenditures		(5,589)		32,798	(5,143)
Other financing sources					
Sale of capital assets		4,487		_	_
Transfers in					 15,600
Total other financing sources		4,487			 15,600
Net change in fund balances		(1,102)		32,798	10,457
Fund balances					
Beginning of year		7,897			 12,495
End of year	\$	6,795	\$	32,798	\$ 22,952

	Park Improvement					Federal Aid	Total			
\$	- - 9,326	\$	- 288,836 854	\$ 236,900	\$	236,900 288,836 10,598				
	8,245 15,156 32,727		5,000 - - 294,690	 236,900		37,849 8,245 15,156 597,584				
	- 11,374 -		- 363,508 -	- - 236,900		11,201 374,882 236,900				
	1,037 12,411		6,051 369,559	236,900		7,088 630,071				
	20,316		(74,869)	_		(32,487)				
	197,238 197,238 217,554		70,000 70,000 (4,869)	 - - -		4,487 282,838 287,325 254,838				
\$	294,651 512,205	\$	69,672 64,803	\$ 	\$	384,715 639,553				



#### NONMAJOR CAPITAL PROJECTS FUNDS

Nonmajor capital projects funds are maintained to account for financial resources that are restricted, committed, or assigned to expenditures for capital outlays. Projects are financed through the issuance of debt, special assessments, tax levies, dedicated fees, and intergovernmental aids or grants.

Nonmajor capital projects funds presently established are as follows:

<u>Sanitary Sewer Trunk</u> – Used to account for the operations and activities dedicated to the construction and improvement of sanitary sewer trunk facilities in the City.

<u>Cable Communications</u> – Used to account for the operations and activities related to the provision of cable communications for public access.

<u>Fire</u> – Used to account for the operations and activities related to fire capital projects and donations to the fire department.

<u>Recreation</u> – Used to account for the operations and activities related to capital improvements to the city-owned recreation facilities, such as the senior center, ice arena, and swimming pool, and donations to these activities.

<u>General Capital Equipment</u> – Used to account for the operations and activities related to the City's general capital equipment.

### Nonmajor Capital Projects Funds Combining Balance Sheet as of December 31, 2020

	 Sanitary Sewer Trunk	Con	Cable nmunications	 Fire	
Assets					
Cash and investments	\$ 531,012	\$	959,532	\$ 183,389	
Receivables					
Accounts	_		62,582	_	
Interest	1,165		2,105	319	
Prepaid items	 			 1,156,674	
Total assets	\$ 532,177	\$	1,024,219	\$ 1,340,382	
Liabilities					
Accounts and contracts payable	\$ _	\$	14,789	\$ _	
Fund balances					
Nonspendable	_		_	1,156,674	
Restricted for public, educational, and					
governmental fees	_		185,017	_	
Restricted for recreational capital projects	_		_	_	
Restricted for fire capital equipment	_		_	38,417	
Committed for sanitary sewer trunk	532,177		_	_	
Committed for cable communications	_		824,413	_	
Committed for fire capital programs	_		_	145,291	
Committed for improvement projects	_		_	_	
Committed for capital equipment	 			 	
Total fund balances	 532,177		1,009,430	 1,340,382	
Total liabilities and fund balances	\$ 532,177	\$	1,024,219	\$ 1,340,382	

			General					
			Capital					
R	ecreation	Е	quipment		Total			
\$	195,581	\$	771,638	\$	2,641,152			
	_		_		62,582			
	429		640		4,658			
	28,003				1,184,677			
\$	224,013	\$	772,278	\$	3,893,069			
\$	9,500	\$	25,604	\$	49,893			
	28,003		-		1,184,677			
	_		_		185,017			
	22,840		_		22,840			
	_		_		38,417			
	_		_		532,177			
	_		_		824,413			
	_		_		145,291			
	163,670		_		163,670			
			746,674		746,674			
	214,513		746,674		3,843,176			
\$	224,013	\$	772,278	\$	3,893,069			

### Nonmajor Capital Projects Funds Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Year Ended December 31, 2020

	:	Sanitary Sewer		Cable		
		Trunk	Con	nmunications		Fire
Revenues						
Franchise taxes	\$	_	\$	124,839	\$	_
Charges for services		88,281		_		_
Investment earnings		12,791		24,490		3,125
Other						
Donations		_		_		50,100
Total revenues		101,072		149,329		53,225
Expenditures						
Current						
General government		_		107,649		_
Public safety		_		_		3,399
Parks and recreation		_		_		_
Capital outlay						
General government		_		14,789		_
Public safety		_		_		53,846
Parks and recreation		_				
Total expenditures				122,438		57,245
Excess (deficiency) of revenues						
over expenditures		101,072		26,891		(4,020)
Other financing sources						
Issuance of debt		_		_		1,105,000
Premium on debt issuance		_		_		90,091
Sale of capital assets		_		_		_
Transfers in		_		_		
Total other financing sources			_		_	1,195,091
Net change in fund balances		101,072		26,891		1,191,071
Fund balances						
Beginning of year		431,105		982,539		149,311
End of year	\$	532,177	\$	1,009,430	\$	1,340,382

General Conited									
R	ecreation	Е	Capital Equipment		Total				
			T. F.	-					
\$	_	\$	_	\$	124,839				
	3,839		12,719		88,281 56,964				
	3,039		12,/19		30,504				
	8,730		_		58,830				
	12,569		12,719		328,914				
	_		_		107,649				
	_		1,343		4,742				
	14,433		_		14,433				
					14,789				
	_		859,204		913,050				
	86,758		-		86,758				
	101,191		860,547		1,141,421				
•									
	(00, (22)		(0.47, 0.20)		(012 507)				
	(88,622)		(847,828)		(812,507)				
	_		_		1,105,000				
	_		_		90,091				
	_		8,380		8,380				
	210,000		624,545		834,545				
	210,000		632,925		2,038,016				
	121,378		(214,903)		1,225,509				
	,		(== .,,, ,,,)		-,,				
	93,135		961,577		2,617,667				
\$	214,513	\$	746,674	\$	3,843,176				



#### **DEBT SERVICE FUND**

The Debt Service Fund is used to account for the accumulation of resources for the payment of principal and interest on long-term debt obligations other than those issued for and serviced by an enterprise fund.

<u>2010A General Obligation Improvement Refunding Bonds</u> – The bonds were issued for the refinancing of the Police Station. The final payment on these bonds was made in 2018.

<u>2010D General Obligation Equipment Certificate Bonds</u> – The equipment certificates were issued in conjunction with the Ice Arena Rehabilitation Project. The final payment on these bonds was made in 2017.

<u>2013A General Obligation Improvement Refunding Bonds</u> – The bonds were issued to refund the 2005B and 2006A bonds, which were originally issued for the Ash Street, Hill Dee, and Spruce Street Projects.

<u>2013B General Obligation Street Construction Bonds</u> – The bonds were issued to fund the Akin Park Estates East and West Street Reconstruction Project.

<u>2015A General Obligation Street Construction Bonds</u> – The bonds were issued to fund the 195th Avenue Street Reconstruction Project.

<u>2016A General Obligation Improvement Refunding Bonds</u> – The bonds were issued to refund the 2008A&B and 2010C bonds, which were originally issued for the Elm Street, 195th Street Extension, and Walnut Street Reconstruction Projects.

<u>2016B General Obligation Capital Improvement Refunding Bonds</u> – The bonds were issued to refund the 2007A bonds, which were originally issued to finance City Hall and the City Garage.

<u>2016C General Obligation Capital Improvement Refunding Bonds</u> – The bonds were issued to refund the 2007A bonds, which were originally issued to finance City Hall and the City Garage.

<u>2019A General Obligation Street Construction Bonds</u> – The bonds were issued to fund the Westview Street Improvement Project.

<u>2020A General Obligation Equipment Certificates</u> – The certificates were issued to fund the purchase of a ladder truck.

#### Debt Service Fund Combining Balance Sheet by Account as of December 31, 2020

	2010A G.O. Improvement Refunding Bonds		2010D G.O. Equipment Certificate Bonds		2013A G.O. Improvement Refunding Bonds		2013B G.O. Street Construction Bonds		2015A G.O. Street Construction Bonds	
Assets										
Cash and investments	\$	59,734	\$	_	\$	840,992	\$	369	\$	393,294
Receivables										
Interest		16		_		1,845		45		863
Special assessments										
Delinquent		_		_		152		_		_
Noncurrent						142,749		_		_
Total assets	\$	59,750	\$		\$	985,738	\$	414	\$	394,157
Liabilities										
Accounts and contracts payable	\$	-	\$	_	\$	415	\$	414	\$	414
Due to other funds		288,921		_		_		_		_
Advances from other funds										
Total liabilities		288,921		_		415		414		414
Deferred inflows of resources Unavailable revenue –										
special assessments		_		_		142,901		_		-
Fund balances (deficits)										
Restricted for debt service		(229,171)				842,422				393,743
Total liabilities, deferred inflows of resources, and fund balances	\$	59,750	\$		\$	985,738	\$	414	\$	394,157

			16B G.O.		16C G.O.						
2016A G.O.			Capital		Capital	20	19A G.O.				
	nprovement		provement	-	Improvement		Street		20A G.O.		
I	Refunding	R	efunding	Refunding		Construction		Equipment			
	Bonds		Bonds		Bonds		Bonds	Ce	ertificates		Total
\$	1,052,419	\$	629,721	\$	344	\$	230,500	\$	54,543	\$	3,261,916
	2,308		1,381		71		540		204		7,273
	1,605		_		_		_		_		1,757
	764,454		_		_		_		_		907,203
\$	1,820,786	\$	631,102	\$	415	\$	231,040	\$	54,747	\$	4,178,149
\$	414	\$	414	\$	415	\$	414	\$		\$	2,900
Ф	414	φ	414	φ	413	φ	414	φ	_	φ	288,921
	300,000		_		_		_		_		300,000
	300,414		414		415		414			-	591,821
	300,111				113						371,021
	766,059		_		_		_		_		908,960
	754,313		630,688				230,626		54,747		2,677,368
\$	1,820,786	\$	631,102	\$	415	\$	231,040	\$	54,747	\$	4,178,149

#### Debt Service Fund Combining Schedule of Revenues, Expenditures, and Changes in Fund Balances by Account Year Ended December 31, 2020

	Im	2010A G.O. Improvement Refunding Bonds		2010D G.O. Equipment Certificate Bonds		2013A G.O. Improvement Refunding Bonds		2013B G.O. Street Construction Bonds		15A G.O. Street nstruction Bonds
Revenues										
Property taxes	\$	400,000	\$	16,437	\$	669,000	\$	=	\$	307,000
Special assessments		_		_		41,105		_		_
Investment earnings		1,725		14		14,665		539		7,348
Total revenues		401,725		16,451		724,770		539		314,348
Expenditures Debt service										
Principal		_		_		715,000		410,000		215,000
Interest and fiscal charges		10,209		146		33,894		6,413		63,739
Total expenditures		10,209		146		748,894		416,413		278,739
Excess (deficiency) of revenues over expenditures		391,516		16,305		(24,124)		(415,874)		35,609
Other financing sources (uses)										
Premium on debt issuance		_		_		-		_		_
Transfers in		52,232		_		-		_		_
Transfers out		_		(142)		_		(20,280)		_
Total other financing sources (uses)		52,232		(142)		_		(20,280)		_
Net change in fund balances		443,748		16,163		(24,124)		(436,154)		35,609
Fund balances (deficits)										
Beginning of year		(672,919)		(16,163)		866,546		436,154		358,134
End of year	\$	(229,171)	\$		\$	842,422	\$		\$	393,743

2016A G.O. Improvement Refunding Bonds		2016B G.O. Capital Improvement Refunding Bonds		2016C G.O. Capital Improvement Refunding Bonds		2019A G.O. Street Construction Bonds		Eq	2020A G.O. Equipment Certificates		Intra-Account Eliminations		Total
\$	352,000 363,312 19,611 734,923	\$	665,000 - 10,143 675,143	\$	827 827	\$	229,950 - 4,027 233,977	\$	2,260 2,260	\$	- - - -	\$	2,639,387 404,417 61,159 3,104,963
	880,000 47,973 927,973		124,714 124,714		545,000 6,314 551,314		145,000 53,303 198,303		31,722 31,722		- - -		2,910,000 378,427 3,288,427
	(193,050)		550,429		(550,487)		35,674		(29,462)		-		(183,464)
	- - -		- - -		(31,810) (31,810)		- - -		84,209 - - 84,209		(52,232) 52,232		84,209 - - 84,209
	(193,050)		550,429		(582,297)		35,674		54,747		_		(99,255)
	947,363		80,259		582,297		194,952						2,776,623
\$	754,313	\$	630,688	\$		\$	230,626	\$	54,747	\$		\$	2,677,368



#### **BUDGETARY COMPARISON SCHEDULES**

#### **Debt Service Fund**

State Aid Construction Capital Projects Fund

Storm Water Trunk Capital Projects Fund

Permanent Improvement Revolving Capital Projects Fund

Maintenance Capital Projects Fund

Private Capital Projects Fund

Nonmajor Special Revenue Funds
Police Donations and Forfeitures
Park Improvement
Arena (Ice)

Nonmajor Capital Projects Funds
Sanitary Sewer Trunk
Cable Communications
Fire
Recreation
General Capital Equipment

#### Debt Service Fund Budgetary Comparison Schedule Year Ended December 31, 2020

	Original and Final Budget			Actual	riance With nal Budget
Revenues					
Property taxes	\$	2,639,387	\$	2,639,387	\$ _
Special assessments		369,027		404,417	35,390
Investment earnings		13,900		61,159	47,259
Total revenues		3,022,314		3,104,963	82,649
Expenditures					
Debt service					
Principal		2,975,000		2,910,000	(65,000)
Interest and fiscal charges		423,076		378,427	(44,649)
Total expenditures		3,398,076		3,288,427	 (109,649)
Excess (deficiency) of revenues					
over expenditures		(375,762)		(183,464)	192,298
Other financing sources (uses)					
Issuance of debt		1,285,000		_	(1,285,000)
Premium on debt issuance		_		84,209	84,209
Transfers in		89,392		_	(89,392)
Transfers out		(1,623,337)		_	1,623,337
Total other financing sources (uses)		(248,945)		84,209	 333,154
Net change in fund balances	\$	(624,707)		(99,255)	\$ 525,452
Fund balances					
Beginning of year				2,776,623	
End of year			\$	2,677,368	

### State Aid Construction Capital Projects Fund Budgetary Comparison Schedule Year Ended December 31, 2020

	Origin Final	 Actual	Variance With Final Budget		
Revenues					
Investment earnings	\$	1,700	\$ 3,358	\$	1,658
Net change in fund balances	\$	1,700	3,358	\$	1,658
Fund balances					
Beginning of year			 127,578		
End of year			\$ 130,936		

### Storm Water Trunk Capital Projects Fund Budgetary Comparison Schedule Year Ended December 31, 2020

	Original and Final Budget			Actual	riance With nal Budget
Revenues					
Property taxes	\$	166,000	\$	166,000	\$ _
Charges for service		_		79,043	79,043
Investment earnings		8,600		111,359	102,759
Total revenues		174,600		356,402	181,802
Expenditures					
Current					
Public works		_		80,323	80,323
Debt service					
Interest and fiscal charges				18,804	 18,804
Total expenditures				99,127	99,127
Excess of revenues over expenditures		174,600		257,275	82,675
Other financing sources (uses)					
Transfers in		423,337		_	(423,337)
Transfers out				(122,238)	 (122,238)
Total other financing sources (uses)		423,337		(122,238)	(545,575)
Net change in fund balances	\$	597,937		135,037	\$ (462,900)
Fund balances					
Beginning of year				3,469,379	
End of year			\$	3,604,416	

### Permanent Improvement Revolving Capital Projects Fund Budgetary Comparison Schedule Year Ended December 31, 2020

	Orig <u>Fina</u>	Actual	Variance With Final Budget		
Revenues					
Special assessments	\$	_	\$ 263	\$	263
Investment earnings		1,400	4,607		3,207
Total revenues		1,400	4,870		3,470
Net change in fund balances	\$	1,400	4,870	\$	3,470
Fund balances					
Beginning of year			 174,912		
End of year			\$ 179,782		

Maintenance Capital Projects Fund Budgetary Comparison Schedule Year Ended December 31, 2020

	Original and Final Budget	Actual	Variance With Final Budget
Revenues			
Intergovernmental	\$ -	\$ 450,365	\$ 450,365
Charges for service	_	14,487	14,487
Investment earnings	13,600	30,821	17,221
Other		1,140	1,140
Total revenues	13,600	496,813	483,213
Expenditures			
Current			
Public works	890,227	234,705	(655,522)
Parks and recreation	112,880	34,935	(77,945)
Capital outlay			
Public works	150,000	1,271,869	1,121,869
Total expenditures	1,153,107	1,541,509	388,402
Excess (deficiency) of revenues			
over expenditures	(1,139,507)	(1,044,696)	94,811
Other financing sources			
Transfers in	726,640	1,838,137	1,111,497
Net change in fund balances	\$ (412,867)	793,441	\$ 1,206,308
Fund balances			
Beginning of year		867,109	
End of year		\$ 1,660,550	

Private Capital Projects Fund Budgetary Comparison Schedule Year Ended December 31, 2020

	Original and Final Budget			Actual		ance With
Revenues Special assessments	\$		\$	1,373	\$	1,373
Investment earnings	Ψ	4,300	Ψ	34,806	Ψ	30,506
Total revenues		4,300		36,179		31,879
Expenditures Current						
General government				295		295
Net change in fund balances	\$	4,300		35,884	\$	31,584
Fund balances						
Beginning of year				76,334		
End of year			\$	112,218		

### Police Donations and Forfeitures Special Revenue Fund Budgetary Comparison Schedule Year Ended December 31, 2020

	Original and Final Budget			Actual	Variance With Final Budget	
Revenues						
Investment earnings	\$	100	\$	195	\$	95
Expenditures						
Current						
Public safety		3,100		5,784		2,684
Excess (deficiency) of revenues						
over expenditures		(3,000)		(5,589)		(2,589)
Other financing sources						
Sale of capital assets		1,200		4,487		3,287
Net change in fund balances	\$	(1,800)		(1,102)	\$	698
Fund balances						
Beginning of year				7,897		
End of year			\$	6,795		

### Park Improvement Special Revenue Fund Budgetary Comparison Schedule Year Ended December 31, 2020

	Original and Final Budget			Actual	iance With al Budget
Revenues					
Investment earnings	\$	3,500	\$	9,326	\$ 5,826
Other					
Rentals		8,245		8,245	_
Miscellaneous		25,000		15,156	(9,844)
Total revenues		36,745		32,727	(4,018)
Expenditures					
Current					
Parks and recreation		36,000		11,374	(24,626)
Capital outlay					
Parks and recreation		3,000		1,037	 (1,963)
Total expenditures		39,000		12,411	(26,589)
Excess (deficiency) of revenues					
over expenditures		(2,255)		20,316	22,571
Other financing sources					
Transfers in		75,000		197,238	122,238
Net change in fund balances	\$	72,745		217,554	\$ 144,809
Fund balances					
Beginning of year				294,651	
End of year			\$	512,205	

Arena Special Revenue Fund Budgetary Comparison Schedule Year Ended December 31, 2020

	Original and Final Budget			iance With
Revenues				
Charges for services	\$ 358,700	\$	288,836	\$ (69,864)
Investment earnings	500		854	354
Other				
Donations	5,000		5,000	_
Rentals	3,000		_	(3,000)
Miscellaneous	 1,000			 (1,000)
Total revenues	368,200		294,690	(73,510)
Expenditures				
Current				
Parks and recreation	368,200		363,508	(4,692)
Capital outlay				
Parks and recreation	 		6,051	 6,051
Total expenditures	368,200		369,559	1,359
Excess (deficiency) of revenues				
over expenditures	_		(74,869)	(74,869)
Other financing sources				
Transfers in	 		70,000	 70,000
Net change in fund balances	\$ _		(4,869)	\$ (4,869)
Fund balances				
Beginning of year			69,672	
End of year		\$	64,803	

### Sanitary Sewer Trunk Capital Projects Fund Budgetary Comparison Schedule Year Ended December 31, 2020

	Original and Final Budget		Actual		Variance With Final Budget	
Revenues						
Charges for services	\$	30,240	\$	88,281	\$	58,041
Investment earnings		3,300		12,791		9,491
Total revenues		33,540		101,072		67,532
Net change in fund balances	\$	33,540		101,072	\$	67,532
Fund balances						
Beginning of year				431,105		
End of year			\$	532,177		

### Cable Communications Capital Projects Fund Budgetary Comparison Schedule Year Ended December 31, 2020

	Original and Final Budget		Actual		Variance With Final Budget	
Revenues						
Franchise taxes	\$	140,000	\$	124,839	\$	(15,161)
Investment earnings		6,500		24,490		17,990
Total revenues		146,500		149,329		2,829
Expenditures						
Current						
General government		96,000		107,649		11,649
Capital outlay						
General government		30,000		14,789		(15,211)
Total expenditures		126,000		122,438		(3,562)
Net change in fund balances	\$	20,500		26,891	\$	6,391
Fund balances						
Beginning of year				982,539		
End of year			\$	1,009,430		

Fire Capital Projects Fund Budgetary Comparison Schedule Year Ended December 31, 2020

	Original and Final Budget	Actual	Variance With Final Budget
Revenues			
Investment earnings	\$ -	\$ 3,125	\$ 3,125
Other			
Donations	<u> </u>	50,100	50,100
Total revenues	_	53,225	53,225
Expenditures			
Current			
Public safety	_	3,399	3,399
Capital outlay			
Public safety	1,200,000	53,846	(1,146,154)
Total expenditures	1,200,000	57,245	(1,142,755)
Excess (deficiency) of revenues			
over expenditures	(1,200,000)	(4,020)	1,195,980
Other financing sources			
Issuance of debt	_	1,105,000	1,105,000
Premium on debt issuance	_	90,091	90,091
Transfers in	1,200,000		(1,200,000)
Total other financing sources	1,200,000	1,195,091	(4,909)
Net change in fund balances	\$	1,191,071	\$ 1,191,071
Fund balances			
Beginning of year		149,311	
End of year		\$ 1,340,382	

Recreation Capital Projects Fund Budgetary Comparison Schedule Year Ended December 31, 2020

	ginal and al Budget	Actual			iance With al Budget
Revenues					
Investment earnings	\$ 900	\$	3,839	\$	2,939
Other					
Donations	 18,000		8,730		(9,270)
Total revenues	18,900		12,569		(6,331)
Expenditures					
Current					
Parks and recreation	3,600		14,433		10,833
Capital outlay					
Parks and recreation	 6,000		86,758		80,758
Total expenditures	 9,600		101,191		91,591
Excess (deficiency) of revenues					
over expenditures	9,300		(88,622)		(97,922)
Other financing sources					
Transfers in	 10,000		210,000		200,000
Net change in fund balances	\$ 19,300		121,378	\$	102,078
Fund balances					
Beginning of year			93,135		
End of year		\$	214,513		

#### General Capital Equipment Capital Projects Fund Budgetary Comparison Schedule Year Ended December 31, 2020

	riginal and nal Budget	Actual		Variance V Final Bud	
Revenues					
Investment earnings	\$ 2,500	\$	12,719	\$	10,219
Expenditures					
Current					
Public safety	181,596		1,343		(180,253)
Capital outlay					
Public safety	 546,660		859,204		312,544
Total expenditures	728,256		860,547		132,291
Excess (deficiency) of revenues					
over expenditures	(725,756)		(847,828)		(122,072)
Other financing sources					
Sale of capital assets	_		8,380		8,380
Transfers in	142,545		624,545		482,000
Total other financing sources	142,545		632,925		490,380
Net change in fund balances	\$ (583,211)		(214,903)	\$	368,308
Fund balances					
Beginning of year			961,577		
End of year		\$	746,674		



#### INTERNAL SERVICE FUNDS

<u>Employee Expense</u> – Used to account for the costs of employer-paid benefits, including pension, Social Security, health, life and dental insurance, and workers' compensation insurance.

 $\underline{\text{Property and Liability Insurance}} - \text{Used to account for the costs of property and liability insurance for the City.}$ 

 $\underline{\text{Fleet}}$  – Used to account for the costs of vehicle maintenance services provided to divisions by staff at the City Garage facility.

<u>Information Technology</u> – Used to account for the costs of computer hardware, software, and internet services provided to all city departments.

#### Internal Service Funds Combining Statement of Net Position as of December 31, 2020

		Property			
	Employee	and Liability		Information	
	Expense	Insurance	Fleet	Technology	Total
Assets					
Current assets					
Cash and investments	\$ 1,559,760	\$ 470,967	\$ 210,430	\$ 723,867	\$ 2,965,024
Receivables	. , ,	,	,	,	. , ,
Interest	3,421	1,033	462	1,562	6,478
Prepaid items	, _	_	_	6,262	6,262
Total current assets	1,563,181	472,000	210,892	731,691	2,977,764
Noncurrent assets					
Capital assets					
Machinery and equipment	_	_	93,624	_	93,624
Less accumulated depreciation	_	_	(82,638)	_	(82,638)
Total capital assets	_	_	10,986	_	10,986
Total assets	\$ 1,563,181	\$ 472,000	\$ 221,878	\$ 731,691	\$ 2,988,750
Current liabilities					
Accounts and contracts payable	\$ 135,858	\$ -	\$ 17,823	\$ 7,160	\$ 160,841
Accrued salaries and employee					
benefits payable	171,885	_	_	_	171,885
Deposits payable	3,687	_	_	_	3,687
Compensated absences payable			24,987	9,847	34,834
Total current liabilities	311,430	_	42,810	17,007	371,247
Net position					
Investment in capital assets	_	_	10,986	_	10,986
Unrestricted	1,251,751	472,000	168,082	714,684	2,606,517
Total net position	1,251,751	472,000	179,068	714,684	2,617,503
Total liabilities and net position	\$ 1,563,181	\$ 472,000	\$ 221,878	\$ 731,691	\$ 2,988,750

# Internal Service Funds Combining Statement of Revenues, Expenses, and Changes in Fund Net Position Year Ended December 31, 2020

	Employee Expense	Property and Liability Insurance	Fleet	Information Technology	Total
Operating revenues					
Charges for services	\$ 2,632,263	\$ -	\$ 297,930	\$ 599,469	\$ 3,529,662
Insurance reimbursement		282,524			282,524
Total operating revenues	2,632,263	282,524	297,930	599,469	3,812,186
Operating expenses					
Personal services	2,558,275	_	212,013	204,949	2,975,237
Professional services	58	_	30,799	345,258	376,115
Materials and supplies	_	_	61,773	116,044	177,817
Insurance	_	263,299	_	_	263,299
Depreciation	_	_	7,364	_	7,364
Total operating expenses	2,558,333	263,299	311,949	666,251	3,799,832
Operating income (loss)	73,930	19,225	(14,019)	(66,782)	12,354
Nonoperating revenue					
Intergovernmental	1,190	_	_	210,552	211,742
Investment earnings	38,548	11,100	5,390	16,012	71,050
Gain on sale of capital assets	_	_	_	5,118	5,118
Total nonoperating revenue	39,738	11,100	5,390	231,682	287,910
Income (loss) before transfers	113,668	30,325	(8,629)	164,900	300,264
Transfers in	13,022	6,110		10,000	29,132
Change in net position	126,690	36,435	(8,629)	174,900	329,396
Net position Beginning of year	1,125,061	435,565	187,697	539,784	2,288,107
End of year	\$ 1,251,751	\$ 472,000	\$ 179,068	\$ 714,684	\$ 2,617,503

#### Internal Service Funds Combining Statement of Cash Flows Year Ended December 31, 2020

	Employee Expense	Prope and Lia Insura	ability	Fleet	formation chnology	Total
Cash flows from operating activities					<b>*</b> 00 4 40	<b>.</b>
Cash receipts from other funds and reimbursements Cash payments to employees for services	\$ 2,639,312 (2,810,708)	\$ 282	2,524	\$ 297,930 (208,281)	\$ 599,469 (197,594)	\$ 3,819,235 (3,216,583)
Cash payments for interfund services used	(58)	(263	3,322)	(83,444)	(456,506)	(803,330)
Net cash flows from operating activities	(171,454)		9,202	6,205	 (54,631)	(200,678)
Cash flows from noncapital financing activities						
Intergovernmental	1,190		_	_	210,552	211,742
Transfers in	13,022	(	6,110	_	10,000	29,132
Net cash flows from noncapital					<u> </u>	
financing activities	14,212	(	6,110	_	220,552	240,874
Cash flows from capital and related financing activities						
Proceeds from the disposal of capital assets	_		_	_	5,118	5,118
Cash flows from investing activities Interest received and changes in fair value on						
investments	38,321	10	0,894	5,306	15,472	69,993
Net increase in cash and cash equivalents	(118,921)	36	6,206	11,511	186,511	115,307
Cash and cash equivalents						
Beginning of year	1,678,681	434	4,761	 198,919	 537,356	2,849,717
End of year	\$ 1,559,760	\$ 470	0,967	\$ 210,430	\$ 723,867	\$ 2,965,024
Reconciliation of operating income (loss) to net						
cash flows from operating activities Operating income (loss) Adjustments to reconcile operating income (loss)	\$ 73,930	\$ 19	9,225	\$ (14,019)	\$ (66,782)	\$ 12,354
to net cash flows from operating activities  Depreciation	_		_	7,364	_	7,364
Change in assets and liabilities				.,-		.,.
Accounts receivable	4,102		_	_	_	4,102
Due from other governments	2,947		_	_	_	2,947
Prepaid items	_		_	_	5,444	5,444
Accounts and contracts payable	41,299		(23)	9,128	(648)	49,756
Accrued salaries and employee benefits	(295,855)		_	_	_	(295,855)
Deposits payable	2,123		_	=	=	2,123
Compensated absences payable				 3,732	 7,355	11,087
Total adjustments	(245,384)		(23)	 20,224	 12,151	(213,032)
Net cash flows from operating activities	\$ (171,454)	\$ 19	9,202	\$ 6,205	\$ (54,631)	\$ (200,678)

DISCRETELY PRESENTED COMPONENT UNIT – EDA
The following statements present the fund based financial information for the Farmington Economic Development Authority (EDA). The EDA utilizes one General Fund and one special revenue fund to administer the resources for the EDA within the City.

#### Economic Development Authority (Discretely Presented Component Unit) Combining Balance Sheet as of December 31, 2020

	Economic Development Trident Housing Authority Tax Increment General Special Revenue		Total		
Assets					
Cash and investments	\$	238,561	\$ 97,124	\$	335,685
Receivables					
Interest		523	213		736
Due from other governments		54,202	 		54,202
Total assets	\$	293,286	\$ 97,337	\$	390,623
Liabilities					
Accounts and contracts payable	\$	62	\$ 60,641	\$	60,703
Fund balances					
Assigned for economic development		293,224	36,696		329,920
Total liabilities and fund balances	\$	293,286	\$ 97,337	\$	390,623

# Economic Development Authority (Discretely Presented Component Unit) Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Year Ended December 31, 2020

	Economic Development Authority General	Trident Housing Tax Increment Special Revenue	Total
Revenues			
Property taxes	\$ -	\$ 134,757	\$ 134,757
Intergovernmental	209,469	_	209,469
Investment earnings	6,697	1,808	8,505
Total revenues	216,166	136,565	352,731
Expenditures			
Current			
Economic development	215,016	122,490	337,506
Net change in fund balances	1,150	14,075	15,225
Fund balances			
Beginning of year	292,074	22,621	314,695
End of year	\$ 293,224	\$ 36,696	\$ 329,920



# STATISTICAL SECTION (UNAUDITED)



#### STATISTICAL TABLES

#### (UNAUDITED)

This part of the City's Comprehensive Annual Financial Report presents detailed information as a context for understanding this year's financial statements, note disclosures, and supplementary information. This information has not been audited by the independent auditor.

The contents of the statistical section include:

**Financial Trends** – These tables contain trend information that may assist the reader in assessing the City's current financial performance by placing it in historical perspective.

**Revenue Capacity** – These tables contain information to assist the reader in assessing the City's most significant local revenue source—property taxes.

**Debt Capacity** – These tables present information that may assist the reader in analyzing the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

**Demographic and Economic Information** – These tables offer economic and demographic indicators that are commonly used for financial analysis and that can assist the reader in understanding the City's present and ongoing financial status.

**Operating Information** – These tables contain service and infrastructure indicators that can assist the reader in understanding how the information in the City's financial report relates to the services the City provides and the activities it performs.

**Source** – Unless otherwise noted, the information in these tables is derived from the Comprehensive Annual Financial Report for the relevant year.

Net Position by Component Last Ten Fiscal Years (accrual basis of accounting)

				Fiscal Year
	2011	2012	2013	2014
Governmental activities				
Net investment in capital assets	\$ 20,484,140	\$ 21,263,670	\$ 23,462,934	\$ 23,383,175
Restricted	1,661,973	11,034,909	11,669,054	9,235,448
Unrestricted	14,963,297	11,131,928	9,628,139	13,150,789
Total governmental activities net position	\$ 37,109,410	\$ 43,430,507	\$ 44,760,127	\$ 45,769,412
Business-type activities				
Net investment in capital assets	\$ 60,462,689	\$ 58,728,008	\$ 57,427,060	\$ 55,685,476
Restricted	2,140,345	2,159,566	2,159,566	2,160,566
Unrestricted	6,819,607	7,845,545	8,891,769	10,396,218
Total business-type activities net position	\$ 69,422,641	\$ 68,733,119	\$ 68,478,395	\$ 68,242,260
Primary government				
Net investment in capital assets	\$ 80,946,829	\$ 79,991,678	\$ 80,889,994	\$ 79,068,651
Restricted	3,802,318	13,194,475	13,828,620	11,396,014
Unrestricted	21,782,904	18,977,473	18,519,908	23,547,007
Total primary government net position	\$106,532,051	\$112,163,626	\$113,238,522	\$114,011,672

Note: The City implemented GASB Statement No. 68 in fiscal 2015, recording a change in accounting principle that decreased unrestricted net position. Prior year balances were not restated.

2015	2016	2017	2018	2019	2020
\$ 21,417,203	\$ 23,684,773	\$ 28,820,307	\$ 32,909,853	\$ 33,867,761	\$ 35,883,311
9,063,587	10,441,391	6,961,837	4,797,191	5,343,074	5,224,015
8,920,144	5,142,435	6,576,959	7,997,614	8,001,782	9,236,760
0,720,144	3,142,433	0,370,737	7,777,014	0,001,702	7,230,700
\$ 39,400,934	\$ 39,268,599	\$ 42,359,103	\$ 45,704,658	\$ 47,212,617	\$ 50,344,086
\$ 54,807,938	\$ 53,225,787	\$ 51,464,649	\$ 50,747,479	\$ 53,677,776	\$ 51,976,059
2,160,566	2,231,966	2,238,206	2,316,500	2,461,488	2,461,488
11,439,369	12,575,526	13,508,485	14,594,293	13,187,014	15,418,911
\$ 68,407,873	\$ 68,033,279	\$ 67,211,340	\$ 67,658,272	\$ 69,326,278	\$ 69,856,458
\$ 76,225,141	\$ 76,910,560	\$ 80,284,956	\$ 83,657,332	\$ 87,545,537	\$ 87,859,370
11,224,153	12,673,357	9,200,043	7,113,691	7,804,562	7,685,503
20,359,513	17,717,961	20,085,444	22,591,907	21,188,796	24,655,671
\$107,808,807	\$107,301,878	\$109,570,443	\$113,362,930	\$116,538,895	\$120,200,544

### Changes in Net Position Last Ten Fiscal Years (accrual basis of accounting)

				Fiscal Year
	2011	2012	2013	2014
Expenses				
Governmental activities				
General government	\$ 1,897,429	\$ 1,865,415	\$ 1,778,549	\$ 1,940,630
Public safety	5,162,361	4,989,522	5,156,950	5,192,091
Public works	2,800,221	3,063,908	3,849,742	4,893,341
Park and recreation	1,666,466	1,719,254	1,775,967	1,730,734
Economic development	114,639	44,114	50,000	49,417
Intergovernmental donations	313,198	_	_	_
Interest and fiscal charges	1,431,468	1,302,605	1,290,439	1,020,096
Total governmental activities expenses	\$ 13,385,782	\$ 12,984,818	\$ 13,901,647	\$ 14,826,309
Business-type activities				
Liquor operations	\$ 4,091,541	\$ 4,116,030	\$ 4,206,058	\$ 4,315,834
Sewer operations	1,879,752	1,891,872	1,627,927	1,712,146
Solid waste	1,789,114	1,727,384	1,658,547	1,600,434
Storm water	745,967	734,516	513,582	615,684
Water	1,772,096	1,705,167	1,427,298	1,410,214
Street light	180,200	176,513	184,834	174,957
Total business-type activities	10,458,670	10,351,482	9,618,246	9,829,269
Total business-type activities	10,438,070	10,331,482	9,010,240	9,829,209
Total primary government expenses	\$ 23,844,452	\$ 23,336,300	\$ 23,519,893	\$ 24,655,578
Program revenues				
Governmental activities				
Charges for services				
General government	\$ 470,572	\$ 436,113	\$ 684,528	\$ 534,008
Public safety	461,659	423,721	482,759	409,460
Public works	306,860	225,497	115,092	94,416
Parks and recreation	520,522	581,341	596,165	607,566
Economic development	6,333	_	_	_
Operating grants and contributions	507,180	533,939	713,378	677,999
Capital grants and contributions	2,388,656	4,976,219	645,233	477,833
Total governmental activities program revenues	\$ 4,661,782	\$ 7,176,830	\$ 3,237,155	\$ 2,801,282

2015	2016	2017	2018	2019	2020
\$ 2,284,974	\$ 2,268,779	\$ 2,178,067	\$ 2,511,818	\$ 2,609,059	\$ 2,933,062
5,357,738	6,979,608	6,472,115	5,728,925	6,118,203	6,834,253
7,473,095	5,497,796	3,888,778	4,358,465	5,612,872	5,262,979
1,815,882	1,904,792	1,782,783	1,772,351	2,202,631	1,430,839
90,000	40,000	40,000	30,000	50,000	276,900
_	_	_	_	_	_
992,422	1,032,748	549,075	350,431	404,893	193,167
\$ 18,014,111	\$ 17,723,723	\$ 14,910,818	\$ 14,751,990	\$ 16,997,658	\$ 16,931,200
\$ 4,352,597	\$ 4,448,932	\$ 4,634,488	\$ 4,890,304	\$ 5,257,236	\$ 4,958,705
1,875,225	2,051,152	2,105,901	1,931,276	2,326,630	2,334,000
1,658,128	1,753,162	1,864,175	2,092,844	1,913,258	2,630,874
731,444	534,988	571,572	521,465	557,749	530,438
1,339,588	1,359,215	1,313,482	1,246,667	1,439,178	1,626,279
173,212	288,924	197,150	180,254	165,886	173,604
10,130,194	10,436,373	10,686,768	10,862,810	11,659,937	12,253,900
\$ 28,144,305	\$ 28,160,096	\$ 25,597,586	\$ 25,614,800	\$ 28,657,595	\$ 29,185,100
\$ 399,053	\$ 668,849	\$ 434,411	\$ 467,417	\$ 471,569	\$ 631,118
351,038	459,240	405,648	408,434	437,054	413,594
9,624	195,716	76,049	273,695	189,282	201,401
604,111	651,936	619,026	709,490	582,631	389,870
_	_	_	_	_	_
649,541	744,730	684,376	702,853	838,569	713,470
671,671	818,545	848,167	942,627	869,849	50,478
\$ 2,685,038	\$ 3,539,016	\$ 3,067,677	\$ 3,504,516	\$ 3,388,954	\$ 2,399,931
<del>+ 2,003,030</del>	<del>+ 3,537,510</del>	\$ 3,007,077	÷ 5,501,510	÷ 5,500,754	<del>+ 2,577,731</del>

-123- (continued)

## Changes in Net Position Last Ten Fiscal Years (continued) (accrual basis of accounting)

				Fiscal Year
	2011	2012	2013	2014
Program revenues (continued)				
Business-type activities				
Charges for services				
Liquor operations	\$ 4,199,344	\$ 4,397,572	\$ 4,521,454	\$ 4,639,194
Sewer operations	1,600,303	1,787,957	1,816,763	1,843,746
Solid waste	1,872,771	1,869,426	1,952,177	1,979,623
Storm water	467,729	475,060	565,166	559,327
Water	1,417,708	1,595,116	1,558,400	1,499,091
Street light	178,464	215,029	216,719	219,052
Operating grants and contributions	29,000	20,010	19,300	21,000
Capital grants and contributions	49,473	100,525	108,642	
Total business-type activities program revenues	9,814,792	10,460,695	10,758,621	10,761,033
Total primary government program revenues	\$ 14,476,574	\$ 17,637,525	\$ 13,995,776	\$ 13,562,315
Net (expense) revenue				
Governmental activities	\$ (8,724,000)	\$ (5,807,988)	\$ (10,664,492)	\$ (12,025,027)
Business-type activities	(643,878)	109,213	1,140,375	931,764
Business type activities	(043,070)	107,213	1,140,373	731,704
Total primary government net expense	\$ (9,367,878)	\$ (5,698,775)	\$ (9,524,117)	\$ (11,093,263)
General revenues and other changes in net position				
Governmental activities				
Property taxes	\$ 9,607,893	\$ 10,742,860	\$ 10,748,581	\$ 10,962,860
Tax increments	150,339	154,214	Ψ 10,7 10,501 —	Ψ 10,90 <b>2</b> ,000
Franchise taxes	237,449	243,635	259,671	269,208
Unrestricted grants and contributions	1,500	1,816	24,845	257,386
Unrestricted investment earnings (charges)	119,632	77,276	(32,408)	130,739
Gain on sale of capital assets	75,306		18,268	130,737
Transfers	(1,602,351)	909,284	1,410,114	1,414,119
Total governmental activities	\$ 8,589,768	\$ 12,129,085	\$ 12,429,071	\$ 13,034,312
Business-type activities				
Unrestricted grants and contributions	\$ -	\$ -	\$ -	\$ -
Unrestricted investment earnings (charges)	69,117	110,549	(40,071)	246,220
Gain on disposal of capital assets	_	, <u> </u>	55,086	_
Transfers	1,602,351	(909,284)	(1,410,114)	(1,414,119)
Total business-type activities	1,671,468	(798,735)	(1,395,099)	(1,167,899)
Total primary government	\$ 10,261,236	\$ 11,330,350	\$ 11,033,972	\$ 11,866,413
- com primary go common	+ 10,201,200	7 11,000,000	- 11,000,712	- 11,000,110
Change in net position				
Governmental activities	\$ (134,232)	\$ 6,321,097	\$ 1,764,579	\$ 1,009,285
Business-type activities	1,027,590	(689,522)	(254,724)	(236,135)
Total primary government	\$ 893,358	\$ 5,631,575	\$ 1,509,855	\$ 773,150

2015	2016	2017	2018	2019	2020
¢ 4.607.417	¢ 4.740.212	¢ 4067.469	ф <b>5.05</b> 6.645	¢ 5,000,012	Ф <b>5 247 104</b>
\$ 4,607,417	\$ 4,742,313	\$ 4,967,468	\$ 5,256,645	\$ 5,608,012	\$ 5,347,194
1,957,902 1,991,179	2,043,859 2,041,561	2,068,388 2,061,324	2,045,728 2,071,672	2,117,934 2,244,569	2,160,808 2,692,155
670,353	643,479	2,061,324 647,767	737,115	1,130,563	1,149,665
1,439,873	1,631,643	1,681,079	1,852,381	2,281,793	2,533,753
222,159	224,781	225,570	226,674	226,971	232,990
22,000	23,000	24,000	30,263	34,190	26,710
945,938	23,000	24,000	50,205	81,634	20,710
11,856,821	11,350,636	11,675,596	12,220,478	13,725,666	14,143,275
11,030,021	11,550,050	11,073,370	12,220,470	13,723,000	14,143,273
\$ 14,541,859	\$ 14,889,652	\$ 14,743,273	\$ 12,220,478	\$ 13,807,300	\$ 14,143,275
	*	****		* (1 * -00 * -0 )	
\$ (15,329,073)	\$ (14,184,707)	\$ (11,843,141)	\$ (11,247,474)	\$ (13,608,704)	\$ (14,531,269)
1,726,627	914,263	988,828	1,357,668	2,065,729	1,889,375
\$ (13,602,446)	\$ (13,270,444)	\$ (10,854,313)	\$ (9,889,806)	\$ (11,542,975)	\$ (12,641,894)
\$ 11,460,209	\$ 11,806,302	\$ 12,181,830	\$ 12,659,480	\$ 12,916,115	\$ 13,044,381
-	-	-	-	-	-
265,485	275,691	266,728	266,324	262,148	244,839
278,974	287,252	289,854	316,100	317,172	2,042,381
189,540	255,021	200,851	239,714	657,977	526,283
1 222 907	1 429 106	54,408	531	17,218	16,174
1,222,807	1,428,106	1,939,974	1,110,880	946,033	1,788,680
\$ 13,417,015	\$ 14,052,372	\$ 14,933,645	\$ 14,593,029	\$ 15,116,663	\$ 17,662,738
\$ -	\$ -	\$ -	\$ -	\$ -	\$ 18,136
152,954	139,249	129,207	200,144	548,310	411,349
(1.222.007)	(1.420.106)	(1.020.07.4)	- (1.110.000)	- (0.45.022)	(1.700.600)
(1,222,807)	(1,428,106)	(1,939,974)	(1,110,880)	(946,033)	(1,788,680)
(1,069,853)	(1,288,857)	(1,810,767)	(910,736)	(397,723)	(1,359,195)
\$ 12,347,162	\$ 12,763,515	\$ 13,122,878	\$ 13,682,293	\$ 14,718,940	\$ 16,303,543
					-
\$ (1,912,058)	\$ (132,335)	\$ 3,090,504	\$ 3,345,555	\$ 1,507,959	\$ 3,131,469
656,774	(374,594)	(821,939)	446,932	1,668,006	530,180
			<b>.</b>		
\$ (1,255,284)	\$ (506,929)	\$ 2,268,565	\$ 3,792,487	\$ 3,175,965	\$ 3,661,649

#### Fund Balances of Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting)

				Fiscal Year
	2011	2012	2013	2014
General Fund				
Nonspendable	\$ 43,102	\$ 612,518	\$ 13,388	\$ 33,369
Committed	_	_	_	_
Assigned	_	_	_	81,000
Unassigned	2,093,006	2,067,246	3,079,013	3,993,191
Total General Fund	\$ 2,136,108	\$ 2,679,764	\$ 3,092,401	\$ 4,107,560
All other governmental funds				
Nonspendable	\$ 307,074	\$ 146	\$ _	\$ 160
Restricted	2,312,309	2,950,166	6,881,858	5,673,161
Committed	_	_	_	_
Assigned	6,726,928	9,134,820	7,865,678	7,531,076
Unassigned	(576,114)	 	 	 
Total all other governmental funds	\$ 8,770,197	\$ 12,085,132	\$ 14,747,536	\$ 13,204,397
Total all funds	\$ 10,906,305	\$ 14,764,896	\$ 17,839,937	\$ 17,311,957

Note: The City modified its fund balance policy in 2015, resulting in an increase in committed fund balances.

-     -     -     240,000     -       4,250     -     -     -     -       4,734,534     5,031,529     5,666,183     5,477,026     5,761,747	
-     -     -     240,000     -       4,250     -     -     -     -       4,734,534     5,031,529     5,666,183     5,477,026     5,761,747	
4,250 – – – – – – – 4,734,534 5,031,529 5,666,183 5,477,026 5,761,747	\$ 141,196
4,734,534 5,031,529 5,666,183 5,477,026 5,761,747	_
	_
\$ 4,744,818 \$ 5,065,291 \$ 5,700,712 \$ 5,722,071 \$ 5,871,270	6,060,870
	\$ 6,202,066
\$ 150 \$ 110 \$ - \$ -	\$ 1,184,677
5,776,314 16,959,150 4,071,837 2,009,629 3,196,214	3,235,717
8,025,185 5,158,828 6,373,022 7,586,959 7,298,103	8,427,605
	_
<u>\$ 13,801,649</u> <u>\$ 22,118,088</u> <u>\$ 10,444,859</u> <u>\$ 9,596,588</u> <u>\$ 10,494,317</u>	\$ 12,847,999
\$ 18,546,467  \$ 27,183,379  \$ 16,145,571  \$ 15,318,659  \$ 16,365,587	\$ 19,050,065

## Changes in Fund Balances of Governmental Funds Last Ten Fiscal Years (modified accrual basis of accounting)

								Fiscal Year
		2011		2012		2013		2014
Revenues								
General property taxes	\$	9,690,053	\$	11,112,325	\$	10,808,636	\$	11,031,219
Franchise fees	Ψ	237,449	Ψ	243,635	Ψ	259,671	Ψ	269,208
Special assessments		720,862		3,296,216		913,313		821,331
Licenses and permits		456,791		423,153		664,673		514,728
Intergovernmental		2,217,217		556,496		1,329,395		1,011,221
Charges for services		1,096,174		1,015,835		865,736		890,281
Fines and forfeits		78,710		73,210		81,919		65,482
Investment earnings		20,444		158,657		46,707		130,739
Other		272,234		222,083		233,808		174,959
Total revenues		14,789,934		17,101,610		15,203,858		14,909,168
Expenditures								
Current								
General government		1,828,147		1,830,470		1,686,263		1,717,994
Public safety		4,705,581		4,702,399		4,850,400		4,871,745
Public works		1,382,306		1,402,838		2,081,956		2,038,161
Park and recreation		1,399,541		1,427,257		1,530,238		1,448,951
Economic development		112,612		91,165		50,000		49,417
Capital outlay		316,134		555,293		1,290,875		1,839,726
Debt service		, -		,		,,		,,-
Principal		5,090,101		2,912,213		7,394,424		2,376,739
Interest and fiscal charges		1,527,970		1,336,414		1,379,551		1,096,007
Total expenditures		16,362,392		14,258,049		20,263,707		15,438,740
Excess (deficiency) of revenues								
over expenditures		(1,572,458)		2,843,561		(5,059,849)		(529,572)
Other financing sources (uses)								
Debt issued		2,418,979		_		7,088,037		_
Payment of refunded debt		_		_		_		(1,435,000)
Sale of capital assets		139,454		105,746		26,154		22,473
Transfers in		2,455,874		3,997,318		7,492,556		2,330,331
Transfers out		(1,959,397)		(3,088,034)		(6,082,442)		(916,212)
Total other financing sources (uses)		3,054,910		1,015,030		8,524,305		1,592
Net change in fund balances	\$	1,482,452	\$	3,858,591	\$	3,464,456	\$	(527,980)
Debt service as a percentage of noncapital								
expenditures		41.2%		31.0%		46.2%		24.8%

	2015		2016		2017		2018		2019		2020
\$	11,462,986	\$	11,852,567	\$	12,186,789	\$	12,665,721	\$	12,926,730	\$	13,049,745
_	265,485	_	275,691	_	266,728	7	266,324	_	262,148	_	244,839
	661,187		545,777		532,744		314,594		625,308		407,412
	370,889		650,311		415,005		449,350		421,578		588,347
	2,097,509		1,633,388		1,632,170		1,768,219		1,796,575		2,948,939
	820,445		1,077,860		929,784		1,094,360		1,042,292		890,408
	52,299		41,750		45,102		60,182		63,561		45,959
	172,818		237,224		183,402		209,968		567,539		455,233
	160,193		260,564		201,288		305,014		226,316		161,687
	16,063,811		16,575,132		16,393,012		17,133,732		17,932,047		18,792,569
	1,947,768		1,996,410		2,051,143		2,311,024		2,407,932		2,637,945
	5,131,076		5,301,211		5,537,937		5,348,888		5,705,820		5,917,499
	1,971,079		2,006,606		2,381,695		2,690,271		3,272,313		2,794,566
	1,538,452		1,513,411		1,585,656		1,595,924		1,855,261		1,560,781
	90,000		40,000		40,000		30,000		50,000		276,900
	4,695,581		2,755,780		586,495		1,597,191		4,715,989		2,664,884
	2,899,162		4,411,534		6,395,000		5,180,000		2,435,000		2,910,000
	1,041,780		1,095,380		818,144		503,061		412,373		397,231
	19,314,898		19,120,332		19,396,070		19,256,359		20,854,688		19,159,806
	, , , , , , , , , , , , , , , , , , ,				, ,		<u> </u>		, , , , , , , , , , , , , , , , , , ,		· · ·
	(3,251,087)		(2,545,200)		(3,003,058)		(2,122,627)		(2,922,641)		(367,237)
	3,184,641		10,120,095		_		_		1,009,555		1,279,300
	_		_		(9,990,000)		_		_		_
	157,599		13,043		54,408		11,000		18,939		12,867
	5,937,539		5,590,211		2,981,402		3,214,991		4,280,247		4,263,090
	(4,794,182)		(4,541,237)		(1,080,560)		(1,930,276)		(1,339,172)		(2,503,542)
	4,485,597		11,182,112		(8,034,750)		1,295,715		3,969,569		3,051,715
\$	1,234,510	\$	8.636.912	\$	(11,037,808)	\$	(826,912)	\$	1.046.928	\$	2,684,478
	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		- ,	_	( -,,)		(===,===)		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		.,,.,
	21.0%		29.5%		37.9%		31.3%		16.5%		18.5%
	21.070	_	27.570		57.570	_	31.370		10.570	_	10.570

#### Tax Capacity Value and Estimated Actual Value of Taxable Property Last Ten Fiscal Years

Payable Year	]	Residential Property	I Pu Ra	ommercial/ ndustrial, blic Utility, ilroads, and onal Property	Aj	partments	gricultural Property	Tax	Less Captured A Increment X Capacity
2011	\$	13,340,049	\$	2,765,411	\$	267,263	\$ 224,369	\$	(143,056)
2012		11,604,460		2,683,032		269,378	207,859		(137,147)
2013		10,805,838		2,666,688		270,394	220,247		(130,805)
2014		11,207,086		2,669,813		272,246	234,772		(119,175)
2015		12,802,297		2,688,017		271,615	266,387		(113,361)
2016		14,005,748		2,739,868		280,096	272,897		(117,585)
2017		14,798,507		2,805,453		295,234	272,086		(118,368)
2018		15,932,445		2,884,545		382,700	257,966		(37,168)
2019		17,392,473		2,937,228		487,014	266,572		(146,966)
2020		18,650,539		2,893,434		476,353	275,228		(145,234)

Note: The tax capacity (assessed taxable value) of the property is calculated by applying a statutory formula to the estimated market value of the property.

Less ontributions to Fiscal parities Pool	al Disparities	Total Tax pacity Value	Total Direct Tax Capacity Rate	Estimated Actual Taxable Value	Tax Capacity Value as a Percentage of Actual Value
\$ (554,552)	\$ 1,537,976	\$ 17,437,460	55.730	\$ 1,522,502,000	1.15 %
(611,325)	2,016,261	16,032,518	63.093	1,344,600,257	1.19
(642,069)	2,195,874	15,386,167	66.821	1,266,601,230	1.21
(1,011,274)	3,371,993	16,625,461	65.876	1,311,752,463	1.27
(1,002,736)	3,397,197	18,309,416	61.455	1,475,969,866	1.24
(953,101)	3,424,887	19,652,810	59.239	1,601,441,554	1.23
(1,039,820)	3,607,141	20,620,233	58.760	1,685,287,604	1.22
(1,061,204)	3,721,925	22,081,209	57.161	1,810,826,485	1.22
(1,080,604)	3,892,519	23,748,236	54.372	1,968,969,293	1.21
(1,074,146)	4,219,127	25,295,301	50.971	2,093,214,877	1.21

### Property Tax Rates (1) Direct and Overlapping Governments Last Ten Fiscal Years

	Cit	y Direct Rates (2	)	O			
Fiscal Year	Operating	Debt Service	Total City	Dakota County	ISD No. 192	Other Special Districts	Total Direct Overlapping Rate
2011	38.788	16.942	55.730	29.149	52.157	3.429	140.465
2012	43.954	19.139	63.093	31.417	55.292	4.187	153.989
2013	45.597	21.224	66.821	33.411	57.208	4.426	161.866
2014	47.308	18.568	65.876	31.820	56.300	4.150	158.146
2015	44.964	16.491	61.455	29.625	53.460	3.741	148.281
2016	44.220	15.019	59.239	28.562	57.570	3.802	149.173
2017	44.050	14.710	58.760	27.996	54.256	3.692	144.704
2018	42.451	14.710	57.161	26.573	52.813	3.203	139.750
2019	43.721	10.651	54.372	25.379	51.390	2.983	134.124
2020	N/A	N/A	50.971	24.126	53.095	2.880	131.072

- (1) Information reflects total tax rates levied by each entity. Tax rates are expressed in terms of "net tax capacity." A property's tax capacity is determined by multiplying its taxable market value by a state determined class rate. Class rates vary by property type and change periodically based on state legislation.
- (2) Dakota County no longer provides a breakdown between operating and debt service tax rates beginning in 2020.
- Overlapping rates are those of local and county governments that apply to property owners within the City. Not all overlapping rates apply to all of the City's property owners.

N/A – Not Available

#### Principal Property Taxpayers Current Fiscal Year and Nine Years Prior

			2020			2011	
Taxpayer		Net Tax Capacity Value	Rank	Percentage of Total City Tax Capacity Value	Net Tax Capacity Value	Rank	Percentage of Total City Tax Capacity Value
Northern Natural Gas	\$	473,022	1	2.12 %	\$ 404,148	1	2.44 %
Xcel Energy (Northern States Power)		199,074	2	0.89	86,186	7	0.52
Dakota Electric Association		147,784	3	0.66	141,788	2	0.85
Legacy Partners of Farmington LLC		104,464	4	0.47	_	_	_
Dakota Storage, LLC		82,506	5	0.37	83,378	8	0.50
Valmont Industries		79,698	6	0.36	67,474	10	0.41
Minnesota Energy Resources		76,234	7	0.34	_	_	_
POR-MKR Real Estate, LLC		69,499	8	0.31	_	_	_
Seeger Properties LLC		67,932	9	0.30	_	_	_
Schwiness LLC		67,724	10	0.30	_	_	_
Northern States Power Co.		_	_	_	119,864	3	0.72
Builder's Development and Finance		_	_	_	109,968	4	0.66
Farmington City Center, LLC		_	_	_	99,058	5	0.60
Land, LLC		_	_	_	88,358	6	0.53
RLR Investments, LLC	_				 69,744	9 _	0.42
Total	\$	1,367,937	_	6.14 %	\$ 1,269,966	_	7.65 %



#### Property Tax Levies and Collections Last Ten Fiscal Years

Collected Within the

		Fiscal Year	of Levy (2)		Total Collec	tions to Date
	Total Tax		Percentage	Delinquent		Percentage
Fiscal	Levy for		of	Tax		of
Year	Fiscal Year (1)	Amount	Levy	Collections (2)	Amount	Levy
2011	\$ 9,869,985	\$ 9,334,157	94.57 %	\$ 531,493	\$ 9,865,650	99.96 %
2012	10,582,243	10,377,369	98.06	200,913	10,578,282	99.96
2013	10,734,608	10,581,301	98.57	151,752	10,733,053	99.99
2014	10,981,055	10,889,973	99.17	87,444	10,977,417	99.97
2015	11,402,145	11,307,924	99.17	91,699	11,399,623	99.98
2016	11,718,018	11,656,384	99.47	60,396	11,716,780	99.99
2017	12,133,656	12,073,701	99.51	56,996	12,130,697	99.98
2018	12,681,188	12,601,932	99.38	69,963	12,671,895	99.93
2019	13,020,768	12,950,561	99.46	50,504	13,001,065	99.85
2020	13,036,578	12,967,610	99.47	_	12,967,610	99.47

<sup>(1)</sup> Includes fiscal disparity revenues.

<sup>(2)</sup> Includes fiscal disparity revenues and is net of county/state adjustments.

#### Ratios of Outstanding Debt by Type Last Ten Fiscal Years

Governmental Activities

	***************************************									
	General Obligation		Special Assessment		Tax Increment Bonds		Certificates of Indebtedness		Net Premiums (Discounts)	
Fiscal Year	Bonds		Bonds							
2011	\$	15,774,072	\$	21,010,000	\$	265,000	\$	1,145,000	\$	_
2012		14,891,859		19,160,000		205,000		1,025,000		_
2013		15,467,435		18,235,000		140,000		905,000		203,702
2014		14,520,696		15,630,000		_		785,000		177,829
2015		16,496,534		13,930,000		_		660,000		277,972
2016		20,115,000		15,645,000		_		535,000		738,645
2017		12,455,000		7,455,000		_		_		645,061
2018		9,155,000		5,575,000		_		_		551,475
2019		8,865,000		4,355,000		_		_		532,060
2020		7,550,000		2,760,000		_		1,105,000		578,829

N/A - Not Available

Note 1: Details regarding the City's outstanding debt can be found in the notes to basic financial statements.

Note 2: See Demographic and Economic Statistics schedule for population and personal income information.

Business-Type Activities										
	Net		Net	Total				Percentage	9	
Revenue		Premiums		Primary Government				of Personal		
Bonds		(Discounts)				Per Capita		Income		
\$	450,000	\$	_	\$	38,644,072	\$	1,793	3.8	%	
	230,000		_		35,511,859		1,629	3.3		
	_		_		34,951,137		1,578	3.2		
	_		_		31,113,525		1,386	2.7		
	_		_		31,364,506		1,386	2.6		
	_		_		37,033,645		1,650	N/A		
	_		_		20,555,061		920	N/A		
	_		_		15,281,475		682	N/A		
	720,000		90,856		14,562,916		636	N/A		
	655,000		80,944		12,729,773		551	N/A		

#### Ratios of General Bonded Debt Outstanding Last Ten Fiscal Years

Fiscal Year	General Obligation Bonds (1)	Less Amounts Restricted for Repaying Principal (2)	Total	Market Value of Property	Percentage of Market Value of Property	
2011	\$ 15,774,072	\$ -	\$ 15,774,072	\$1,522,502,000	1.04 %	
2012	14,891,859	_	14,891,859	1,344,600,257	1.11	
2013	15,467,435	606,820	14,860,615	1,266,601,230	1.17	
2014	14,520,696	852,842	13,667,854	1,311,752,463	1.04	
2015	16,496,534	1,157,993	15,338,541	1,475,969,866	1.04	
2016	20,115,000	7,894,089	12,220,911	1,601,441,554	0.76	
2017	12,455,000	2,167,387	10,287,613	1,685,287,604	0.61	
2018	9,155,000	1,588,980	7,566,020	1,810,826,485	0.42	
2019	8,865,000	1,651,796	7,213,204	1,968,969,293	0.37	
2020	7,550,000	1,255,057	6,294,943	2,093,214,877	0.30	

- (1) Includes all general obligations of the City, including Capital Improvement Plan Bonds.
- (2) Amounts restricted for repaying principal for years prior to 2013 are not readily available.
- (3) See Demographic and Economic Statistics schedule for population and personal income information.

Note: Details regarding the City's outstanding debt can be found in the notes to basic financial statements.

N/A – Not Available

Source: Dakota County website and Dakota County Assessor's Office

Total City		Percentage of Total City Tax Capacity Value	Population (3)	Percentage of Personal Income (3)	Per Capita	
\$	16,454,036	95.87 %	21,558	1.61 %	\$	732
	14,764,729	100.86	21,806	1.38		683
	13,963,167	106.43	22,154	1.27		671
	14,383,917	95.02	22,446	1.24		609
	16,028,316	95.70	22,622	1.32		678
	17,298,609	70.65	22,451	N/A		544
	18,171,280	56.61	22,343	N/A		460
	19,457,656	38.88	22,421	N/A		337
	21,083,287	34.21	22,880	N/A		315
	22,295,554	28.23	23,123	N/A		272



# Direct and Overlapping Governmental Activities Debt December 31, 2020

Governmental Unit	 Net Debt Outstanding	Estimated Percentage Applicable (1)	 Estimated Share of Overlapping Debt
Overlapping debt			
Dakota County (2)	\$ _	- %	\$ _
ISD No. 192 Farmington	166,590,000	0.593	988,064
ISD No. 196 Rosemount – Apple Valley – Eagan	112,785,000	0.000	40
Metropolitan Council (3)	245,380,000	0.040	97,438
Total overlapping debt	 524,755,000		1,085,542
Direct debt			
City of Farmington direct debt	 11,993,829	100.000	 11,993,829
Total direct and overlapping debt	\$ 536,748,829		\$ 13,079,371

- (1) The percentage of overlapping debt applicable is estimated using tax capacity. Applicable percentages were estimated by determining the portion of the governmental unit's tax capacity that is within the City's boundaries and dividing it by the governmental unit's total tax capacity.
- (2) Dakota County did not have any outstanding general obligation debt supported by taxes at year-end.
- (3) The above debt includes all outstanding general obligation debt of the Metropolitan Council supported by taxes. The Metropolitan Council also has general obligation sewer revenue, wastewater revenue, and radio revenue bonds and lease obligations outstanding, all of which are supported entirely by revenues and are not included in the overlapping debt or debt ratios sections above.

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City. This process recognizes that, when considering the City's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident and, therefore, responsible for repaying the debt of each overlapping government.

Source: Dakota County Property Taxation Office and related Comprehensive Annual Financial Reports

# Legal Debt Margin Information Last Ten Fiscal Years

				Fiscal Year
	2011	2012	2013	2014
Debt limit	\$ 45,675,060	\$ 40,338,008	\$ 37,998,037	\$ 39,352,574
Total net debt applicable to the limit	16,919,072	 15,916,859	 15,442,435	 14,520,696
Legal debt margin	\$ 28,755,988	\$ 24,421,149	\$ 22,555,602	\$ 24,831,878
Total net debt applicable to the limit as a percentage of debt limit	37.04%	39.46%	40.64%	36.90%

2015	2016		2017		2018		2019		2020
\$ 44,279,096	\$ 48,043,247	\$	50,558,628	\$	54,324,795	\$	59,069,079	\$	62,796,446
 16,496,534	 20,115,000		12,455,000		9,155,000		8,865,000		7,550,000
\$ 27,782,562	\$ 27,928,247	\$	38,103,628	\$	45,169,795	\$	50,204,079	\$	55,246,446
37.26%	41.87%		24.63%		16.85%		15.01%		12.02%
			Legal	Deb	t Margin Calcu	latio	ns for Fiscal Ye	ear 2	020
		Market value Debt limit (3% of market value) Debt applicable to the limit						\$	2,093,214,877 62,796,446 7,550,000

55,246,446

Legal debt margin

#### Pledged Revenue Coverage Last Ten Fiscal Years

Fiscal	Gross	Less Direct Operating	Net Revenue Available for	Debt	Service Requirer	ments	
Year	Revenue (a)	Expenses (b)	Debt Service	Principal	Interest	Total	Coverage
2011	\$ 1,600,303	\$ (1,243,796)	\$ 356,507	\$ 215,000	\$ 21,760	\$ 236,760	150.58 %
2012	1,787,957	(1,286,270)	501,687	230,000	7,360	237,360	211.36
2013			No revenue bon	ds outstanding fr	om 2013 – 2018		
2014			No revenue bon	ds outstanding fr	om 2013 – 2018		
2015			No revenue bon	ds outstanding fr	om 2013 – 2018		
2016			No revenue bon	ds outstanding fr	om 2013 – 2018		
2017			No revenue bon	ds outstanding fr	om 2013 – 2018		
2018			No revenue bon	ds outstanding fr	om 2013 – 2018		
2019	2,281,793	(556,474)	1,725,319	_	_	_	N/A
2020	2,533,753	(613,141)	1,920,612	65,000	39,916	104,916	1,830.62

Note: Details regarding the City's outstanding debt can be found in the notes to basic financial statements.

 $N/A-Not\ Available$ 

<sup>(</sup>a) 2011–2012 includes gross revenues of the Sewer Operations Funds. 2019–2020 includes gross revenues of the Water Fund.

<sup>(</sup>b) Exclusive of depreciation.

#### Demographic and Economic Statistics Last Ten Fiscal Years

							Total		
	Fiscal			School	Unemployment		Personal	Per	r Capita
_	Year	Population (1)	Households (1)	Enrollment (3)	Rate (2)		Income (5)	Income (4)	
	2011	21,558	7.464	6,555	5.2	\$	1.022.905.542	\$	47,449
	2012	21,806	7,532	6,560	6.1	_	1,068,254,134	-	48,989
	2013	22,154	7,806	6,877	4.7		1,097,930,086		49,559
	2014	22,446	7,906	7,075	3.1		1,159,941,942		51,677
	2015	22,622	7,959	7,019	3.3		1,215,027,620		53,710
	2016	22,451	7,657	7,074	3.4		N/A		N/A
	2017	22,343	7,691	7,126	2.7		N/A		N/A
	2018	22,421	7,779	7,138	2.7		N/A		N/A
	2019	22,880	7,925	7,143	3.0		N/A		N/A
	2020	23,123	7,926	6,996	4.3		N/A		N/A

- (2) Minnesota Department of Employment and Economic Development Dakota County Annual Rate.
- (3) Farmington School District October enrollment count.
- (4) U.S. Bureau of Economic Analysis Per capita personal income for Dakota County residents.
- (5) Per capita personal income for Dakota County residents multiplied by the estimated city population.

N/A - Not Available

<sup>(1)</sup> Numbers for 2011–2015 are from the Farmington Building Inspections Department. The 2016–2020 numbers are from the Metropolitan Council, which uses a more scientific and in-depth approach to estimating these values. They also have a one-year lag in reporting.



# Principal Employers Current Fiscal Year and Nine Years Prior

	2020			2011			
Taxpayer	Employees (1)	Rank	Percentage of Total Employment (2)	Employees (1)	Rank	Percentage of Total Employment	
ISD No. 192, Farmington Public Schools	925	1	17.8 %	796	1	17.8 %	
Installed Building Solutions	500	2	9.6	_	_	_	
Federal Aviation Administration	498	3	9.6	486	2	10.9	
Trinity Care Center & Trinity Terrace	240	4	4.6	138	6	3.1	
City of Farmington	216	5	4.1	90	10	2.0	
Dakota Electric Association	197	6	3.8	210	3	4.7	
Marshall Lines, Inc.	190	7	3.6	183	5	4.1	
Valmont Industries	154	8	3.0	115	8	2.6	
R&L Carriers	150	9	2.9	95	9	2.1	
Kemps Dairy	130	10	2.5	121	7	2.7	
River Valley Home Care		_		196	4	4.4	
Total	3,200		61.4 %	2,430		54.3 %	

<sup>(1)</sup> Per City of Farmington records.

<sup>(2)</sup> Metropolitan Council Employment by Community as of 2019 (latest available), 5,211 total employment.

# Full-Time Equivalent City Government Employees by Function Last Ten Fiscal Years

				Fiscal Year
	2011	2012	2013	2014
General government				
Administration	5.00	5.25	3.50	3.50
Finance	2.75	2.50	4.00	4.00
Human resources/information	2.,,0	2.00		
technology/communications	2.80	1.80	3.00	3.00
Community development	3.00	1.00	2.00	2.50
Total general government	13.55	10.55	12.50	13.00
Public safety				
Police administration	6.15	6.15	5.15	5.15
Police patrol	16.00	16.50	18.00	17.00
Investigations	7.00	6.50	5.00	5.00
Fire	1.25	1.40	1.40	1.40
Total public safety	30.40	30.55	29.55	28.55
Public works				
Building inspections	3.00	2.93	2.50	2.50
Engineering	2.42	2.34	5.10	4.60
Streets	4.68	4.68	10.00	10.00
Snowplowing	0.45	0.45	_	_
Natural resources	1.02	1.02	1.00	1.00
Total public works	11.57	11.42	18.60	18.10
Parks and recreation				
Park maintenance	4.44	4.44	3.50	3.50
Building maintenance	_	_	1.00	1.00
Recreation programming	2.00	2.00	2.00	2.00
Total parks and recreation	6.44	6.44	6.50	6.50
Senior center	1.10	1.10	1.50	1.50
Swimming pool	0.40	0.40	0.40	0.40
Arena	2.11	2.11	2.35	2.35
Liquor operations	7.25	7.25	7.25	7.50
Sewer	2.60	2.59	_	_
Solid waste	6.38	6.38	5.00	5.00
Storm water utility	2.93	2.93	_	_
Water	3.83	3.83	_	_
Fleet	2.00	1.00	2.00	2.00
Total employees	90.56	86.55	85.65	84.90

Note: In addition to the above, the City has a volunteer fire department of 50 people and hires seasonal staff for its summer parks and recreation operations.

Source: Various city departments

2015	2016	2017	2018	2019	2020
3.00	2.00	1.00	1.00	1.00	1.00
4.50	5.50	5.50	5.50	5.50	5.50
3.00	3.00	4.00	5.00	5.00	5.00
2.50	3.00	3.00	4.00	5.00	4.00
13.00	13.50	13.50	15.50	16.50	15.50
5.15	5.15	5.15	5.00	5.00	5.00
17.00	17.00	17.00	15.00	16.00	17.00
5.00	5.00	5.00	6.00	6.00	6.00
1.50	1.50	1.50	1.00	2.00	2.00
28.65	28.65	28.65	27.00	29.00	30.00
2.50	3.20	3.50	3.50	3.00	4.00
4.50	4.50	5.50	4.50	5.00	5.00
9.00	9.50	9.50	9.00	10.00	10.00
_	_	_	_	_	_
1.00	1.00		1.00	1.00	_
17.00	18.20	18.50	18.00	19.00	19.00
3.50	3.50	3.60	4.00	4.00	4.00
1.00	1.00	1.00	1.00	3.00	3.00
2.00	2.00	2.00	2.00	2.00	2.00
6.50	6.50	6.60	7.00	9.00	9.00
1.00	1.40	1.40	1.00	1.00	1.50
0.40	0.40	0.40	-	-	-
2.35	2.35	2.35	2.00	2.00	2.00
8.00	8.00	8.00	9.50	9.00	13.00
_	_	_	-	_	-
5.00	5.50	5.50	5.50	5.00	5.00
_	_	_	_	_	_
_	_	_	_	_	_
2.00	2.00	2.00	2.00	2.00	2.00
83.90	86.50	86.90	87.50	92.50	97.00

# Operating Indicators by Function Last Ten Years

				Fiscal Year
Function/Program	2011	2012	2013	2014
General government				
Elections	N/A	1	N/A	1
Registered voters	N/A	13,358	N/A	12,541
Number of votes cast	N/A	11,185	N/A	6,419
Voter participation (registered)	N/A	84.0%	N/A	51.0%
Public safety				
Police				
Arrests	527	435	403	266
All citations and warnings*	2,253	4,359	4,517	3,383
Calls for service	13,807	15,094	13,138	13,035
Fire	,,,,,,	-,	-,	- ,
Medical calls	274	290	323	386
Fire calls	227	254	235	241
Inspections				
Building permits	747	818	679	711
Value of building permits (in millions)	\$ 25	\$ 17	\$ 35	\$ 24
Parks and recreation				
Parks				
Park reservations	67	69	65	66
Pool (closed after 2017)				
Pool open swim admissions	11,869	13,069	11,566	8,032
Pool swim lesson registrations	410	407	308	267
Pool season passes sold	63	89	78	N/A
Pool punch cards sold	142	130	154	193
Swim bus riders	620	641	786	408
Rambling River Center				
Memberships	430	428	435	406
Program participation	15,817	16,198	16,875	15,285
Number of volunteers	108	152	94	130
Total volunteer hours	4,601	3,741	4,780	4,348
Ice arena				
Ice skating lessons total participants	195	200	215	230
Arena rental hours	1,271	1,197	1,147	1,197
Outdoor rinks total number of skaters	6,499	5,259	7,819	7,481
Other  Respection program/event participants	6 106	6 607	6,971	6 125
Recreation program/event participants	6,126	6,607	*	6,425
Youth scholarships provided	20	22	25	7

N/A - Not Available

Source: Various city departments

<sup>\*</sup> Beginning in 2012, this figure includes warnings.

 2015	2016	2017	2018	2019	2020
N/A	1	N/A	1	N/A	1
N/A	13,788	N/A	13,403	N/A	14,736
N/A	11,545	N/A	9,632	N/A	12,102
N/A	84.0%	N/A	72.0%	N/A	82.0%
153	351	281	284	253	232
2,494	2,070	2,021	2,484	2,176	2,319
12,085	11,943	11,221	13,033	14,005	15,413
359	356	452	411	480	467
361	345	407	340	370	284
619	1,184	1,036	1,059	1,049	1,318
\$ 15	\$ 38	\$ 19	\$ 26	\$ 22	\$ 27
66	81	71	64	59	_
7,652	7,372	6,302	_	_	_
256	309	136	_	_	_
N/A	NA	N/A	_	_	_
176	125	139	_	_	_
536	507	496	_	_	_
381	404	467	497	372	305
13,885	13,042	15,203	16,015	17,730	3,651
107	82	80	69	74	31
5,944	8,573	4,298	3,426	3,749	347
216	329	284	296	310	122
1,315	1,285	1,490	1,380	1,390	1,191
7,851	5,187	7,276	5,451	3,892	4,209
5,976	8,344	8,171	7,034	5,657	361
4	6	8	1	_	_

# Capital Assets Statistics by Function/Program Last Ten Years

		Fiscal Year		
Function/Program	2011	2012	2013	2014
Public safety				
Police				
Stations	1	1	1	1
Patrol squads	18	17	17	16
Fire				
Stations	2	2	2	2
Fire trucks	7	7	7	6
Public works				
Vehicles	21	20	21	21
Streets (miles)	89	89	89	89
Parks and recreation				
Senior center – building	1	1	1	1
Swimming pool (closed after 2017)	1	1	1	1
Ice arena – building	1	1	1	1
Parks	21	21	21	23
Liquor operations				
Store – building	_	-	_	_
Solid waste				
Compactor trucks	6	6	5	5
Sanitary sewer				
Collection system (miles)	84	84	84	84
Storm sewer				
Storm sewer (miles)	71	71	71	71
Water				
Water main (miles)	109	109	109	109
Wells	7	7	7	7
Water reservoirs	2	2	2	2

Source: The City's financial records

2015	2016	2017	2018	2019	2020
1	1	1	1	1	1
16	15	15	16	19	19
2 6	2 8	2 8	2 8	2 8	2 8
6	8	8	8	8	8
24	29	29	29	30	31
89	89	89	89	89	90
1	1	1	1	1	1
1 1	1 1	1 1	- 1	_ 1	- 1
23	23	23	24	26	26
				_0	_
_	_	_	_	_	_
5	5	5	5	5	6
3	J	3	3	3	O
84	84	90	90	87	90
73	73	78	78	78	81
100	100	112	110	110	116
109 7	109 7	113 7	113 7	113	116
2	$\overset{7}{2}$	2	2	8 2	9 2
2	=	=	_	=	_

